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8  
9 UNITED STATES DISTRICT COURT  
10 NORTHERN DISTRICT OF CALIFORNIA

11 JOHN FARROW, JEROME WADE, on  
12 their behalf, and on behalf of all others  
similarly situated,

13 Plaintiffs,

14 v.

15 CONTRA COSTA COUNTY PUBLIC  
16 DEFENDER ROBIN LIPETZKY, in her  
official capacity, and DOES 1 through  
17 20, et a.,

18 Defendants.

No. C12-6495 JCS

DEFENDANT ROBIN LIPETZKY'S MOTION  
TO DISMISS SECOND AMENDED  
COMPLAINT; MEMORANDUM IN  
SUPPORT OF MOTION TO DISMISS

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Date: July 26, 2013  
Time: 9:30 a.m.  
Crtrm: G, 15<sup>th</sup> Floor  
Judge: Hon. Joseph C. Spero Presiding  
Date Action Filed: December 21, 2012  
Trial Date: None Assigned

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1 **TO ALL PARTIES AND THEIR COUNSEL OF RECORD:**

2 PLEASE TAKE NOTICE that on July 26, 2013, at 9:30 a.m., in Courtroom G, 15<sup>th</sup>  
3 Floor, 450 Golden Gate Avenue, San Francisco, CA, 94102, defendant Contra Costa County  
4 Public Defender Robin Lipetzky (“Lipetzky”) will move this Court, pursuant to Federal Rule  
5 of Civil Procedure §12(b)(6), to dismiss the Second Amended Complaint filed by plaintiffs  
6 John Farrow and Jerome Wade (collectively “Plaintiffs”) on behalf of themselves and all  
7 others similarly situated. This motion is based on the following grounds:

8 1. Plaintiffs’ complaint fails to state a claim against Ms. Lipetzky;

9 2. Plaintiffs’ first claim, which is brought under 42 U.S.C. §1983 for violation of the  
10 Sixth Amendment’s right to counsel, fails because there has been no violation of this Sixth  
11 Amendment right as a matter of law based on the matters alleged;

12 3. Plaintiffs’ second and third claims, which are brought under 42 U.S.C. §1983 for  
13 violation of the Fourteenth Amendment’s substantive due process and procedural due process  
14 protections for “denial of statutory speedy trial rights,” are meritless as a matter of law because  
15 these claims rest on state “statutory speedy trial” rights, not federal constitutional or statutory  
16 violations, and because Plaintiffs have not pled facts demonstrating a violation of their state  
17 statutory speedy trial rights;

18 4. Plaintiffs’ fourth claim, which is brought under 42 U.S.C. §1983 for violation of the  
19 Fourteenth Amendment’s equal protection clause, is meritless as a matter of law where the  
20 alleged policy applies equally to all individuals who qualify for legal services provided by the  
21 Public Defender’s Office; and

22 5. Plaintiffs’ fifth and sixth claims are state law claims that should be dismissed due to  
23 lack of subject matter jurisdiction and because Plaintiffs’ allegations fail to state a claim as to  
24 the alleged violations.

25 This motion shall be based on this Notice of Motion and Motion, the supporting  
26 Memorandum of Points and Authorities, the complete files and records in this action, and oral  
27 argument at the hearing.

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1 **MEMORANDUM OF POINTS AND AUTHORITIES**

2 **I. INTRODUCTION**

3 Defendant Robin Lipetzky, the Public Defender of Contra Costa County, hereby moves  
4 this Court pursuant to Federal Rule of Civil Procedure §12(b)(6) to dismiss the Second  
5 Amended Complaint (“SAC”) filed by Plaintiffs John Farrow and Jerome Wade on behalf of  
6 themselves and all others similarly situated, and each cause of action asserted therein against  
7 her. The SAC and each cause of action therein should be dismissed on the grounds that  
8 Plaintiffs have failed to state a cause of action as to which relief can be granted as to Ms.  
9 Lipetzky. Each of Plaintiffs’ federal claims are meritless as a matter of law. Plaintiffs’ two  
10 state claims are likewise meritless as a matter of law and should be dismissed for this reason as  
11 well as lack of subject matter jurisdiction. Plaintiffs have already made one attempt to amend  
12 around these defects and should not be granted further leave to amend. Accordingly,  
13 Plaintiffs’ federal claims should be dismissed with prejudice and their state law claims without  
14 prejudice.

15 **II. ISSUES PRESENTED**

16 In this motion, Ms. Lipetzky raises the following five issues, which, with one exception  
17 (Issue No. 3), are the same issues raised in her prior motion to dismiss:

18 1. Can Plaintiffs assert a claim under 42 U.S.C. §1983 for violation of the Sixth  
19 Amendment’s right to counsel where Plaintiffs appeared without counsel at the initial court  
20 appearance, requested counsel at that appearance, and had counsel at their next court hearing,  
21 which took place between seven (7) to thirteen (13) days later?

22 2. Can Plaintiffs assert claims under 42 U.S.C. §1983 for violation of the Fourteenth  
23 Amendment’s substantive due process and procedural due process protections for “denial of  
24 statutory speedy trial rights,” where those rights are provided by state law and Plaintiffs’  
25 allegations fail to demonstrate a violation of those state statutory speedy trial rights?

26 3. Can Plaintiffs assert a claim under 42 U.S.C. §1983 for violation of the Fourteenth  
27 Amendment’s equal protection clause where the policy at issue applies equally to all those  
28 eligible for legal services from the Public Defender’s Office?

1           4. Should the Court retain jurisdiction over Plaintiffs’ state law claims in the absence  
2 of any viable federal claims?

3           5. Can Plaintiffs assert state law claims, one of which is predicated upon the violation  
4 of their “statutory speedy trial rights” and the other of which is predicated upon Ms. Lipetzky’s  
5 alleged breach of California Government Code section 27706,<sup>1</sup> where Plaintiffs’ factual  
6 allegations fail to state a plausible violation of the applicable state statutes?

### 7 **III. FACTUAL BACKGROUND**

8           The following is a brief summary based on Plaintiffs’ allegations in the Second  
9 Amended Complaint, including the new factual allegations made in that document. This  
10 summary is set forth solely for the purpose of this motion and Ms. Lipetzky does not concede  
11 the truthfulness of Plaintiffs’ allegations.

12           Ms. Lipetzky is the duly appointed Public Defender for Contra Costa County. SAC,  
13 ¶23. Ms. Lipetzky allegedly has a policy of not providing counsel to criminal defendants at  
14 their first court hearing. *Id.*, ¶1. At this first court appearance, no plea is taken, bail is not  
15 examined and counsel is not appointed. *Id.*, ¶3. The criminal defendant is asked if he or she  
16 would like court-appointed counsel, and if so, whether he can afford counsel; where the  
17 criminal defendant requests counsel and asserts he/she cannot afford counsel, there is a  
18 “referral to the Public Defender” and an automatic continuance for “further arraignment.” *Id.*,  
19 ¶¶4, 30 & 39. This continuance may last between five and 13 days “depending on the vagaries  
20 of where the case was filed within the county.” *Id.*, ¶6.

21           Criminal defendants are not informed of their “speedy trial rights” prior to imposition  
22 of this automatic continuance. *Id.* Because Plaintiffs did not enter a plea at the initial hearing,  
23 there was no triggering of “California’s statutory speedy rights as well as other protections.”  
24 *Id.*, ¶10.

25           Both Plaintiffs are indigent criminal defendants who qualify for Court-appointed  
26 counsel. *Id.*, ¶¶32 & 44. Each Plaintiff had a first court appearance where he appeared

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27  
28 <sup>1</sup> With the exception of the reference to 42 U.S.C. section 1983, all statutory references are to the California state code. Thus, Penal Code section 988 refers to California Penal Code section 988.

1 without counsel. *Id.*, ¶29 (Farrow) and ¶36 (Wade). At that first court appearance, the state  
2 court asked if Plaintiff could afford counsel, and if not, whether he wanted counsel appointed  
3 by the state court. *Id.*, ¶30 (Farrow) & ¶39 (Wade). Each Plaintiff answered that he could not  
4 afford counsel and that he wanted counsel. *Id.* For each Plaintiff, the state court then  
5 “referred the matter to the Public Defender” and continued the matter for “further  
6 arraignment.” *Id.* Both Plaintiffs were sent back to jail without being advised of their right to  
7 bail or the right to a speedy preliminary hearing and trial. *Id.* At the “further arraignment,”  
8 each was appointed counsel. *Id.*, ¶32 & ¶44. At that time, Plaintiff Farrow entered his plea.  
9 *Id.*, ¶32. There is no allegation respecting when Plaintiff Wade entered his plea.

10 Plaintiffs have added the following new factual allegations:

11 1) Between the initial appearance and the “further arraignment,” the Probation  
12 Department prepared a bail study for each Plaintiff. *Id.*, ¶31 & ¶40. This report was made  
13 without input from either Plaintiff’s criminal counsel. *Id.*;

14 2) Plaintiff Wade’s initial appearance was untimely under California Penal Code  
15 section 825. *Id.*, ¶37;

16 3) Plaintiff Wade’s initial appearance was attended by a deputy district attorney. *Id.*,  
17 ¶38;

18 4) Between Plaintiff Wade’s initial appearance and his second appearance, the District  
19 Attorney filed an amended complaint adding new charges, which filing was as of right due to  
20 the fact that Plaintiff Wade had not yet entered a plea. *Id.*, ¶43; and

21 5) In the course of reviewing documents after Plaintiff Wade’s second appearance on  
22 November 21, his counsel became aware of a potential *Miranda* issue. *Id.*, ¶45. An  
23 investigator interviewed a potential witness, his high school principal, on this issue on  
24 November 28, at which time the principal “maintained that she could not remember when or  
25 how Mr. Wade was *Mirandized* during the encounter due to failure of memory.” *Id.*

26 Plaintiffs purport to represent a class of similarly situated individuals. They have  
27 asserted five questions of law common to the class, including “whether [] a forced 5 to 13 day  
28 delay between an indigent in-custody defendant’s first appearance in court and representation



1 by the Public Defender [] is unreasonable under the 6<sup>th</sup> Amendment to the United States  
2 Constitution when arraignment is a critical stage of the proceedings under California law.” *Id.*,  
3 ¶52(1).

4 Plaintiffs initially filed this case on December 21, 2012. Ms. Lipetzky filed a motion to  
5 dismiss the initial complaint on January 31, 2013. The Court granted Ms. Lipetzky’s motion  
6 on May 8, 2013, with leave to amend. May 8, 2013 Order, Docket No. 47 (“May 8 Order”).  
7 On May 14, 2013, Plaintiffs filed their First Amended Complaint. Pursuant to a Stipulation  
8 and Order, Plaintiffs filed the SAC on May 31, 2013.

9 For the reasons discussed more fully below, the SAC fails to state a plausible claim  
10 against Ms. Lipetzky and therefore, this action should be dismissed.

#### 11 **IV. LEGAL ARGUMENT**

12 This Court previously held that Plaintiffs’ initial allegations failed to state a cognizable  
13 federal claim. Plaintiffs’ new factual allegations do not change this result. In fact, Plaintiffs’  
14 claims largely fail due to the defects previously identified and discussed in the Court’s May 8  
15 Order. Plaintiffs’ failure to rectify these same defects via amendment demonstrates that any  
16 further amendment would be futile. The Court should dismiss Plaintiffs’ federal claims with  
17 prejudice and their state claims without prejudice.

##### 18 **A. There Has Been No Denial Of Plaintiffs’ Right To Assistance of Counsel 19 Under the Sixth Amendment**

20 In the SAC, Plaintiffs do not specify which of the new factual allegations support their  
21 Sixth Amendment claim. *See* SAC, ¶¶9, 56-58. However, these new factual allegations are  
22 insufficient to resurrect this claim. To the contrary, this claim remains moribund for the  
23 reasons articulated by the Court in its May 8 Order.

24 Before proceeding to the analysis, Ms. Lipetzky wishes to alert the Court to Article I,  
25 section 14 of the California Constitution, which governs arraignments in felony prosecutions.  
26 This constitutional provision states in relevant part: “The magistrate shall immediately give the  
27 defendant a copy of the complaint, inform the defendant of the defendant’s right to counsel,  
28 **allow the defendant a reasonable time to send for counsel**, and on the defendant’s request

1 read the complaint to the defendant.” Cal. Const., Art. I §14 (emphasis added). This provision  
2 gives additional support to Ms. Lipetzky’s position and the Court’s May 8 Order.

3 Plaintiffs’ Sixth Amendment claim is based on an alleged failure to provide counsel at a  
4 non-critical stage. SAC, ¶9. To prevail on this type of alleged violation of the right to  
5 counsel, Plaintiffs must establish that there was prejudice to Plaintiffs’ substantive rights as a  
6 result of the absence of counsel. *See McNeal v. Adams*, 623 F.3d 1283, 1288 (9<sup>th</sup> Cir. 2010);  
7 *see also* May<sup>8</sup> Order at 13 (plaintiffs failed to plausibly allege that their subsequent  
8 representation by counsel was prejudiced by the delay in appointing counsel following  
9 attachment). Plaintiffs cannot demonstrate that they suffered any such prejudice.

10 The only new factual allegations common to both Plaintiffs concern bail studies  
11 purportedly performed by the Probation Department. Plaintiffs allege that these bail studies  
12 “contained no favorable information concerning ... [Plaintiffs’] ties to the community, job  
13 status, etc. in absence of counsel who could supply such information.” SAC, ¶31 & ¶40.  
14 Despite this Court’s prior comments respecting the need for Plaintiffs to adequately allege the  
15 underlying facts relating to their bail, Plaintiffs again fail to provide this Court with any  
16 detailed factual allegations that plausibly suggest that lack of counsel’s input into these bail  
17 studies caused prejudice to Plaintiffs. *See* May<sup>8</sup> Order at 30.<sup>2</sup>

18 Putting this aside, Plaintiffs’ bail study allegations fall squarely within the Court’s May  
19<sup>8</sup> Order. Notably, Plaintiffs in their opposition to the prior motion to dismiss made essentially  
20 the same argument respecting their bail amounts, specifically that Ms. Lipetzky’s policy  
21 “restricted the flow of information to the [state] court regarding any favorable information  
22 concerning Plaintiffs’ circumstances in violation of California Penal Code §1270.1.” May<sup>8</sup>  
23 Order at 10 (summarizing Plaintiffs’ opposition brief). In rejecting that argument, the Court  
24 held that Plaintiffs were not prejudiced because they had not lost the opportunity to seek lower  
25 bail (and present favorable information) via a subsequent bail hearing. *Id.* at 13. Significantly,

26  
27 <sup>2</sup> In the May<sup>8</sup> Order, the Court pointed out Plaintiffs’ failure to allege “when bail was set or that bail  
28 was not set, the amount of bail that was set, any facts showing that the amount was excessive, the  
conclusion that the amount was excessive, or whether they took any action to reduce bail.” May<sup>8</sup>  
Order at 30.

1 California law not only provides for such a bail hearing but (a) specifically requires the  
2 appointment of counsel for any unrepresented criminal defendant for purposes of the bail  
3 hearing and (b) specifically tasks the criminal defendant with the responsibility for submitting  
4 evidence of his or her ties to the community. *See* Penal Code § 1270.1(b)-(c).

5 In sum, if Plaintiffs' community ties were such as to warrant a reduction from the  
6 amount prescribed by the County's bail schedule, something that Plaintiffs do not allege, they  
7 were not prejudiced by not having counsel at the initial hearing because they retained the  
8 opportunity to present favorable information (with the assistance of counsel) to the state court  
9 judge (not the Probation Department) in connection with the bail hearing. *See* May 8 Order at  
10 16-17 (holding that Plaintiffs had suffered no prejudice to their ability to obtain a lower bail  
11 due to the temporary delay in appointment of counsel, citing *In re Weiner*, 32 Cal.App.4th 441,  
12 444 (1995)).

13 In *State of New Jersey v. Anthony Fann*, 239 N.J. Super. 507, 571 A.2d 1023 (1990),  
14 the New Jersey Superior Court faced almost the identical situation. In that case, like the  
15 present, the criminal defendants were not represented by counsel at the initial appearance,  
16 where the judge set initial bail and "advise[d] defendants of their rights, including the right to  
17 counsel and the right of indigent defendants to have counsel appointed." *Id.*, 239 N.J. Super.  
18 at 517, 571 A.2d at 1029. As here, a third party prepared a bail report, using, *inter alia*,  
19 "[b]asic information [] obtained from each defendant who, in most cases, is not yet  
20 represented." *Id.*, 239 N.J. Super. at 516, 571 A.2d at 1029. The judge reviewed the bail  
21 reports either before or during the judicial review of the previously set bail amount. *Id.*, 239  
22 N.J. Super. at 517-18, 571 A.2d at 1029.

23 The New Jersey Superior Court held that under the Sixth Amendment, the criminal  
24 defendant's right to counsel did not come into play until the judicial review of the previously  
25 set bail amount. The Court's reasoning in that case is particularly apt:

26 It is therefore apparent that a defendant has a right to counsel in  
27 connection with bail proceedings. ... However, the stage at which bail setting  
28 requires the presence of counsel, absent a waiver of the right, must be subject to  
certain practical considerations if the rights of defendants are to be protected  
properly.

1           The moment a defendant is arrested surely is “critical” but counsel can  
2 rarely be present. In most cases immediate arrangements for representation, for  
3 example, in connection with the setting of bail, are impossible. As to indigent  
4 defendants, it is necessary that a determination of indigency be made and that  
5 counsel be assigned. This takes time. The same is true in the proceedings to and  
6 including the time of the first appearance. ... It is impractical, inappropriate and  
7 contrary to the interest of defendants to require the appearance of counsel for  
8 bail purposes until *after* the first appearance has been held. For present purposes  
9 the “critical stage” in bail-setting proceedings, the time when representation  
10 must be available, if not knowingly and intelligently waived, is at the first bail  
11 review held after the first appearance.

12 *Id.*, 239 N.J. Super. at 520-21, 571 A.2d at 1030-31.

13           In light of this ruling, the Court’s prior May<sup>8</sup> Order and Plaintiffs’ own obligation to  
14 provide the Court with evidence of their ties to the community, Plaintiffs cannot assert a Sixth  
15 Amendment violation based on their new bail study allegations.

16           Plaintiffs also assert new factual allegations that pertain only to plaintiff Wade. None  
17 of these new factual allegations support any claimed violation of Plaintiff Wade’s right to  
18 counsel.

19           Plaintiffs first allege that Mr. Wade’s first appearance was untimely under California  
20 law. SAC, ¶37. Under Penal Code section 825(a), an arrestee must be taken before a  
21 magistrate without undue delay. Penal Code §825(a). However, a violation of this section  
22 does not require reversal or dismissal unless the violation deprived the defendant of a fair trial  
23 or otherwise prejudiced the defendant. *People v. Mesaris*, 201 Cal.App.3d 1377, 1384 (1988).  
24 Plaintiffs do not allege any such prejudice and could not do so under the circumstances.  
25 *People v. Valenzuela*, 86 Cal.App.3d 427, 431-32 (1978).

26           Plaintiffs next allege that a deputy district attorney was present at plaintiff Wade’s first  
27 appearance, “making this an adversarial encounter.” SAC, ¶38. However, Plaintiffs do not  
28 allege that the deputy district attorney did anything other than observe the limited proceedings  
that occurred. *Id.* Contrary to Plaintiffs’s allegations, the mere presence of a deputy district  
attorney at the initial appearance does not convert the initial hearing, at which “[n]othing  
happened ... other than a determination that Plaintiffs desired the appointment of counsel”  
(May<sup>8</sup> Order at 17), into a “legal confrontation” that could prejudice Plaintiffs’ substantial  
rights. In *United States v. Benford*, 574 F.3d 1228 (9<sup>th</sup> Cir. 2009), the Ninth Circuit held that

1 although the government attorney was present at the pretrial status conference, there was “no  
2 ‘legal confrontation’” at that conference and “no ‘loss of significant rights.’” 574 F.3d at 1230  
3 & 1233.

4 Plaintiffs also allege that the prosecution was able to amend the complaint against Mr.  
5 Wade as of right because Mr. Wade was unable to enter a plea at the initial appearance. SAC,  
6 ¶43. Under Penal Code section 1009, the prosecution would have obtained leave of court for  
7 this amendment even if Mr. Wade had already entered a plea. *People v. Arevalo-Iraheta*, 193  
8 Cal.App.4th 1574, 1580-81 (2011). At that juncture, there was no prejudice to Mr. Wade in  
9 granting leave. *People v. Brown*, 35 Cal.App.3d 317, 322-23 (1973).

10 Finally, Plaintiffs allege that there was a potential *Miranda* issue in Mr. Wade’s case  
11 and that a witness, Mr. Wade’s high school principal, could not recall details when interviewed  
12 on November 28, 2011, one week after Mr. Wade’s second court appearance. SAC, ¶45.  
13 Plaintiffs do not provide any details respecting this alleged *Miranda* issue, such as whether  
14 Plaintiff Wade ever raised it with the state court or the length of time between when the  
15 principal witnessed the underlying events and November 28, 2011 when the principal was  
16 interviewed. Plaintiffs instead assert that the principal “maintained she could not remember  
17 when or how Mr. Wade was *Mirandized* during the encounter due to failure of memory. Had  
18 appointment of counsel not been delayed due to Defendant’s policy it is possible that the high  
19 school principal would have remembered the details of Mr. Wade’s interrogation which may  
20 have been helpful in his defense.” *Id.*, ¶45.

21 These allegations are insufficient. First, Plaintiffs essentially concede that they have no  
22 basis other than speculation to tie the principal’s lack of memory to the delay. Second,  
23 Plaintiff Wade would be the best source of information on this issue. At most, the principal  
24 would be a corroborating witness. Plaintiffs’ allegations do not provide this Court with any  
25 basis to assess whether the inability of the principal to recall was prejudicial to Plaintiff Wade,  
26 particularly where Plaintiffs do not allege that the principal in fact had material information on  
27 this issue. Since Plaintiffs’ allegations on this point are at best consistent with a possible claim  
28 of prejudice and do not plausibly state a claim of prejudice, these allegations fail under the

1 *Twombly* standard. *Bell Atlantic Corp. v. Twombly*, 550 U.S. 544, 556-57 (2007).

2 In sum, Plaintiffs' allegations fail as a matter of law to establish a violation of  
3 Plaintiffs' Sixth Amendment right to counsel.

4 **B. Plaintiffs' Claims Respecting Their "Statutory Speedy Trial Rights" Lack  
5 Merit**

6 Plaintiffs again assert two parallel claims under the Fourteenth Amendment respecting  
7 their "statutory speedy trial rights." SAC, ¶57 & ¶60. In response to the Court's May<sup>8</sup> Order,  
8 Plaintiffs now clarify that the asserted "statutory speedy trial rights" are those set forth in Penal  
9 Code §§825, 859b and 1050. *Id.*, ¶10. As the Court previously recognized, analysis of these  
10 claims is a two-step analysis: (1) do Plaintiffs' state "speedy trial" rights convey a liberty  
11 interest protected by the Fourteenth Amendment? and (2) has there been any violation of the  
12 asserted state rights? May<sup>8</sup> Order at 23. To state a viable claim, Plaintiffs must demonstrate  
13 that both issues are resolved in the affirmative. Plaintiffs still cannot do so.

14 Notably, the Court has already rejected the use of Penal Code §859b and §1050 in the  
15 May<sup>8</sup> Order. With respect to §859b, the Court squarely held that Plaintiffs failed to  
16 sufficiently allege any violation of that section because Plaintiffs did not allege "that a  
17 preliminary examination was not held 'within 10 court days of the date [Plaintiffs were]  
18 arraigned or [pled] whichever occurs later.'" *Id.* at 27 (paraphrasing Penal Code §859b).  
19 Plaintiffs provide the Court with no new factual allegations showing that their preliminary  
20 examinations were not held timely. With respect to Penal Code §1050, the Court held that this  
21 section is "directory only and does not mandate dismissal of an action by its terms." May<sup>8</sup>  
22 Order at 24 n.3 (quoting Penal Code §1050(l)). Accordingly, this statute does not convey the  
23 requisite liberty interest.

24 This leaves only Penal Code §825. Plaintiffs cannot predicate their Fourteenth  
25 Amendment section 1983 claims on this section because a) there was no violation of §825 and  
26 b) §825 does not mandate dismissal in the event of a violation.

27 Section 825 requires that a criminal defendant be brought before a magistrate within 48  
28 hours of arrest. Penal Code § 825(a). Plaintiffs do not and cannot allege that Ms. Lipetzky has

1 any role in determining when either of them made their first appearance before the state court.  
2 Presumably, Plaintiffs assert that the absence of counsel at that first appearance precludes  
3 arraignment from being concluded at the initial hearing. *See* May<sup>8</sup> Order at 26. However,  
4 section 825 does not mandate that arraignment be completed within 48 hours. Accordingly,  
5 there has been no violation of this section by Ms. Lipetzky.

6 Even if there were, Plaintiffs cannot predicate their Fourteenth Amendment claim upon  
7 this section because this section does not convey the requisite liberty interest because the  
8 section lack “explicitly mandatory language specifying the outcome that must be reached if the  
9 substantive predicates are met.” *See* May<sup>8</sup> Order at 23. Section 825 does not “contain any  
10 language authorizing or requiring dismissal of a prosecution by reason of delay in  
11 arraignment.” *See People v. Valenzuela, supra*, 86 Cal.App.3d at 430 (§825 does not contain  
12 any language authorizing or requiring dismissal by reason of delay).

13 Thus, Plaintiffs again have failed to adequately allege a viable Fourteenth Amendment  
14 claim based on any alleged violation of their state “speedy trial” rights.

15 **C. Plaintiffs Cannot Assert a Section 1983 Claim Under the Fourteenth**  
16 **Amendment Based on the Equal Protection Clause**

17 Plaintiffs’ fourth and final federal claim rests on a purported violation of their rights to  
18 equal protection under the Fourteenth Amendment. SAC, ¶66. Plaintiffs essentially assert that  
19 Ms. Lipetzky discriminates against Plaintiffs and others similarly situated due to their  
20 indigence as “similarly situated criminal defendant’s [sic] who could afford private counsel  
21 were furnished ‘prompt’ arraignments, were permitted to enter pleas at their first appearance in  
22 Court,” etc. *Id.*, ¶11 & ¶66. This claim makes absolutely no sense and is completely meritless.

23 First and foremost, it should go without saying that Ms. Lipetzky does not represent  
24 individuals who can afford private counsel with one minor exception, capital defendants. This  
25 is made clear in Government Code §27706, pursuant to which Ms. Lipetzky generally only  
26 represents persons who are “not financially able to employ counsel.” Government Code  
27 §27706 (this limitation applies to all Ms. Lipetzky’s clients with the exception of capital cases  
28 under sub (f)).

1 Second, Plaintiffs do not allege that Ms. Lipetzky has two policies with respect to  
 2 representation of individuals at the initial appearance, i.e. one for indigent defendants and one  
 3 for non-indigent defendants. A single policy that does not distinguish between classes of  
 4 individuals cannot support an equal protection clause claim. “The equal protection guarantee  
 5 of the Fourteenth Amendment only applies to governmental actions which classify individuals  
 6 for different benefits or burdens under the law; it does not govern actions which do not classify  
 7 individuals.” *James v. City of Chester*, 852 F.Supp. 1288, 1297 (D.S.C. 1994); *see also*  
 8 *Barbier v. Connolly*, 113 U.S. 27, 32 (1885) (“legislation, which, in carrying out a public  
 9 purpose, is limited in application, if within the sphere of its operation it affects alike all  
 10 persons similarly situated, is not within the [Fourteenth] amendment.”).

11 **D. Plaintiffs’ State Law Claims Should Be Dismissed Without Prejudice Due to**  
 12 **Lack of Subject Matter Jurisdiction**

13 As stated above, Plaintiffs have no plausible federal law claims. In the absence of such  
 14 claims, this Court does not have subject matter jurisdiction over this case. *See* SAC, ¶20.  
 15 Accordingly, the Court should dismiss Plaintiffs’ state law claims without prejudice.

16 **E. Plaintiffs’ State Law Claims Lack Merit**

17 Assuming *arguendo* the Court were to conclude that one or more of Plaintiffs’ claims  
 18 under section 1983 were viable, the Court should still dismiss Plaintiffs’ state law claims as  
 19 they lack merit as a matter of law.

20 Plaintiffs’ fifth claim asserts a violation of Civil Code §§52 and 52.1 based on the  
 21 alleged denial of Plaintiffs’ “statutory speedy trial rights.” SAC, ¶69. For the reasons stated  
 22 above and in the Court’s May<sup>8</sup> Order, Plaintiffs have failed to allege any violation of their  
 23 statutory speedy trial rights under California law and cannot do so.

24 Plaintiffs’ sixth claim seeks a writ of mandate requiring Ms. Lipetzky to comply with  
 25 California Government Code §27706. SAC, ¶72. Ms. Lipetzky complies fully with that  
 26 section. As stated in §27706(a), Ms. Lipetzky as Public Defender is obligated to defend  
 27 “[u]pon request of the defendant or upon order of the court.” Plaintiffs’ own allegations  
 28 establish that once Plaintiffs as criminal defendants make the request for counsel, the state



1 court makes the order of referral to Ms. Lipetzky and continues the hearing until counsel is  
2 present. SAC, ¶¶30-32 (Farrow) & ¶35-36 (Wade). Thus, Plaintiffs have no basis for  
3 contending that Ms. Lipetzky has not complied with §27706.

4 **F. The Court Should Not Grant Leave to Amend**

5 The defects in Plaintiffs' claims detailed above are not capable of being cured by  
6 amendment. To be sure, Plaintiffs have already been given leave to amend once and failed to  
7 rectify these problems. The Court should not grant further leave to amend. *Guevara v.*  
8 *Marriot Hotel Svcs, Inc.*, 2013 U.S. Dist. LEXIS 38847 at \*28-29 (N.D. Cal. March 20, 2013).

9 **V. CONCLUSION**

10 For the foregoing reasons, the Court should grant this motion to dismiss in its entirety.

11  
12 DATE: June 13, 2013

SHARON L. ANDERSON  
COUNTY COUNSEL

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14 /S/

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