

1 David A. Senior (# 108759)  
McBreen & Senior  
2 1880 Century Park East, Suite 1450  
Los Angeles, CA 90067  
3 Phone: (310) 552-5300  
Fax: (310) 552-1205  
4 dsenior@mcbreenseniior.com

5 John R. Grele (# 167080)  
Law Offices of John R. Grele  
6 703 Market Street, Suite 550  
San Francisco, CA 94103  
7 Phone: (415) 348-9300  
Fax: (415) 348-0364  
8 jgrele@earthlink.net

9 Richard P. Steinken  
Jenner & Block LLP  
10 One IBM Plaza  
Chicago, IL 60611-7603  
11 Phone: (312) 923-2938  
Fax: (312) 840-7338  
12 rsteinke@jenner.com

13 Attorneys For Plaintiff MICHAEL ANGELO MORALES

14 **IN THE UNITED STATES DISTRICT COURT**  
15 **FOR THE NORTHERN DISTRICT OF CALIFORNIA**

---

16 MICHAEL ANGELO MORALES,	)	Case No. C 06 0219 (MCC)
	)	
17 Plaintiff,	)	<b><u>DEATH PENALTY CASE</u></b>
	)	<b>MOTION FOR EXPEDITED</b>
18	)	<b>DISCOVERY AND TO COMPEL</b>
	)	<b>PRODUCTION OF DOCUMENTS</b>
19	)	
20 v.	)	
	)	
21 RODERICK Q. HICKMAN, Secretary of the	)	Date: January 20, 2006
California Department of Corrections; STEVEN	)	Time: 9am
22 ORNOSKI, Warden, San Quentin State Prison,	)	Courtroom: 7
San Quentin, CA; and DOES 1-50,	)	
23	)	
24 Defendants.	)	

---

1 I. NOTICE OF MOTION AND MOTION

2 PLEASE TAKE NOTICE that as soon as this motion can be set for hearing on an emergency  
3 basis, plaintiff will move this court for the following orders:

4 Pursuant to Fed.R.Civ.P. 26(d), plaintiff moves for an order permitting discovery to go forward  
5 without compliance with the procedures and timelines set out in Fed.R.Civ.P. 26(f). Plaintiff asks  
6 this court to 1) allow discovery to proceed immediately; 2) require the parties to serve discovery  
7 requests personally, by fax, or by electronic mail; 3) require the parties to serve objections to  
8 discovery requests in person, by fax, or by electronic mail within one day of being served; 4) require  
9 the party serving objections to be available for a meet and confer session on the day following the  
10 service of objections even if objections are served on a Friday or the day before a holiday, and  
11 5) establish a briefing schedule for motions to compel pursuant to which all papers would be served  
12 in person, by fax, or by electronic mail, and by which the opposition and reply papers would each be  
13 filed and served one day after filing and service of, respectively, the moving and opposition papers.  
14 Pursuant to Fed.R.Civ.P. 37 and Local Rule 37, plaintiff also moves for an order compelling  
15 production of documents related to California's lethal injection procedure, which documents shall be  
16 described below.  
17  
18

19 In light of plaintiff's impending execution, plaintiff asks this Court to set a briefing schedule  
20 that will allow this motion to be heard on January 20, 2006. Establishing expedited discovery  
21 procedures for this litigation now is necessary so that, should this court deny plaintiff's motion for a  
22 preliminary injunction, plaintiff will have sufficient time to conduct discovery in order to develop  
23 support for a motion for summary judgment and/or a stay of execution.  
24  
25  
26  
27  
28

1 II. MEMORANDUM OF POINTS AND AUTHORITIES

2 A. Procedural Background

3 Plaintiff is confined in San Quentin State Prison under sentence of death. On January 6, 2006,  
4 the clerk of the Superior Court of Ventura issued a Notice of Public Session scheduling a public  
5 session on January 18, 2006 for the purpose of the setting of the date of execution of judgment of  
6 death of February 21, 2006. On January 12, 2006, the Superior Court of Ventura issued an Order  
7 continuing the Notice of Public Session to January 31, 2006

8 Plaintiff is concurrently filing a complaint under 42 U.S.C. § 1983 challenging California's  
9 lethal injection procedure. Plaintiff alleges that the administration of the drugs that constitute  
10 California's lethal injection procedure (to the extent it has been made public) creates an unacceptable  
11 risk that plaintiff will experience a level of pain and suffering during his execution that offends the  
12 Eighth and Fourteenth Amendments to the United States Constitution. Plaintiff will be filing a  
13 motion for a temporary restraining order and preliminary and permanent injunctive relief to halt the  
14 execution while his claims can be litigated.  
15

16 B. Good Cause Exists to Allow Discovery to Proceed Immediately

17 Fed.R.Civ.P. 26(d) provides as a general rule that no discovery shall take place before the  
18 parties have met and conferred as required by Fed.R.Civ.P. 26(f). Both Rule 26(d) and Rule 26(f)  
19 permit this Court to relieve the parties from the procedures otherwise required by Rule 26(f). This  
20 Court should do so here.  
21

22 The negotiated give and take contemplated by Rule 26(f) has little application to this case.  
23 Rule 26(f) provides in pertinent part:

24 "Except in categories of proceedings exempted from initial disclosure under Rule  
25 26(a)(1)(E), or when otherwise ordered, the parties must, as soon as practicable, and in  
26 any event at least 21 days before a scheduling conference is held or a scheduling order is  
27 due under Rule 16(b), confer to consider the nature and bases of their claims and  
28 defenses and the possibilities for a prompt settlement or resolution of the case, to make  
or arrange for the disclosures contemplated by Rule 26(a)(1), and to develop a proposed  
discovery plan[.]"

1 No scheduling conference is currently set. Rule 16(b) contemplates that such conferences will be set  
2 approximately 90 days after the appearance of a defendant. Obviously, this schedule is unworkable  
3 in this case. Even if plaintiff could convince defendants to meet and confer immediately, the  
4 conference would be an idle act. In Beardslee v. Woodford, 395 F.3d at 1075-76, the Ninth Circuit  
5 noted that the State “tendered only minimal evidence in response to Beardslee’s claims” and  
6 inexplicably declined to produce significant portions of Procedure No. 770 in response to discovery  
7 requests similar to those tendered to defendants here. In the present case, the Office of the  
8 California Attorney General and the Office of the District Attorney for San Joaquin County have  
9 already stated in letters to counsel for plaintiff that they will not provide any documents requested by  
10 plaintiff without a court order mandating such production. Thus, there is no point in meeting at this  
11 point to frame a discovery plan.  
12

13         Allowing discovery to proceed immediately under the requested expedited procedures balances  
14 the interests of both sides. Plaintiff has an interest in developing meritorious constitutional claims  
15 that can be litigated as fully as possible before it is too late. Defendants have an interest in litigating  
16 this matter as quickly as possible so that, if a preliminary injunction is issued but defendants  
17 ultimately prevail, a new execution date can be set sooner rather than later.  
18

19         Because good cause exists, this Court should order that discovery may proceed.

### 20         C. Defendants Should be Compelled to Produce Documents

#### 21                 1. Procedural History

22         On January 5, 2006, at approximately 2:00 p.m. (PST), counsel for plaintiff delivered a letter  
23 seeking production of documents necessary for a full and fair adjudication of the claims arising in  
24 connection with plaintiff’s imminent execution to Mr. James Willett, the District Attorney for San  
25 Joaquin County, and to Mr. Keith Borjon, the Supervising Deputy Attorney General assigned to this  
26 case. A copy of that letter is attached hereto as Exhibit A. Later, on January 5, 2006, counsel for  
27 plaintiff called Messrs. Willett and Borjon to inquire if a response to the letter would be forthcoming.  
28 Mr. Borjon promised a response on January 6.

1 On January 6, 2006, Senior Assistant Attorney General Dane R. Gillette responded to  
2 plaintiff's request by letter, which stated "Absent a court order we will not provide any of the  
3 documents requested in your letter. That said, and without conceding the existence of any item or  
4 waiving any objections to their disclosure, I have attached a complete copy of the redacted version of  
5 San Quentin Operational Procedure No. 770." On January 10, 2006, Chuck Schulz, the Supervising  
6 Deputy District Attorney for San Joaquin County responded to plaintiff's request with a letter that  
7 stated "Absent a court order, the San Joaquin County District Attorney's office will not provide any  
8 of the documents requested in your letter dated January 5, 2006."  
9

## 10 2. Documents to be Produced

11 Plaintiff sought production of the following documents:

- 12 • A complete copy of the current version of San Quentin Operational Procedure No. 770. On  
13 January 6, 2006, defendants provided plaintiffs with what they termed "a complete copy of  
14 the redacted version" of Operational Procedure No. 770, showing a revision date of June 13,  
15 2003.
- 16 • Complete copies of all previous versions of the Operational Procedure No. 770.
- 17 • All documents relating to the creation or provenance of Operational Procedure No. 770.
- 18 • All documents relating to any research, investigations, or tests related to the creation of  
19 Operational Procedure No. 770.
- 20 • All documents relating to the administration of lethal injection which describes any revisions  
21 or changes in the process from its inception to the present.
- 22 • All documents relating to any changes in factors used by the California Department of  
23 Corrections to take into consideration the weight, age, and/or physical condition of the inmate  
24 in administering the dosage of chemicals, and the relation between the timing of the lethal  
25 injection and the time and quantity of food last ingested by the inmate.
- 26 • Complete copies of any other publications or writings governing California's lethal injection  
27 procedure.  
28

- 1 • All documents relating to the decision to implement lethal injection in California as it is  
2 currently practiced.
- 3 • A complete copy of the “Execution Security Plan,” referred to on p. 2 of the June 13, 2003  
4 revision of Procedure No. 770.
- 5 • All documents relating to “staff assignments on the execution detail,” referred to on p. 12 of  
6 the June 13, 2003 revision of Procedure No. 770.
- 7 • All documents relating to the readiness, operational, and equipment checks performed at  
8 various intervals preceding the execution, as stated in the June 13, 2003 revision of Procedure  
9 No. 770.
- 10 • All documents relating to the proper control of the necessary chemicals, referred to on p. 12  
11 of the June 13, 2003 revision of Procedure No. 770.
- 12 • All documents relating to obtaining the lethal injection chemicals, referred to on p. 17 of the  
13 June 13, 2003 revision of Procedure No. 770.
- 14 • All documents relating to the Execution Team who will execute plaintiff, including but not  
15 limited to the identities of the team members and the Lieutenant in Charge of the Chamber;  
16 the role that each member is to play in plaintiff’s execution; the training that each member has  
17 received for his or her intended role; each member’s employment history, including discipline  
18 and complaints; any medical training the members have received at any time; any history of  
19 drug use; any criminal records, whether or not resulting in conviction; and any background  
20 checks performed on the team members.
- 21 • All documents relating to each one of the following tasks in the execution process of Mr.  
22 Morales, including but not limited to any descriptions or procedures for the task; the identities  
23 of persons in charge of the task; the training that each person has received for his or her  
24 intended role; each person’s employment history, including discipline and complaints; any  
25 medical training that they have received at any time; any history of drug use; any criminal  
26 records, whether or not resulting in conviction; and any background checks done on the team  
27 members:  
28

- 1           ○ Pre-execution examination of plaintiff’s physical health, including assessment of
- 2           plaintiff’s venous integrity and ability to achieve peripheral IV access;
- 3           ○ Drug mixing;
- 4           ○ Syringe preparation;
- 5           ○ IV line set-up;
- 6           ○ Patency of catheters/IV lines;
- 7           ○ Inmate removal from cell and strap down;
- 8           ○ Catheter insertion;
- 9           ○ Drug administration;
- 10          ○ Assessment of plane anesthesia;
- 11          ○ EKG monitoring;
- 12          ○ Pronouncement of death.
- 13          ● All documents relating to “the administration of the lethal injection,” referred to on p. 19 of
- 14          the June 13, 2003 revision of Procedure No. 770.
- 15          ● All documents relating to the State Physician and staff physician, referred to on p. 19 of the
- 16          June 13, 2003 revision of Procedure No. 770, including but not limited to their identities,
- 17          employment history, medical training, any history of drug use, criminal history, disciplinary
- 18          history, history of malpractice or complaints wherever registered, and any background checks
- 19          performed on them.
- 20          ● All documents relating to the procedures to be used to monitor plaintiff’s heart as referred to
- 21          on p. 19 of the June 13, 2003 revision of Procedure No. 770.
- 22          ● All documents relating to the mixing of the drugs and the preparation of the syringes of
- 23          sodium pentothal, pancuronium bromide, and potassium chloride to be used in the execution
- 24          process.
- 25          ● All documents relating to the decision not to prepare a backup syringe of sodium pentothal
- 26          but to prepare syringes of pancuronium bromide and potassium chloride, as referred to on pp.
- 27          26-27 of the June 13, 2003 revision of Procedure No. 770.
- 28

- 1 • All documents relating to procedures to be used to revive plaintiff in the event a stay or  
2 reprieve is issued after the execution process has begun but before it is complete.
- 3 • All documents relating to what constitutes proper storage of all chemicals and equipment, as  
4 referred to on p. 30 of the June 13, 2003 revision of Procedure No. 770.
- 5 • All documents relating to the “injection team,” as referred to on p. 32 of the June 13, 2003  
6 revision of Procedure No. 770, including but not limited to the qualifications required to serve  
7 on the injection team; identities of the team members; employment history, including  
8 discipline and complaints; medical training; any history of drug use; criminal history, whether  
9 or not resulting in conviction; and background checks performed on the team members.
- 10 • All documents relating to the person or persons in the pharmacy who will issue the “necessary  
11 agents” to a member of the lethal injection team, as referred to on p. 32 of the June 13, 2003  
12 revision of Procedure No. 770, including but not limited to their identities, employment  
13 history, medical training, any history of drug use, criminal history, disciplinary history,  
14 history of malpractice or complaints wherever registered, and any background checks  
15 performed on them.
- 16 • All documents relating to the procedure for rolling back the lip of the diaphragm on the “Y”  
17 injection site, as referred to on p. 36 of the June 13, 2003 revision of Procedure No. 770.
- 18 • All documents relating to the decision to administer a saline solution between the  
19 pancuronium bromide and the potassium chloride, as detailed on the CDC web site.
- 20 • All documents relating to the decision to prepare the syringe of sodium pentothal last, as  
21 referred to on p. 37 of the June 13, 2003 revision of Procedure No. 770.
- 22 • All documents relating to the method by which it is determined when the execution will  
23 proceed so that the syringe of sodium pentothal can be prepared, as referred to on p. 37 of the  
24 June 13, 2003 revision of Procedure No. 770.
- 25 • All documents relating to the decision to use a single syringe of five grams of diluted sodium  
26 pentothal as opposed to a continuous flow.
- 27
- 28



- 1 • All documents relating to what constitutes a “person qualified, trained or otherwise authorized  
2 by law” to insert the angiocath, as referred to on p. 39 of the June 13, 2003 revision of  
3 Procedure No. 770.
- 4 • All documents relating to what constitutes a usable vein, as referred to on p. 39 of the June  
5 13, 2003 revision of Procedure No. 770, and the timing and determination of whether or not  
6 plaintiff possesses usable veins.
- 7 • All documents relating to procedures to be used to execute plaintiff in the event a usable vein  
8 cannot be found.
- 9 • All documents relating to the method by which it will be determined that a malfunction or  
10 blockage in the first line exists, as referred to on p. 32 of the June 13, 2003 revision of  
11 Procedure No. 770.
- 12 • All documents relating to how, in the event of a malfunction or blockage in the first line  
13 during the administration of the sodium pentothal, it will be determined that plaintiff has  
14 achieved a sufficient level of unconsciousness to allow the execution to proceed.
- 15 • All documents relating to how, if plaintiff has not been rendered unconscious by the sodium  
16 pentothal, he will be able to communicate that fact to the injection team, execution team, or  
17 assembled witnesses in light of the administration of the paralytic agent pancuronium  
18 bromide.
- 19 • All execution logs of all prisoners executed by lethal injection.
- 20 • All documents relating to the conduct of prior executions in California by lethal injection,  
21 including but not limited to autopsy reports, photographs, diagrams, toxicology reports, and  
22 videotapes and audiotapes of the executions.
- 23 • All documents relating to blood tests performed for previous executions in California by  
24 lethal injection, including but not limited to toxicology reports measuring the presence of the  
25 execution chemicals in the bloodstream.
- 26 • All documents relating to blood tests performed on other inmates executed in California by  
27 lethal injection, including but not limited to toxicology reports measuring the presence of the  
28 execution chemicals in the bloodstream.

- 1 • All correspondence by the California Department of Corrections regarding the use of lethal  
2 injection.
- 3 • All documents relating to the assessment of the competency of the lethal injection teams  
4 assigned to plaintiff's execution and to previous executions carried out in California.

5 In plaintiff's January 5, 2006 letter to counsel for defendants, plaintiff offered to enter into any  
6 appropriate protective order to protect any confidentiality concerns raised by defendants to ensure  
7 plaintiff's access to the documents requested. Nonetheless, defendants have refused to provide any  
8 of the documents requested in the absence of a court order, although a complete copy of the redacted  
9 version of Procedure No. 770 was provided.  
10

11 Plaintiff is entitled to discovery of all matter relevant to the subject matter of the action.  
12 (Fed.R.Civ.P. 26(b).) The subject matter of the action is clear. As Procedure No. 770 sets out,  
13 plaintiff will be put to death by the serial administration of three chemicals: sodium thiopental,<sup>1</sup>  
14 pancuronium bromide, and potassium chloride. Sodium thiopental is administered first and renders  
15 the inmate unconscious. Potassium chloride, the final drug administered in the sequence, interferes  
16 with the heart's contractions, causing cardiac arrest and death. The second drug, pancuronium  
17 bromide, is a neurotoxin that completely paralyzes plaintiff's voluntary muscles and breathing.<sup>2</sup>  
18

19 Defendants cannot seriously dispute that if plaintiff is not properly anesthetized by the  
20 administration of sodium thiopental, he will experience, in the following order: 1) the conscious  
21 experience of prolonged suffocation—which in itself is an Eighth Amendment violation—while  
22 being completely paralyzed; and 2) excruciating, burning pain in his veins from the potassium  
23 chloride, another Eighth Amendment violation.  
24  
25  
26

---

27 <sup>1</sup> Sodium thiopental is the generic name for the drug Sodium Pentothal.

28 <sup>2</sup> The purpose and effect of these drugs are described in Dr. Mark Heath's declaration in support of  
plaintiff's companion motion for a temporary restraining order, preliminary injunction, and order to  
show cause.

1 A shocking amount of information about the administration of the California lethal injection  
2 procedure has not been made public. Each set of the requested documents seeks information about  
3 the procedures by which plaintiff will be put to death and the qualifications and training of the people  
4 responsible for correctly implementing those procedures. The material sought is clearly relevant to  
5 the subject matter of this action.

6 The “importance of the issues at stake in the litigation, and the importance of the proposed  
7 discovery in resolving the issues,” outweigh whatever burden that gathering and producing this  
8 information may place on defendants. (Fed.R.Civ.P. 26(b)(2).) It is unlikely that the requested  
9 information will fill more than a couple of banker’s boxes. By contrast, plaintiff’s interest in  
10 vindicating his constitutional rights and in holding California’s veiled lethal injection procedure up to  
11 public scrutiny cannot be overstated. The documents should be produced.

12  
13 **III. CONCLUSION**

14 For the foregoing reasons, plaintiff’s motions should be granted.

15 MICHAEL ANGELO MORALES

16  
17  
18 By: /s/  
John R Grele

19 Dated: January 13, 2006

20 David A. Senior (# 108759)  
21 McBreen & Senior  
22 1880 Century Park East, Suite 1450  
23 Los Angeles, CA 90067  
24 Phone: (310) 552-5300  
25 Fax: (310) 552-1205  
26 dsenior@mcbreenseniorm.com

27 John R. Grele (# 167080)  
28 Law Offices of John R. Grele  
703 Market Street, Suite 550  
San Francisco, CA 94103  
Phone: (415) 348-9300  
Fax: (415) 348-0364  
jgrele@earthlink.net

1 Richard P. Steinken  
Benjamin J. Bradford  
2 Janice H. Lam  
Stephanie L. Reinhart  
3 Jenner & Block LLP  
One IBM Plaza  
4 Chicago, IL 60611-7603  
5 Phone: (312) 923-2938  
Fax: (312) 840-7338  
6 rsteinken@jenner.com

7 Ginger D. Anders  
Jenner & Block LLP  
8 601 Thirteenth Street, NW  
Suite 1200 South  
9 Washington DC 20005-3823  
10 Phone: (202) 639-6000  
Fax: (202) 639-6066  
11 ganders@jenner.com

12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28

1 David A. Senior (#108759)  
McBreen & Senior  
2 1880 Century Park East, Suite 1450  
Los Angeles, CA 90067  
3 Phone: (310) 552-5300  
Fax: (310) 552-1205  
4 dsenior@mcbreenseior.com

5 John R Grele (#167080)  
Law Offices of John R. Grele  
6 703 Market Street, Suite 550  
San Francisco, CA 94103  
7 Phone: (415) 348-9300  
Fax: (415) 348-0364  
8 jgrele@earthlink.net

9 Richard P. Steinken  
Jenner & Block LLP  
10 One IBM Plaza  
Chicago, IL 60611-7603  
11 Phone: (312) 923-2938  
Fax: (312) 840-7338  
12 rsteinke@jenner.com

13 Attorneys For Plaintiff MICHAEL ANGELO MORALES

14  
15 **IN THE UNITED STATES DISTRICT COURT**  
16 **FOR THE NORTHERN DISTRICT OF CALIFORNIA**

---

17 MICHAEL ANGELO MORALES,	)	Case No. C 06 0219 (MCC)
	)	
18 Plaintiff,	)	
	)	
19	)	<b>DECLARATION OF JOHN R</b>
	)	<b>GRELE IN SUPPORT OF MOTION</b>
20 v.	)	<b>FOR DISCOVERY</b>
	)	
21 RODERICK Q. HICKMAN, Secretary of the	)	
California Department of Corrections; STEVEN	)	
22 ORNOSKI, Warde, San Quentin State Prison,	)	Date: January 20, 2006
	)	Time: 9 am
23 San Quentin, CA; and DOES 1-50,	)	Courtroom: 7
	)	
24	)	
Defendants.	)	
25	)	

---

26 I, John R Grele, under penalty of perjury, declare as follows:  
27  
28 1. I am local counsel for Michael Angelo Morales in his action challenging his

1 execution by lethal injection. I am licensed to practice before this Court.

2 2. Respondent is seeking to execute Mr. Morales on February 21, 2006. The  
3 provisions for discovery in the Federal Rules of Civil Procedure will not provide sufficient time  
4 in which to litigate discovery prior to his execution. It is for this reason, that Mr. Morales  
5 requests expedited review and discovery.

6 3. On January 5, 2006 counsel for Mr. Morales delivered a letter seeking production  
7 of documents from respondent in anticipation of this litigation. That letter is attached to the  
8 motion for discovery as Exhibit A. On January 6, 2005, Senior Assistant Attorney General Dan  
9 Gillette responded that “Absent a court order we will not provide any of the documents  
10 requests.” He attached a redacted copy of Procedure 770, part of San Quentin’s operating  
11 procedure for lethal injection.

12 4. The documents sought in the expedited motion for discovery filed concurrently  
13 with this Declaration are reasonably related to this action, and relevant or likely to lead to  
14 relevant and admissible evidence. They are not obtainable through any other source.

15 5. This application is even more important given the circumstances surrounding San  
16 Quentin’s execution of Clarence Ray Allen. On information and belief, I am aware that in Mr.  
17 Allen’s case, two doses of potassium chloride, the third chemical, were necessary. This second  
18 dose of potassium chloride should not be required if the process is proceeding as planned and  
19 with the planned effects. Today, San Quentin admitted for the first time that this was required in  
20 two other deaths by lethal injection under Procedure 770. None of the previously- released  
21 information concerning prior lethal injections disclosed this critical fact.

22 6. On Friday, January 13, 2006, I caused to be hand-delivered the complaint in this  
23 matter on Senior Assistant Attorney General Dan Gillette. On that date, and pursuant to our  
24 agreement as to service, I emailed the request for discovery and the request to have it heard on  
25 shortened time to Mr. Gillette. I was unable to file it that day because it was still not accessible  
26 for efilng.

27 ///

28 ///

1 ///

2 I declare under penalty of perjury under the laws of the United States that the foregoing is  
3 true and correct. Executed on this 17<sup>th</sup> day of January, 2006, in San Francisco, California.

4 \_\_\_\_\_  
5 John R Grele  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28