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UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

JOHN DOE #1, an individual;
JOHN DOE #2, an individual;
JOHN DOE #3, an individual; and
JOHN DOE #4, an individual,

Plaintiffs,

v.

ANDREW HALL, in his official capacity
as Chief of the Fresno Police Department;
and MARGARET MIMS, in her official
capacity as Fresno County Sheriff,

Defendants.

No. 1:20-cv-00600-NONE-JDP

ORDER DENYING MOTION FOR
TEMPORARY RESTRAINING ORDER

(Doc. No. 8)

Before the Court is a motion for a temporary restraining order (“TRO”) brought by plaintiffs, John Does 1 and 4, who are sex offenders registered with the state under California’s Sex Offender Registration Act. (Doc. No. 8.) Plaintiffs seek an order prohibiting defendant Margaret Mims, Fresno County Sheriff, in her official capacity, from requiring in-person registration updates during the SARS-CoV-2 pandemic until plaintiffs’ request for preliminary injunction can be heard. (*Id.* at 1–2.) Periodic registration updates are required under California Penal Code § 290.012; however, plaintiffs contend that certain health conditions and age render them particularly vulnerable to COVID-19, the illness caused by SARS-CoV-2, meaning it is unsafe for them to present themselves to update their registrations. (*Id.* at 1-3.)

1 Plaintiffs' request for a TRO is informed by their understanding of personal presentment
2 for registration as it occurred in previous years and months, prior to the COVID-19 outbreak and
3 before implementation of social distancing and other public health measures. (Doc. Nos. 8 at 4;
4 8-1 at 10, 11, 29.) For example, regarding the registration updating process, plaintiffs state: "...
5 Registrants are forced by Defendant to occupy crowded conditions in Sheriff's stations where the
6 recommended social distancing and sanitation measures cannot be observed," (Doc. No. 8 at 4);
7 "[d]uring past registration appointments with the [Fresno County Sheriff's Office], Plaintiff John
8 Doe #4 has been required to stay in confined spaces for up to an hour with several other
9 Registrants" and "forced to touch many potentially contaminated surface and objects ...," (Doc.
10 No. 8-1 at 10); and "[d]uring the registration process, Registrants are exposed to premises that
11 are unsanitary, crowded, and do not allow for 'social distancing' or other preventive measures
12 ...," (Doc. No. 8-1 at 11). An affidavit from John Doe #4 details his experience registering in
13 2019 but contains no information about more recent or current conditions. (Doc. No. 8-1 at 29.)

14 In response, defendant has outlined the changes made to the personal presentment process,
15 which currently is "no contact," socially-distanced, and takes place outdoors. (Doc. Nos. 10 at 8–
16 9; 10-1.) Specifically, a detective responsible for registration on behalf of defendant has stated as
17 follows in his affidavit:

18 We started [on March 18] by using tables outside, allowing 'social
19 distancing,' while still having registrants sign in, provide
20 thumbprint and signature on the forms, and we still collected forms
while wearing gloves and masks.

21 ...

22 On 4/7/2020 – to the present, due to the extension of the 'Shelter in
23 Place' order, FCSO started 'no contact' registrations. The building
24 remains closed to registrants, we removed the tables, taped off both
25 entrances to the raised porch along the front of the building. We
26 accept no paperwork, Driver's licenses, I.D.'s, etc. from registrants
27 and observe at least 6 feet of social distance. We have painted
28 'X's' on the ground to indicate the proper positioning. We sign-in
registrants and document any necessary changes. Upon
completing the Department of Justice's ("DOJ's") 8102 forms, in
the comments section, we type or hand-write 'Covid-19 – No
signature/fingerprints. Verbal confirmation of information/

1 requirements.’ We sign & date the forms and provide the
2 registrant the opportunity to accept a copy. We take a photo of the
3 registrant from distance of at least 6 feet. All this is conducted
4 while wearing gloves and some wearing masks. We also maintain
5 accessible hand-sanitizers.

(Doc. No. 10-1 at ¶¶ 3, 5.)

6 A plaintiff must establish each of the following to secure an injunction: “that he is likely
7 to succeed on the merits, that he is likely to suffer irreparable harm in the absence of preliminary
8 relief, that the balance of equities tips in his favor, and that an injunction is in the public interest.”
9 *Winter v. Natural Resources Defense Council*, 555 U.S. 7, 20, 24 (2008) (“A preliminary
10 injunction is an extraordinary remedy never awarded as a right.”). The plaintiff bears the burden
11 to “make a showing on all four prongs.” *All. for the Wild Rockies v. Cottrell*, 632 F.3d 1127, 1135
12 (9th Cir. 2011).

13 The facts presented by plaintiffs in support of their request for a TRO are stale. Plaintiffs
14 are silent regarding the significant changes that have been made to the personal presentment
15 process for updating sex offender registrations. Plaintiffs have not disputed the description of the
16 new process or contested the sufficiency or efficacy of the mitigation measures defendant has
17 enacted. Plaintiffs’ request instead hinges on a prior process, which is no longer in place. The
18 harm contemplated by plaintiffs relates to the old process, not the new, as demonstrated by
19 plaintiffs’ own words outlined above. Because there is no dispute of fact that a new process of
20 “no contact,” socially-distanced, outdoor registration updating exists, the Court finds plaintiffs
21 have not met their burden in demonstrating they are likely to suffer an irreparable harm unless
22 relief is granted.

23 For the foregoing reasons, plaintiffs’ request for a temporary restraining order, (Doc. No.
24 8), is DENIED WITHOUT PREJUDICE.

25 IT IS SO ORDERED.

26 Dated: May 27, 2020

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28 _____
UNITED STATES DISTRICT JUDGE