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10 **UNITED STATES DISTRICT COURT**  
11 **SOUTHERN DISTRICT OF CALIFORNIA**

12 Ms. L. and Ms. C.,

*Petitioner-Plaintiff,*

13 v.

14 U.S. Immigration and Customs Enforcement  
15 ("ICE"); U.S. Department of Homeland Security  
16 ("DHS"); U.S. Customs and Border Protection  
17 ("CBP"); U.S. Citizenship and Immigration  
18 Services ("USCIS"); U.S. Department of Health  
19 and Human Services ("HHS"); Office of  
20 Refugee Resettlement ("ORR"); Thomas  
21 Homan, Acting Director of ICE; Greg  
22 Archambeault, San Diego Field Office Director,  
23 ICE; Joseph Greene, San Diego Assistant Field  
24 Office Director, ICE; Adrian P. Macias, El Paso  
25 Field Director, ICE; Frances M. Jackson, El Paso  
26 Assistant Field Office Director, ICE; Kirstjen  
27 Nielsen, Secretary of DHS; Jefferson Beauregard  
28 Sessions III, Attorney General of the United  
States; L. Francis Cissna, Director of USCIS;  
Kevin K. McAleenan, Acting Commissioner of  
CBP; Pete Flores, San Diego Field Director,  
CBP; Hector A. Mancha Jr., El Paso Field  
Director, CBP; Alex Azar, Secretary of the  
Department of Health and Human Services;  
Scott Lloyd, Director of the Office of Refugee  
Resettlement,

*Respondents-Defendants.*

Case No. 18-cv-00428-DMS-MDD

Date Filed: July 3, 2018

**SECOND AMENDED  
COMPLAINT  
FOR DECLARATORY AND  
INJUNCTIVE RELIEF**

CLASS ACTION

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**INTRODUCTION**

1. This case challenges the United States government’s forcible separation of parents from their young children for no legitimate reason and notwithstanding the threat of irreparable damage that separation has been universally recognized to cause young children.

2. Plaintiff Ms. L. is the mother of a seven (7) year-old daughter, who was ripped away from her, and then sent halfway across the country to be detained alone. Plaintiff Ms. C. is the mother of a fourteen (14) year-old son, who was also forcibly separated from his mother and detained more than a thousand miles away.

3. Ms. L. and Ms. C. bring this action on behalf of themselves and thousands of other parents whom the government has forcibly separated from their children. Like Ms. L. and Ms. C., many of these individuals have fled persecution and are seeking asylum in the United States. Without any allegations of abuse, neglect, or parental unfitness, and with no hearings of any kind, the government is separating these families and detaining their young children, alone and frightened, in facilities often thousands of miles from their parents.

4. Forced separation from parents causes severe trauma to young children, especially those who are already traumatized and are fleeing persecution in their home countries. The resulting cognitive and emotional damage can be permanent.

5. Defendants have ample ways to keep Plaintiffs together with their children, as they have done for decades prior to their current practice. There are shelters that house families (including asylum-seekers) while they await the final adjudication of their immigration cases. If, however, the government lawfully continues detaining these parents and young children, it must at a minimum detain them together in one of its immigration family detention centers.

1           6.     The Due Process Clause of the Fifth Amendment does not permit the  
 2 government to forcibly take young children from their parents, without justification  
 3 or even a hearing. That separation also violates the asylum statutes, which  
 4 guarantee a meaningful right to apply for asylum, and the Administrative Procedure  
 5 Act (APA), which prohibits unlawful and arbitrary government action.

**JURISDICTION**

7           7.     This case arises under the Fifth Amendment to the United States  
 8 Constitution, federal asylum statutes, and the APA. The court has jurisdiction under  
 9 28 U.S.C. § 1331 (federal question jurisdiction); 28 U.S.C. § 2241 (habeas  
 10 jurisdiction); and Art. I., § 9, cl. 2 of the United States Constitution (“Suspension  
 11 Clause”). Plaintiffs are in custody for purposes of habeas jurisdiction.

**VENUE**

13           8.     Venue is proper under 28 U.S.C. § 1391(e) because Ms. L. was  
 14 detained in this District when this action commenced, Defendants reside in this  
 15 District, and a substantial portion of the relevant facts occurred within this District,  
 16 including the Defendants’ implementation of their practice of separating immigrant  
 17 parents from their children for no legitimate reason.

**PARTIES**

19           9.     Plaintiff Ms. L. is a citizen of the Democratic Republic of the Congo  
 20 (the “Congo” or “DRC”). She is the mother of 7 year-old S.S.

21           10.    Plaintiff Ms. C. is a citizen of Brazil. She is the mother of 14 year-old  
 22 J.

23           11.    Defendants U.S. Department of Homeland Security (“DHS”) has  
 24 responsibility for enforcing the immigration laws of the United States.

25           12.    Defendant U.S. Immigration and Customs Enforcement (“ICE”) is the  
 26 sub-agency of DHS that is responsible for carrying out removal orders and  
 27 overseeing immigration detention.

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1           13. Defendant U.S. Customs and Border Protection (“CBP”) is the sub-  
2 agency of DHS that is responsible for the initial processing and detention of  
3 noncitizens who are apprehended near the U.S. border.

4           14. Defendant U.S. Department of Health and Human Services (HHS) is a  
5 department of the executive branch of the U.S. government which has been  
6 delegated authority over “unaccompanied” noncitizen children.

7           15. Defendant Office of Refugee Resettlement (“ORR”) is the component  
8 of HHS which provides care of and placement for “unaccompanied” noncitizen  
9 children.

10           16. Defendant Thomas Homan is sued in his official capacity as the  
11 Director of ICE, and is a legal custodian of Plaintiffs.

12           17. Defendant Greg Archambeault is sued in his official capacity as the  
13 ICE San Diego Field Office Director, and is a legal custodian of Plaintiff Ms. L.

14           18. Defendant Joseph Greene is sued in his official capacity as the ICE  
15 San Diego Assistant Field Office Director for the Otay Mesa Detention Center, and  
16 is a legal custodian of Plaintiff Ms. L.

17           19. Defendant Adrian P. Macias is sued in his official capacity as the ICE  
18 El Paso Field Office Director, and is a legal custodian of Plaintiff Ms. C.

19           20. Defendant Frances M. Jackson is sued in his official capacity as the  
20 ICE El Paso Assistant Field Office Director for the West Texas Detention Facility,  
21 and is a legal custodian of Plaintiff Ms. C.

22           21. Defendant Kirstjen Nielsen, is sued in her official capacity as the  
23 Secretary of the Department of Homeland Security. In this capacity, she directs  
24 each of the component agencies within DHS: ICE, USCIS, and CBP. As a result,  
25 Respondent Nielsen has responsibility for the administration of the immigration  
26 laws pursuant to 8 U.S.C. § 1103, is empowered to grant asylum or other relief, and  
27 is a legal custodian of the Plaintiffs.  
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1           22. Defendant Jefferson Beauregard Sessions III is sued in his official  
2 capacity as the Attorney General of the United States. In this capacity, he has  
3 responsibility for the administration of the immigration laws pursuant to 8 U.S.C. §  
4 1103, oversees the Executive Office of Immigration Review, is empowered to grant  
5 asylum or other relief, and is a legal custodian of the Plaintiffs.

6           23. Defendant L. Francis Cissna is sued in his official capacity as the  
7 Director of USCIS.

8           24. Defendant Kevin K. McAleenan is sued in his official capacity as the  
9 Acting Commissioner of CBP.

10           25. Defendant Pete Flores is sued in his official capacity as the San Diego  
11 Field Director of CBP.

12           26. Defendant Hector A. Mancha Jr. is sued in his official capacity as the  
13 El Paso Field Director of CBP.

14           27. Defendant Alex Azar is sued in his official capacity as the Secretary of  
15 the Department of Health and Human Services.

16           28. Defendant Scott Lloyd is sued in his official capacity as the Director of  
17 the Office of Refugee Resettlement.

18   **FACTS**

19           29. Over the past year, the government has separated thousands of migrant  
20 families for no legitimate purpose. The government’s true purpose in separating  
21 these families was to deter future families from seeking refuge in the United States.

22           30. Many of these migrant families fled persecution and are seeking  
23 asylum. Although there are no allegations that the parents are unfit or abusing their  
24 children in any way, the government has forcibly separated them from their young  
25 children and detained the children, often far away, in facilities for “unaccompanied”  
26 minors.

27           31. There is overwhelming medical evidence that the separation of a  
28 young child from his or her parent will have a devastating negative impact on the

1 child’s well-being, especially where there are other traumatic factors at work, and  
2 that this damage can be permanent.

3 32. The American Association of Pediatrics has denounced the  
4 Administration’s practice of separating migrant children from their parents, noting  
5 that: “The psychological distress, anxiety, and depression associated with  
6 separation from a parent would follow the children well after the immediate period  
7 of separation—even after the eventual reunification with a parent or other family.”

8 33. Prior Administrations detained migrant families, but did not have a  
9 practice of forcibly separating fit parents from their young children.

10 34. There are non-governmental shelters that specialize in housing and  
11 caring for families—including asylum seeking families—while their immigration  
12 applications are adjudicated.

13 35. There are also government-operated family detention centers where  
14 parents can be housed together with their children, should the government lawfully  
15 decide not to release them. The government previously detained, and continues to  
16 detain, numerous family units at those facilities.

17 36. In April 2018, the New York Times reported that more than “700  
18 children have been taken from adults claiming to be their parents since October [of  
19 2016], including more than 100 children under the age of 4.” Caitlin Dickerson,  
20 *Hundreds of Children Have Been Taken from Parents at U.S. Border*, N.Y. Times,  
21 Apr. 20, 2018.

22 37. On May 7, 2018, Defendant Sessions announced “a new initiative” to  
23 refer “100 percent” of immigrants who cross the Southwest border for criminal  
24 immigration prosecutions, also known as the “zero-tolerance policy.” Defendant  
25 Sessions stated that as part of that prosecution, all parents who are prosecuted  
26 would be separated from their children. U.S. Dep’t of Justice, Attorney General  
27 Sessions Delivers Remarks to the Association of State Criminal Investigative  
28 Agencies 2018 Spring Conference (May 7, 2018). The purpose of this new policy

1 was to separate families in the hope that it would deter other families from seeking  
2 refuge in the United States.

3 38. At a Senate Judiciary Committee hearing in May, a deputy chief of  
4 Defendant U.S. Customs and Border Protection testified that between May 6 and  
5 May 19 alone, a total of 658 children were separated from their family members  
6 pursuant to this policy. The Washington Post reported that in the city of McAllen,  
7 Texas, 415 children were taken from their parents during a two week period.<sup>1</sup> And  
8 in June 2018, the Department of Homeland Security reported that in the six weeks  
9 between April 19 and May 31, the administration took almost 2,000 children away  
10 from their parents.<sup>2</sup>

11 39. Defendant Sessions and other government officials, including  
12 Defendant Nielsen, have repeatedly defended the separation of children from their  
13 parents in speeches and interviews with various media outlets. Among other  
14 justifications for the practice, they have stated that separating families would be a  
15 way to “discourage parents from bringing their children here illegally,”<sup>3</sup> and that it  
16 would help “deter more movement” to the United States by asylum seekers and  
17 other migrants.<sup>4</sup> Administration officials told the New York Times in May, “[t]he  
18 president and his aides in the White House had been pushing a family separation  
19 policy for weeks as a way of deterring families from trying to cross the border  
20 illegally.”<sup>5</sup>

21 \_\_\_\_\_  
22 <sup>1</sup> [https://www.washingtonpost.com/world/national-security/trumps-zero-tolerance-at-the-border-is-causing-child-shelters-to-fill-up-fast/2018/05/29/7aab0ae4-636b-11e8-a69c-b944de66d9e7\\_story.html?utm\\_term=.d52d94c37d05](https://www.washingtonpost.com/world/national-security/trumps-zero-tolerance-at-the-border-is-causing-child-shelters-to-fill-up-fast/2018/05/29/7aab0ae4-636b-11e8-a69c-b944de66d9e7_story.html?utm_term=.d52d94c37d05).

24 <sup>2</sup> <https://ca.reuters.com/article/topNews/idCAKBN1JB2SF-OCATP>.

25 <sup>3</sup> <http://transcripts.cnn.com/TRANSCRIPTS/1801/16/cnr.04.html>.

26 <sup>4</sup> <https://www.cnn.com/2017/03/06/politics/john-kelly-separating-children-from-parents-immigration-border/>

27 <sup>5</sup> <https://www.nytimes.com/2018/05/10/us/politics/trump-homeland-security-secretary-resign.html>  
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1           40. Even if the separated child is released from custody and placed in a  
2 community setting or foster care, the trauma of the ongoing separation continues.

3           41. By taking away their children, Defendants are coercing class members  
4 into giving up their claims for asylum and other legal protection. Numerous class  
5 members have been told by CBP and ICE agents that they will see their children  
6 again sooner if they withdraw their asylum applications and accept earlier  
7 deportation.<sup>6</sup>

8           42. Many class members have given up their asylum claims and stipulated  
9 to removal as a way to be reunited with their children faster.

10           43. For class members who have not been coerced into giving up their  
11 asylum claims, separation from their children has made those applications much  
12 more difficult. Separation prevents parents from helping their children apply for  
13 asylum and navigate removal proceedings. Separation also makes it harder for  
14 parents to present facts involving their children which support their own asylum  
15 claims.

16           44. The trauma of separation also renders asylum-seeking class members  
17 too distraught to effectively pursue their asylum applications. *See, e.g.,* Angelina  
18 Chapin, *Separated Parents Are Failing Asylum Screenings Because They're So*  
19 *Heartbroken*, Huffington Post (June 30, 2018).<sup>7</sup>

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21 <sup>6</sup> This practice has been widely reported. *See, e.g.,* Dara Lind, *Trump Will Reunite*  
22 *Separated Families—But Only if They Agree to Deportation*, Vox.com (June 25,  
23 2018), [https://www.vox.com/2018/6/25/17484042/children-parents-separate-](https://www.vox.com/2018/6/25/17484042/children-parents-separate-reunite-plan-trump)  
24 *Kids in Exchange for*  
25 *Deportation: Detained Migrants Say They Were Told They Could Get Kids Back on*  
26 *Way Out of U.S.*, Texas Tribune (June 24, 2018),  
27 [https://www.texastribune.org/2018/06/24/kids-exchange-deportation-migrants-](https://www.texastribune.org/2018/06/24/kids-exchange-deportation-migrants-claim-they-were-promised-they-could/?utm_campaign=trib-social&utm_medium=social&utm_source=twitter&utm_content=1529859032)  
28 [claim-they-were-promised-they-could/?utm\\_campaign=trib-](https://www.texastribune.org/2018/06/24/kids-exchange-deportation-migrants-claim-they-were-promised-they-could/?utm_campaign=trib-social&utm_medium=social&utm_source=twitter&utm_content=1529859032)  
[social&utm\\_medium=social&utm\\_source=twitter&utm\\_content=1529859032.](https://www.texastribune.org/2018/06/24/kids-exchange-deportation-migrants-claim-they-were-promised-they-could/?utm_campaign=trib-social&utm_medium=social&utm_source=twitter&utm_content=1529859032)

<sup>7</sup> [https://www.huffingtonpost.com/entry/separated-parents-too-grief-stricken-to-](https://www.huffingtonpost.com/entry/separated-parents-too-grief-stricken-to-see-asylum-experts-say_us_5b379974e4b08c3a8f6ad5d9)  
[seek-asylum-experts-say\\_us\\_5b379974e4b08c3a8f6ad5d9.](https://www.huffingtonpost.com/entry/separated-parents-too-grief-stricken-to-see-asylum-experts-say_us_5b379974e4b08c3a8f6ad5d9)

1           45. Defendants have deported class members without their separated  
2 children. Their children are now stranded in the United States alone. Many of these  
3 parents are now struggling to make contact with their children, who are being  
4 detained thousands of miles away across multiple international borders. *See* Miriam  
5 Jordan, *"I Can't Go Without My Son," a Mother Pleaded as She Was Deported to*  
6 *Guatemala*, N.Y. Times (June 17, 2018).<sup>8</sup>

7           46. On June 20, 2018, President Trump signed an Executive Order ("EO")  
8 purporting to end certain family separations going forward.<sup>9</sup> The EO directs DHS to  
9 "maintain custody of alien families during the pendency of any criminal improper  
10 entry or immigration proceedings."

11           47. The EO directs DHS to separate families any time DHS determines  
12 that separation would protect "the child's welfare." It does not, however, set forth  
13 how that standard will be applied. In prior cases the government has applied that  
14 standard in a manner that is inconsistent with the child's best interest, including in  
15 Ms. L's case.

16           48. The EO makes no provision for reunifying the thousands of families  
17 who were separated prior to its issuance.

18           49. The EO makes no provision for returning separated children to parents  
19 who have been already been deported without their children.

20   **NAMED PLAINTIFFS**

21           50. Ms. L. and her daughter S.S. are one of the many families that have  
22 recently been separated by the government.

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24 <sup>8</sup> <https://www.nytimes.com/2018/06/17/us/immigration-deported-parents.html>. *See also* Nelson Renteria, *El Salvador Demands U.S. Return Child Taken from*  
25 *Deported Father*, Reuters (June 21, 2018), <https://www.reuters.com/article/us-usa-immigration-el-salvador/el-salvador-demands-us-return-child-taken-from-deported-father-idUSKBN1JH3ER>.

26  
27  
28 <sup>9</sup> <https://www.whitehouse.gov/presidential-actions/affording-congress-opportunity-address-family-separation/>.

1           51. Ms. L. and her daughter are seeking asylum in the United States.

2           52. Ms. L. is Catholic and sought shelter in a church until she was able to  
3 escape the Congo with S.S.

4           53. Upon reaching the United States, Ms. L. and S.S. presented themselves  
5 at the San Ysidro, California Port of Entry on November 1, 2017. Although their  
6 native language is Lingala, they were able to communicate to the border guards that  
7 they sought asylum.

8           54. Based on her expression of a fear of returning to the Congo, Ms. L.  
9 was referred for an initial screening before an asylum officer, called a “credible fear  
10 interview.” She subsequently passed the credible fear screening but, until March 6,  
11 2018, remained detained in the Otay Mesa Detention Center in the San Diego area.

12           55. On or about November 5, immigration officials forcibly separated  
13 then-6 year-old S.S. from her mother and sent S.S. to Chicago. There she was  
14 housed in a detention facility for “unaccompanied” minors run by the Office of  
15 Refugee Resettlement (ORR).

16           56. When S.S. was taken away from her mother, she was screaming and  
17 crying, pleading with guards not to take her away from her mother. While detained,  
18 Ms. L. spoke to her daughter approximately 6 times by phone, never by video. For  
19 months she was terrified that she would never see her daughter again. The few  
20 times Ms. L. was able to speak to her daughter on the phone, her daughter was  
21 crying and scared.

22           57. In December, S.S. turned 7 and spent her birthday in the Chicago  
23 facility, without her mother.

24           58. In detention, Ms. L. was distraught and depressed because of her  
25 separation from her daughter. As a result, she did not eat properly, lost weight, and  
26 was not sleeping due to worry and nightmares.

27           59. In one moment of extreme despair and confusion, Ms. L. told an  
28 immigration judge that she wanted to withdraw her application for asylum,

1 realizing her mistake only a few days later. She is seeking to reopen her case before  
2 the Board of Immigration Appeals.

3 60. The government had no legitimate interest in separating Ms. L. and her  
4 child.

5 61. There has been no evidence, or even accusation, that S.S. was abused  
6 or neglected by Ms. L.

7 62. There is no evidence that Ms. L. is an unfit parent or that she is not  
8 acting in the best interests of her child.

9 63. After Ms. L. filed this lawsuit and moved for a preliminary injunction,  
10 Defendants abruptly released her from custody on March 6, 2018, due to the filing  
11 of the lawsuit. Defendants informed her that she would be released mere hours in  
12 advance, with no arrangements for where she would stay. S.S. was released to Ms.  
13 L.'s custody several days later. Both are now pursuing their claims for legal  
14 protection.

15 64. Ms. C. and her 14 year-old son, J., are another one of the families who  
16 have been separated by the government. Like Ms. L. and her daughter, Ms. C. and  
17 her son are seeking asylum in the United States.

18 65. Ms. C. and J. fled Brazil and came to the United States to seek asylum.  
19 A few feet after Ms. C. entered the United States, a border guard approached her,  
20 and she explained that she was seeking asylum. Ms. C. subsequently passed a  
21 credible fear interview, and was put in removal proceedings, where she is applying  
22 for asylum.

23 66. Despite having communicated her fear of persecution to border guards,  
24 the government prosecuted Ms. C. for entering the country illegally, took her son J.  
25 away from her, and sent him to a facility for "unaccompanied" children in Chicago.

26 67. The government continued to separate Ms. C. from her son even after  
27 she completed serving her criminal misdemeanor sentence on September 22, 2017,  
28 and was sent to an immigration detention facility, the El Paso Processing Center. In

1 early January 2018, she was transferred again, to another immigration facility, the  
2 West Texas Detention Facility (also known as Sierra Blanca), but still was not  
3 reunited with her son. Even after Ms. C was released from immigration detention  
4 on April 5, 2018, the government did not reunify her with her son for another two  
5 months, until June 9.

6 68. While separated from J., Ms. C. was desperate to be reunited with him.  
7 She worried about him constantly and did not know when she would be able to see  
8 him. They spoke on the phone only a handful of times while they were separated by  
9 Defendants.

10 69. J. had a difficult time emotionally during the months he was separated  
11 from his mother.

12 70. The government had no legitimate interest for the separation of Ms. C.  
13 and her child.

14 71. There is no evidence, or even accusation, that J. was abused or  
15 neglected by Ms. C.

16 72. There is no evidence that Ms. C. is an unfit parent or that she is not  
17 acting in the best interests of her child.

18 **CLASS ALLEGATIONS**

19 73. Plaintiffs bring this action under Federal Rule of Civil Procedure  
20 23(b)(2) on behalf of themselves and a nationwide class of all other persons  
21 similarly situated.

22 74. Plaintiffs seek to represent the following class:

23 All adult parents who enter the United States at or between designated ports  
24 of entry who (1) have been, are, or will be detained in immigration custody  
25 by the DHS, and (2) have a minor child who is or will be separated from  
26 them by DHS and detained in ORR custody, ORR foster care, or DHS  
27 custody, absent a determination that the parent is unfit or presents a danger to  
28 the child.

1           75. Ms. L. and Ms. C. are each adequate representatives of the proposed  
2 class.

3           76. The proposed class satisfies the requirements of Rule 23(a)(1) because  
4 the class is so numerous that joinder of all members is impracticable. There are at a  
5 minimum hundreds of parents who fit within the class.

6           77. The class meets the commonality requirements of Federal Rule of  
7 Civil Procedure 23(a)(2). The members of the class are subject to a common  
8 practice: forcibly separating detained parents from their minor children absent any  
9 determination that the parent is unfit or presents a danger to the child. By definition,  
10 all class members have experienced that practice, and none has been given an  
11 adequate hearing regarding the separation. The lawsuit raises numerous questions  
12 of law common to members of the proposed class, including: whether Defendants'  
13 family separation practice violates class members' substantive due process right to  
14 family integrity; whether the practice violates class members' procedural due  
15 process rights; whether the practice violates the federal asylum statute; and whether  
16 these separations are unlawful or arbitrary and capricious under the APA.

17           78. The proposed class meets the typicality requirements of Federal Rule  
18 of Civil Procedure 23(a)(3), because the claims of the representative Plaintiffs are  
19 typical of the claims of the class. Ms. L., Ms. C., and the proposed class members  
20 are all individuals who have had or will have their children forcibly taken away  
21 from them despite there being no proven allegations of abuse, neglect, or any other  
22 danger or unfitness. Plaintiffs and the proposed class also share the same legal  
23 claims, which assert the same substantive and procedural rights under the Due  
24 Process Clause, the asylum statute, and the APA.

25           79. The proposed class meets the adequacy requirements of Federal Rule  
26 of Civil Procedure 23(a)(4). The representative Plaintiffs seek the same relief as the  
27 other members of the class—namely, an order that they be reunified with their  
28 children, whether through release or in family detention facilities. In defending their

1 own rights, Ms. L. and Ms. C. will defend the rights of all proposed class members  
2 fairly and adequately.

3 80. The proposed class is represented by counsel from the American Civil  
4 Liberties Union Immigrants' Rights Project and the ACLU of San Diego and  
5 Imperial Counties. Counsel have extensive experience litigating class action  
6 lawsuits and other complex cases in federal court, including civil rights lawsuits on  
7 behalf of noncitizens.

8 81. The members of the class are readily ascertainable through  
9 Defendants' records.

10 82. The proposed class also satisfies Federal Rule of Civil Procedure  
11 23(b)(2). Defendants have acted on grounds generally applicable to the class by  
12 unlawfully separating parents from their young children. Injunctive and declaratory  
13 relief is thus appropriate with respect to the class as a whole.

## 14 CAUSES OF ACTION

### 15 **COUNT I**

#### 16 **(Violation of Due Process: Right to Family Integrity)**

17 83. All of the foregoing allegations are repeated and realleged as though  
18 fully set forth herein.

19 84. The Due Process Clause of the Fifth Amendment applies to all  
20 "persons" on United States soil and thus applies to Ms. L., Ms. C., their children  
21 S.S. and J., and all proposed class members.

22 85. Plaintiffs, their children, and all class members have liberty interests  
23 under the Due Process Clause in remaining together as families.

24 86. The separation of the class members from their children violates  
25 substantive due process because it furthers no legitimate purpose and was designed  
26 to deter.

27 87. The separation of the class members from their children also violates  
28 procedural due process because it was undertaken without any hearing.



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**COUNT II**

**(Administrative Procedure Act: Arbitrary and Capricious Practice)**

88. All of the foregoing allegations are repeated and realleged as though fully set forth herein.

89. The APA prohibits agency action that is arbitrary and capricious or violates a person’s legal or constitutional rights.

90. Defendants’ separation practice is final agency action for which there is no other adequate remedy in a court. Defendants’ decision to separate parents is not tentative or interlocutory, because Defendants have *already* separated thousands of families and continue to do so, and the policy was announced by high-level officials. And Defendants’ decision to separate gravely impacts class members’ rights to remain together as families.

91. Defendants’ separation of Ms. L., Ms. C., and the other class members from their children without any explanation or legitimate justification is arbitrary and capricious and accordingly violates the APA. 5 U.S.C. § 706.

92. Among other things, Defendants failed to offer adequate reasons for adopting their unprecedented new separation practice; they failed to explain why they were not using alternatives to separation, including supervised release and family detention; and for parents like Ms. L., Defendants have never explained why they cannot verify parentage *before* imposing traumatic separation on both parent and child.

**COUNT III**

**(Violation of Right to Seek Protection Under the Asylum and Withholding of Removal Statutes, and the Convention Against Torture)**

93. All of the foregoing allegations are repeated and realleged as though fully set forth herein.

94. Under United States law, noncitizens with a well-founded fear of persecution shall have the opportunity to apply for asylum in the United States. 8



1 U.S.C. § 1158(a). In addition, noncitizens have a mandatory statutory entitlement to  
2 withholding of removal where they would face a probability of persecution if  
3 removed to their country of nationality, 8 U.S.C. § 1231(b)(3), or withholding or  
4 deferral of removal where they would face a probability of torture. Foreign Affairs  
5 Reform and Restructuring Act (“FARRA”), Pub. L. No. 105-277, Div. G.,  
6 Title XXII, § 2242, 112 Stat. 2681-822 (Oct. 21, 1998) (codified as Note to 8  
7 U.S.C. § 1231).

8 95. Class members have a private right of action to challenge violations of  
9 their right to apply for asylum under § 1158(a). That right is not barred by 8 U.S.C.  
10 § 1158(d)(7), which applies to only certain procedural requirements set out in  
11 Section 1158(d).

12 96. Defendants’ separation of families violates federal law that provides  
13 for asylum and other protection from removal, as well as their due process right to  
14 seek such relief. Separation severely impedes their ability to pursue their asylum  
15 and other protection claims in a number of ways, including by denying them the  
16 ability to coordinate their applications with their children, present facts related to  
17 their children, and creating trauma that hinders their ability to navigate the complex  
18 process.

19 97. The government is also using the trauma of separation to coerce  
20 parents into giving up their asylum and protection claims in order to be reunited  
21 with their children.

### 22 **PRAYER FOR RELIEF**

23 Plaintiffs request that the Court enter a judgment against Defendants and  
24 award the following relief:

25 A. Certify a class of all adult parents nationwide who enter the United States  
26 at or between designated ports of entry who (1) have been, are, or will be detained  
27 in immigration custody by the DHS, and (2) have a minor child who is or will be  
28 separated from them by DHS and detained in ORR custody, ORR foster care, or

1 DHS custody, absent a determination that the parent is unfit or presents a danger to  
2 the child.

3 B. Name Ms. L. and Ms. C. as representatives of the class, and appoint  
4 Plaintiffs' counsel as class counsel;

5 C. Declare the separation of Ms. L., Ms. C., and the other class members  
6 from their children unlawful;

7 D. Preliminarily and permanently enjoin Defendants from continuing to  
8 separate the class members from their children;

9 E. Order Defendants either to release class members along with their  
10 children, or to detain them together in the same facility;

11 F. Enjoin Defendants from removing any class members from the country  
12 who have received final removal orders until they are reunited with their children,  
13 unless the class members knowingly and voluntarily decide that they do not want  
14 their children removed with them;

15 G. Enjoin Defendants from removing any class member who received a final  
16 removal order prior to the issuance of this Court's preliminary injunction on June  
17 26, 2018, or prior to receiving notice of their rights under the injunction, until they  
18 have had an opportunity to consult with class counsel, or a delegate of class  
19 counsel, to insure that these class members have knowingly and voluntarily chosen  
20 to forego any further challenges to removal, rather than feeling coerced into doing  
21 so as a result of separation from their children.

22 H. Require Defendants to pay reasonable attorneys' fees and costs;

23 I. Order all other relief that is just and proper.

24  
25 Dated: July 3, 2018

Respectfully Submitted,

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