1 Consent Decrees/Overcrouding

Costello v. Wainwright

UNITED STATES DISTRICT COURT MIDDLE DISTRICT OF FLORIDA JACKSONVILLE DIVISION

CASE NOs. 72-109-Civ-J-S 72-94-Civ-J-S

MICHAEL V. COSTELLO, et al., Plaintiffs.

v

LOUIE L. WAINWRIGHT, et al.,

Defendants,

UNITED STATES OF AMERICA,

Amicus Curise.

#### SETTLEMENT AGREEMENT

This Settlement Agreement is entered into by the parties to this litigation in order to resolve and finally settle all disputes and controversies arising out of the claim asserted by Plaintiffs of alleged "overcrowding" within the prison system of the State of Florida.

The parties to this Settlement Agreement are:

- (1) Plaintiffs, individually and as representatives of the class of all persons who are or who hereafter will be committed to the custody of the Defendant or the Department of Corrections, or any successor agency, by and through counsel.
- (2) Defendant, Louis L. Wainwright, as Secretary of the Department of Corrections by and through counsel.

This Settlement Agreement is supported as indicated herein by Bob Graham, Governor, State of Florida, who is not, however, a party to this Settlement Agreement or to this litigation.

### STATUS OF THE CASE

This case began by complaint filed February 11, 1972, which was amended on January 2, 1973, and again on April 24, 1973. The second amended complaint alleges in paragraphs 12, 13, 14, 15, and 16 that the entire prison system is so severely overcrowded as to cause substantial harm to immates in violation of the Eighth Amendment prohibition against cruel and unusual punishment. Relief is requested as to alleged "overcrowding" in paragraph 1 of the prayer for relief. The complaint firether alleges that immates do not receive minimally adequate medical care in alleged violation of the Eighth Amendment.

On May 22, 1975, the Court entered a preliminary injunction with respect to the claim of "overcrowding." An appeal was taken from the order. On January 15, 1976, a panel of the Fifth Circuit Court of Appeals affirmed the Court.

Rehearing en banc was granted then by the Fifth Circuit, and the preliminary injunction was reversed on the grounds that the injunction was one required to be issued by a three-judge court. Subsequently, in the spring of 1977, the United States Supreme Court reversed the en banc opinion of the Fifth Circuit on the three-judge court issue, thereby reinstating the Fifth Circuit's earl'er panel decision which had affirmed the preliminary injunction.

In the seven years since this litigation began substantial changes have occurred in the Florida prison system. The number of inmates has increased from 10,000 to 20,000. Major improvements have also been made to the prison system. Health care appropriations have increased from \$382.33 per year per immate in FY 1972-73 to \$668.46 per year per immate in FY 1980-81. The total amount appropriated for operation of the prison system has increased from \$35,935,680 in FY 1972-73 to \$151,446,672 in FY 1980-81. Finally, approximately \$141 million has been appropriated by the Legislature since FY 1971-72 for construction of new prisons.

Subsequent to the Court's preliminary injunction, in the summer of 1975 the Department of Corrections and the Department of Administration conducted a joint space utilization survey to measure, describe, and catalogue all buildings and structures in the Florida prison system. As a result of that survey, standards were established for "Design Capacity" and "Maximum Capacity" for individual institutions under the jurisdiction of Defendant. The parties agree that these standards have greatly improved the management of the prison system and provide a useful basis upon which to predicate settlement of the dispute concerning alleged "overcrowding."

By orders dated March 29, 1979, and June 6, 1979, the Court has appointed medical expert witnesses to conduct a new medical care survey within the prison system to determine whether medical care delivery is presently above constitutional minimums. The report of the survey committee is not expected for several months. This Settlement Agreement, therefore, cannot and does not cover the medical care delivery issues which are unrelated to the claim of "overcrowding." The parties, however, agree to work in good faith to settle such issues, if possible, if any issues exist after receipt of the survey committee report.

II.

## REPRESENTATIONS BY COUNSEL

Attorneys for both parties have made extensive investigation of the facts and law relevant to the disputed issue of "overcrowding" as developed over seven years of litigation, have evaluated the costs of further protracted litigation and the varying risks that attend further litigation of these difficult questions, and have concluded that the settlement embodied herein is a fair and reasonable compromise of the issues. The undersigned attorneys for Plaintiffs believe that the settlement herein is in the best interests of Plaintiffs.

The undersigned attorney for Defendant and the Defendant likewise believe and represent that the settlement herein is in the best interests of the Defendant and the State of Florida.

## III.

### DEFINITIONS

- A. The "Department" shall mean the "Department of Corrections" and shall include any successor agency responsible for custody of members of Plaintiffs' class of prison inmates.
- B. The "Department of Administration" shall include "the Executive Office of the Governor," or any successor agency responsible for review of executive agency budgets and supervision of management of executive agencies.
- C. "Institution" shall include any single major institution, community correctional center, women's adjustment center, road prison, contracted beds at a single location, or any other similar institution which may hereafter be created to house immates in the custody of the Department.
- D. "Facility" shall mean any single or several buildings or structures, or portions thereof, assigned a Design Capacity and Maximum Capacity, forming a part of the Design and Maximum Capacity of an institution, and actually used to house immates for sleeping purposes.
- E. The "total number of immates in the actual care and custody of the Department within the total prison system" shall not include immates in county jails or similar facilities awaiting initial transfer to the Department.
- F. "Square feet," unless otherwise stated, relates to the square footage of floor space assigned for beds and sleeping, and does not include hallways, corridors, and dayrooms.
- G. "Design Capacity" and "Maximum Capacity" are management and operational standards for individual institutions, both existing and new, which standards were established by the

coint space utilization survey conducted by the Department of Corrections and Department of Administration, and successor agencies, on September 2, 1975, updated May 15, 1976, as updated thereafter continuously and as subsequently updated by juint agreement of the two departments on June 4, 1979, and as such shall continue to be jointly and continuously established by the Department of Corrections and the Executive Office of the Governor in the future applying the same principles used to set the present standards. For new institutions, these standards generally are:

## 1. "Design Capacity:"

- a. Rooms and Cells, 40 square feet to 90 square feet: one inmate per room or cell.
- b. Dormitories and rooms exceeding 90 square feet: one inmate per 55 square feet.
- c. Confinement: except to the extent that separate confinement cells have been constructed, an amount of rooms or cells equal to 3% of total Design Capacity shall be deducted from Design Capacity and set saids for confinement purposes.

## 2. "Maximum Capacity:"

- s. Rooms and Calls:
  - (1) 40 square feet to 60 square feet: one innets per room or cell.
  - (2) Over 60 square feet to 90 square feet:

    two inmates per room or cell, except one
    inmate per room or cell at Florida State
    Prison or other Maximum Security Institutions
    or facilities which may be constructed.
- b. Dormitories and rooms exceeding 90 square feet: One inmate per 37.5 square feet, with double-bunking generally along the outer walls of dormitories.
- c. Confinement: except to the extent that separate confinement cells have been constructed, an amount of rooms or cells equal to 3% of

- total Maximum Capacity shall not be available

  for Maximum Capacity, and shall be set aside
  for confinement purposes. This will reduce
  Maximum Capacity by 6% since these rooms would
  otherwise house two inmates.
- d. Management rooms: a number of rooms equal to 5% of total Maximum Capacity will be set aside as single rooms and shall accordingly be included in Maximum Capacity as rooms housing one immate.
- 3. Mobile Homes: Double-wide mobile homes, to the extent used, are assigned 12 inmates at Design and Maximum Capacity. Mobile homes are used as homor dormitories as a reward to well-behaved inmates.

IV.

## TERMS OF THE SETTLEMENT AGREEMENT

- A. The Terms of this Settlement Agreement shall use the definitions provided above, where applicable.
  - B. System Maximum Capacity Defined.
  - 1. System Maximum Capacity is a total capacity for the entire prison system which is agreed upon by the parties for settlement purposes. System Maximum Capacity is the agreed total maximum capacity of all facilities considered in the aggregate. In principle, System Maximum Capacity is the total Design Capacity of all the institutions and facilities in the prison system, less certain agreed facilities, increased by one-third. The calculation shall be made by dividing total Design Capacity, as adjusted, by 3, rounding to the nearest whole number, and adding that figure to total Dasign Capacity.
    - System Maximum Capacity as of June 4, 1979
      of facilities which will remain in the system
      after July 1, 1985.

System Maximum Capacity is calculated initially by reference to the summary of capacities available

for occupancy on June 4, 1979, as jointly agreed upon by the Department of Corrections and Department of Administration, a copy of which is attached to this Agreement as Appendix A and incorporated herein by reference. On June 4, 1979, of those facilities which will remain in the system after July 1, 1985, System Maximum was 19,874. This figure is calculated as follows:

Total Design Capacity of all D.O.C. facilities as of June 4, 1979 (available for occupancy)

16,644

Subtract facilities which by agreement are to be deleted from inventory by the year 1985

MHU, UCI 754 Annex II, RMC 572 Silos, Hendry 100 1426

Subtotal 15,218

Subtract facilities which by agreement, for settlement purposes, are not to be counted for purposes of increasing by one-third

FSP-MU 1180 Mental Health and Drug Contract Beds 70 1250

1,250 Subtotal 13,968

Divide adjusted Design Capacity by 3

 $13,968 \div 3 = 4,656$ 

Add 4,656 to Adjusted Design Capacity

4,656

Add back facilities which will remain in Design Capacity but were not utilized to reach the 133.3% figure

1,250

SYSTEM MAXIMUM CAPACITY as of June 4, 1979, of those facilities which will remain in the system after July 1, 1985

19,874

. Until July 1, 1985, total Design Capacity and Maximum Capacity shall include the MHU at UCI, Annex II at RMC, and the Silos at Hendry CI, and these facilities shall also be a part of System Maximum Capacity.

Changes to System Maximum Capacity as new Facilities Open in the Future

System Maximum Capacity shall increase as new facilities are opened and available for occupancy and become a part of Design Capacity and Maximum Capacity, and shall decrease to the extent that facilities are no longer used to house immates. These changes to System Maximum Capacity shall be adjusted by adding (or subtracting) an amount equal to one and one-third of the Design Capacity of the new facility or the deleted facility. However, in the case of any institution, or particular facility at any institution, which has been designated to be a maximum security institution or facility, serving essentially the same purposes as currently served by Florida State Prison, then changes to System Maximum Capacity in such case shall be adjusted by adding (or subtracting) an amount equal to the Design Capacity of the new facility or deleted facility, and the one-third factor shall not apply.

- C. Operation within agreed capacities.
  - 1. System Maximum Capacity

On July 1, 1985, and thereafter, the total number of immates in the actual care and custody of the Department within the total prison system shall never exceed System Maximum Capacity. Any single institution at any time may, however, operate with any number of immates less than or equal to Maximum Capacity for the individual institution.

2. Maximum Capacity of Institutions

On the date this Settlement Agreement is approved by the Court, upon entry of an appropriate order, and thereafter, the number of inmates in the care and custody of the Department within each institution shall never exceed the Maximum Capacity of the institution.

 $A_{ij} \stackrel{\lambda_i}{\Leftarrow}$ 

except that a single institution may exceed its Maximum
Capacity for brief periods not in excess of 5 days.

Within 5 days, adjustments must be made to move
immates so as to reduce immate population at such an
institution to its Maximum Capacity or below Maximum
Capacity, unless the provisions of paragraph G,
Suspension of Obligations, are then operative. On the
date this Settlement Agreement is approved by the
Court, upon entry of an appropriate order, and until
July 1, 1985, the total number of immates in the care
and custody of the Department within the total prison
shall not exceed the total Maximum Capacity of the
prison system.

D. Changes to Design Capacity and Maximum Capacity of Institutions.

The Design Capacity and Maximum Capacity of institutions may in the future be changed if new facilities are added. These changes shall follow the same standards described in paragraph III-G above. The Department, upon approval by the Executive Office of the Governor, may also create variances at any institution from standard Design Capacity or Maximum Capacity, but such variances without Court approval may only operate to decrease Design Capacity and Maximum Capacity.

Variances which operate to increase Design Capacity and Maximum Capacity above the usual standards set forth in paragraph III-G may be approved upon petition to the Court, after notice and hearing.

E. Phase-out of specific facilities.

By July 1, 1985, the Department shall no longer house immates in the following facilities:

Facility		Design Capacity
Main housing unit, Annex II. RMC	UCI	754 572
Silos, Hendry CI	Total	$\frac{100}{1,426}$

By July 1, 1985, these facilities will no longer be a part of Design Capacity, Maximum Capacity, and System Maximum Capacity, but may be used for purposes other than housing inmates for sleeping purposes. On that date, System Maximum Capacity shall be reduced by 1,426, the Design Capacity of these facilities.

F. Reports to the Court.

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On July 15th of each year following entry of an order approving this Settlement Agreement until and including July 15, 1985, the Department shall file with the Court a report of:

- Design and Maximum Capacities of all institutions available for occupancy on July 1st.
- 2. System Maximum Capacity on July 1st.
- 3. Changes to capacities since the last report.
- 4. Actual population on July 1st.
- G. Suspension of obligations during a state of emergency.

The obligations of paragraphs B, C, D, and E above shall be suspended during any state of emergency, and for a reasonable period of time thereafter, to the extent reasonably necessary to deal with the emergency. A state of emergency shall include the following or events of similar magnitude:

- 1. destruction, major damage, major disturbance, or major disorder at any one or several of the institution under the jurisdiction of the department which necessitates movement of immates to other housing areas to restore order, repair damage or otherwise care for the wellbeing of immates;
- 2. destruction, major damage, major disturbance or major disorder at any one or several institutions operated by other agencies of the State, or any of its political subdivisions, the federal government, or any other state or political subdivision,

necessitating the temporary housing of immates or other persons in facilities under the jurisdiction of the Department in order to protect their health, safety or wellbeing;

- 3. major civilian disturbance or riot;
- 4. major disaster (natural or man-made);
- 5. war (whether declared by Congress, or major armed hostilities in the nature of war); and
- 6. emergencies declared by State or Federal authorities.

In the event of the occurrence of a state of emergency, Defendant may operate affected institutions or facilities for forty-five (45) days or less under such suspension of obligations without Court approval. Thereafter, such obligations may continue to be suspended upon Court approval, after petition by Defendant. The Court may alter the agreed schedules and dates of the foregoing obligations to account for such periods of suspension due to a state of emergency.

H. The Settlement Agreement does not admit or establish constitutional standards.

The parties expressly agree that this Agreement is not an admission of constitutional violations, nor does this Agreement establish constitutional minimum standards with respect to the claim of "overcrowding." The parties have entered into this Agreement solely as a means to put a reasonable end to the controversy, to avoid the costs, time, and risks which litigation would involve for both parties, and this Agreement should not be construed in any manner as establishing constitutional standards, minimums, or thresholds of constitutional harm to Plaintiffs. Neither this Agreement nor the Judgment that may follow from this Agreement, nor anything contained herein or therein, shall constitute or be construed as evidence or an admission or adjudication with respect to any fact or conclusion of law with respect to any matter alleged in or arising out of the complaint or of any wrongdoing or misconduct on the part of the Defendant or the Department, or any of its agents.

I. The Settlement Agreement, Stipulation of Dismissal, and Consent Order and Judgment are binding only upon the parties to this litigation.

This Settlement Agreement, the Stipulation of Dismissal, and the Consent Order and Judgment, are binding only upon the parties to this litigation on the date that this Settlement Agreement is executed, and upon official successors to such parties.

J. Non-waiver of defenses.

Defendant does not herein waive any defense available to him or any agency or agent of the State of Florida now or in the future. In particular, Defendant does not by entering upon this Agreement waive the defense of the Eleventh Amendment or any immunity on behalf of himself or any agent or agency of the State of Florida.

K. Effect of the Settlement Agreement upon pending issues of delivery of medical care.

This Settlement Agreement does not attempt to resolve the issues regarding delivery of medical care to Plaintiffs and Plaintiffs' class. However, this Settlement Agreement, the Stipulation of Dismissal, and the agreed Consent Order and Judgment shall forever settle and resolve any claim that "over-crowding" in the prison system has harmed or impaired or is harming or impairing the physical or mental health of Plaintiffs and Plaintiffs' class. Any pending claim that there are too few health care delivery resources for the number of immates shall be addressed as an aspect of delivery of health care and not as an issue of "overcrowding."

L. The Settlement Agreement will be effective upon approval by the Court.

This Agreement shall not be effective until finally approved by the Court under the provisions of Rule 23(e),
Federal Rules of Civil Procedure. Should the Court disapprove any portion of this Agreement, or should the parties fail to execute the Stipulation of Dismissal within a reasonable time, or should the Court determine not to enter the agreed Consent Order and Judgment, then the obligations under this Agreement

shall terminate, this Agreement shall be void, and no portion of this Agreement shall be used against or prejudice either party in future portions of this or any other action.

M. Entry of a Consent Order and Judgment.

Upon approval of this Settlement Agreement, the parties agree to the entry of the Consent Order and Judgment which is attached hereto as Appendix B, and incorporated herein by reference. The Consent Order and Judgment may be enforced by the Court in the same fashion that other equitable orders of the Court are enforced. Violation of the Settlement Agreement or the Consent Order may be enforced by equitable relief. Violation of the Settlement Agreement or the Consent Order shall not be enforced by, or be the basis of, or give rise to, or be evidence of, liability for damages with respect to any member of the class of Plaintiffs, whether pursuant to a claim of "overcrowding" or any other claim or cause of action.

N. Effect of the Consent Order and Judgment upon future claims based upon "overcrowding."

Hereafter the operation of the prison system at any level at or under System Maximum Capacity and operation of any single institution or housing facility at or under Maximum Capacity shall be a complete defense to any claim for damages, equitable relief, or relief of any kind, by any individual immate or class of immates, based upon harm alleged to be caused by or arising out of, in whole or part, allegations of "overcrowding" of any housing facility, institution, or the entire prison system. Any violation of the Settlement Agreement or the Consent Order shall not be the basis of, or evidence of. or give rise to, any liability for damages upon a future claim based upon "overcrowding" or any other claim or cause of action. This paragraph shall not apply to any other future claim which is based upon grounds other than upon allegations of "overcrowding." or is based upon grounds other than upon allegations of violation of the Settlement Agreement or the Consent Order.

## 0. Execution of Stipulation of Dismissal.

Plaintiffs, individually and on behalf of the certified class of present and future immates agree to execute the Stipulation of Dismissal with prejudice of the claims of "overcrowding" contained in paragraphs 12 through 16 and paragraph 1 of the prayer for relief of the second amended complaint, effective upon entry of the Consent Order and Judgment. The Stipulation of Dismissal is attached hereto and incorporated herein by reference as Appendix C.

#### P. Release.

Plaintiffs hereby release Defendant, the Department of Corrections, and any present or former employee or agent of the Department of Corrections from all claims, demands, actions, causes of action, federal, state, administrative, or otherwise, based upon allegations of harm caused by "overcrowding" in the entire prison system, an institution, or a facility, occurring at any time prior to approval of this Agreement by the Court. This release shall not apply to claims based upon allegations other than "overcrowding."

## Q. Agreement not to appeal.

In consideration of the foregoing promises, the parties each agree not to appeal the Consent Order and Judgment which is attached as Appendix B upon entry of such Order by the Court.

R. Notice to class members pursuant to Rule 23(e), Federal Rul: of Civil Procedure.

The parties agree that reasonably adequate notice of the terms of this compromise and settlement may be afforded to all class members as required by Rule 23(e), Federal Rules of Civil Procedure, by means of the Notice of Class Members attached hereto as Appendix D. Reasonable notice may be afforded by posting this Notice in all housing facilities under the jurisdiction of Defendant. Defendant agrees to bear the cost of posting such notice in this manner.

The parties further agree that counsel for Plaintiffs may meet with immates to answer questions concerning the Settlement

Agreement. Defendant agrees to give reasonable notice to immates as to the dates and times of counsel's visit to particular institutions, and to arrange for facilities in which counsel may meet with immates to answer questions and to explain the Settlement Agreement. The parties acknowledge that personal safety and institutional security are major interests of Defendant, and the parties therefore agree that Defendant and his agents shall have the right to limit the number of immates that may meet at one time with counsel, and may take such other security precautions as are reasonable under the circumstances. Consistent with reasonable security needs, Defendant will make a good faith effort to provide an opportunity for counsel to meet with all immates, or representatives of immates, who wish to meet with counsel. The parties agree that reasonable notice pursuant to Rule 23(e) does not require that every immate who wishes to meet personally or in a group with counsel for Plaintiffs be allowed to meet with counsel.

S. This Settlement Agreement may be modified in the future by mutual and joint agreement of the parties, or their successors, upon joint petition to the Court and approval by the Court after notice and hearing, by an Order amending the Consent Order and Judgment.

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## ADMINISTRATIVE AND OPERATIONAL GOALS

Throughout the course of this litigation Plaintiffs have expressed concern with regard to several issues not specifically addressed in the terms of the Settlement Agreement section above. Defendant has not reached agreement with Plaintiffs as to these specific issues, and does not intend this section to form any enforceable portion of this Settlement Agreement or any recognition of constitutional standards. Nevertheless Defendant frequently has agreed with Plaintiffs as to

resolution of these issues as management aspirations and goals.

Defendant therefore wishes in this section to set forth those areas with which he agrees with Plaintiffs in principle, as important management goals, and to state those aspirational goals which he will strive to achieve.

Plaintiffs have been concerned in this litigation with the assignment of two inmates to a room which houses one immate at Design Capacity. Plaintiffs and Defendants both realize that Defendant's administrative and operational goal is to operate the entire prison system in the future at Design Capacity. At Design Capacity most rooms would house one immate and there would be no double-bunking in dormitories. Defendant continues to believe that achievement of operation at Design Capacity is a major administrative goal. While this goal is not to be an enforceable term of this Settlement Agreement or recognition of a constitutional standard, it will be a goal that Defendant will continue vigorously to pursue.

Pursuant to paragraph IV-C Plaintiffs have agreed as a term of this Settlement Agreement that Defendant may operate individual institutions at levels up to Maximum Capacity, as long as System Maximum Capacity is not exceeded. Plaintiffs have, however, expressed concern that Defendant may allow one or two institutions to operate at Maximum Capacity on a long term basis. While further restriction upon the operation of a single institution is not intended to be an enforceable term of this Settlement Agreement, it is Defendant's administrative goal that inmates be assigned to the least restrictive institutional environment consistent with inmate behavior, rehabilitative progress, and security requirements, and that community correctional facilities, and the like, be operated at levels closer to Maximum Capacity than more restrictive and secure institutions.

Plaintiffs have also been concerned that adequate dayroom space be provided so that inmates have living space other than space allocated solely for sleeping. Defendant recognizes

that Plaintiffs have relied in part upon the current availability of dayroom facilities in reaching this Settlement Agreement. While objective critetia or specific standards for dayroom space are not agreed upon herein and are not enforceable terms of this Settlement Agreement, Defendant promises to continue to plan for and attempt to provide dayroom space as a management goal. Defendant recognizes that immates need recreational and social spaces during the evening hours when more closely confined to dormitory buildings, and that dayrooms serve this important purpose. Since 1975 Defendant has sought and obtained funding to improve the dayrooms at Apalachee Correctional Institution and Glades Correctional Institution. Defendant will continue to seek similar funding, and will include dayroom space in proposed plans for future institutions.

been interested in improved custodial staffing so as to improve security and immate safety. Defendant recognizes that Plaintiffs have in part relied upon current security staffing as depicted in Defendant's Exhibits C and D in Evidence (June 7, 1979) in reaching this Settlement Agreement. While specific standards for security staffing are not enforceable terms of this Settlement Agreement, Defendant agrees that reasonable management of a correctional system requires adequate security staff to provide safety and care for immates. Defendant therefore agrees that as a reasonable management goal, he will strive in good faith to maintain and improve the levels of security staffing as currently exist at major institutions.

VI.

## ALL PROMISES AND TERMS CONTAINED WITHIN THIS SETTLEMENT AGREEMENT

This Settlement Agreement contains the entire agreement between the parties and neither party has made any additional

promises to induce the other party to enter into this Settlement Agreement, or to consent to entry of the Consent Order and Judgment, or to vary the terms of this Agreement in any manner.

NOT THEREFORE, in mutual consideration of all of the foregoing promises and covenants, the parties anter into this Settlement Agreement this 23 day of October

FOR THE PLAINTIFFS

**~** TOBIAS SIMON

Counsel for Plaintiffs 1492 South Miami Avenue Miami, Florida 33130

### DEFENDANT

LOUIE L. WAINWRIGHT Secretary of the Department of Corrections 1311 Winewood Boulevard Tallahassee, Florida 32301

## FOR THE DEFENDANT

JIM SMITH Attorney General

WILLIAM C. SHERRILL, JR. Special Assistant Attorney General

Department of Legal Affairs

The Capitol Tallahassee, Florida 32301

SYDNEY H. MCKENZIE, Chief Trial Counsel Department of Legal Affairs The Capitol Tallahassee, Florida 32301

## APPROVAL AND SUPPORT

I, BOB GRAHAM, as Governor of the State of Florida, support the foregoing Settlement Agreement and will, to the best of my ability, exercise my constitutional authority and leadership committed to me by the people of the State of Florida to seek to implement the terms thereof.

Governor, State of Florida The Capitol Tallahassee, Florida 32301

## Summary of Capacities Florida Correctional Facilities Current and Funded As of May 7, 1979

	Capacities Per		Adjustments to Date of Capacities Capacities Available for Occupancy			Ādjustme	Total Capacities Available and Funded							
	0 3	sω	<b>∢</b> ₽	0	HK	0	Funded Prior to 1970	Funde 19	a in 76	Funded		H 4		
Budget Entity/Adjustments	Design	Max.	Design	Hax.	Design	Hex.	Design Hax	Design	Max.	Design	Max.	Design	Max.	
Major Institutions	12,781	17,740	1,200	1,686	13,981	19,426		1,759	2,790	418	657	16,158	22,873	
Community Correctional Centers	1,913	2,152	(126)	(164)	1,787.	1,988						1,787	1,988	
Road Prison:	616	924	(64)	(81)	552	843						552	843	
Vocational Training Centers			254	335	254	335						254	335	
Contracted Beds	370	370	(300)	(300)	70	70						70	70	
Total Beds	15,680	21,186	964	1,476	16,644	22,662		1,759	2,790	418	657.	18,821	26,109	

Approved:	Department of Administration	Derid D. Bochmen Department of Corrections
Date:	June 4, 1979	June 4, 1979

## Summary of Capacitites Florida Correctional Facilities Current and Funded As of May 7, 1979

	Capacities Per May 15, 1976	Surrey	Adjustments for New Facilities Funded but not Available for Occupancy  Funded Funded in Funded in Prior to 1976 1977								Total Capacities Available and	Funded		
Major Institutions	Design	Hax.	Design	Hax.	Design	Hax.	Dealgn	Max.	Design	Hax.	Design	Hax.	Design	Max.
Male Population:														
Apalachee C. I Best	632	936		-	632	936							632	سر 93 د
Apalachee C. I West	176	252			176	252			224	348			400	600
Avon Lark C. I.	932	1,333	(12)	(88)	920	1,245							920	1,245
Baker C. I.		•	400	600	400	600					224	390	624	990
Brevard C. I.	388	712			388	712					194	267	582	
Cross City C. I.	296	391			296	391			715	509			611	900
Dade C. I South	357	631			357	631							357	631
DeSoto C. I.	468	579			468	579			112	176			580	755
Florida State Prison	1,180	1,180		'	1,180	1,160							1,180	1.180
Floride State Prison - "O" Unit	150	300			150	300							150	300
Glades C. I.	549	812	(12)	(12)	537	800			60	90			597	890
Hendry C. I.			296	392	296	392			424	677			720	1,069
Hillsborough C. I.	210	- 360			210	360							210	360
Indian River C. I.	155	284			155	284							155	2 84
Lake C. I.	413	438			413	438							413	438
Lentena	187	287		(87)	187	200							187	<b>20</b> 0
Lartey C. 3.	314	477	238	355	552	832							552	832
Marion C. I.	560	878	10	19	570	897							570	897
Polk C. I.			384	576	384	576			224	390			608	966
River Junction C. I.	400	400			400	400							400	400
Reception and Hedical Center														
Hein Unit	849	1,285	(113)	(173)	736	1,112							736	•
Hospital	150	150			150	150							150	1!
Annex I (Temporary Tents)	280	280	(280)	(280)										
Annex, II	400	400	172	172	572	572							572	572

# Summary of Capacitites Florids Correctional Facilities Current and Funded As of May 7, 1979

Total Major Institutions	Penale Population:  Broward G. I Lowell  Florida G. I Forest Will	Hale Population (Continued)  Sumter C. I.  Union C. I.  Volusia C. I.  Zephyrhills C. I.  Subtotal	Major Institutions (Continued)
12,781 17,740		961 1,047 1,688 2,589 241 342 11,936 16,343	Capacities Per May 15, 1976 Survey
1.200 1.686		117212	Adjustments to Date of Capacities
11.901 19.426		961 1,047 1,688 2,589 358 554	Total Beds Available for Occupancy
			Adjustments not Punded Prior to 1976 Design Max.
1,759 2,790		400 600	Adjustments for New Facilities Funded but not Available for Occupancy Funded Funded in Funded i r to 1976 1976 1977 nn Hax. Design Hax, Design Ha
418 657		759 <u>819</u>	cupancy runded but runded in 1977 Design Hax.
16,158 22,813	303 555 378 620 164 222	961 1,047 1,688 2,589 400 600 358 554	Total Capacities Available and Funded

# Summary of Capacities Fiorida Correctional Facilities Current and Funded Explanation of Adjustments As of May 7, 1979

		acities Per 15, 1976		ustments Date of		cal Beds ailable for	<b>a</b> ncy	Adjustments for New Facilities Funded but not Available for Occupancy							ପ୍ତ . ପ୍ର
		C ap	i n	₽ G	<b>3</b>	Tot Ava Occ		Funded Prior to 1976		Funded in 1976		Funded in 1977		7 4 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5	
Buc	iget Entity/Adjustments	Design .	Max.	Design	Max.	Design	Max.	Design	Max.	Design	Max.	Design	Max.	Design	Max.
Major I	nstitutions	12,781	17,740	1,200	1,686	13,981	19,426		,	1,759	2,790	418	657	16,158	22,873
Adjustm	ents	•													
1. Avo	n Park Correctional Institution Recalculation of management and confinement beds to correct error on 5/15/76 survey		••	(12)	(88)						,				
	er Correctional Institution Reflects Phase I beds becoming available for occupancy			400	600						•				
	des Correctional Institution Deletion of (1) trailer unit			(12)	(12)										
	Ary Correctional Institution Reflects renovation of two silos Phase-in two new dorms (capacity reduced 4 design and 8 maximum based on actual			100	100										

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## Summary of Capacities Fiorida Correctional Facilities Correct and Funded Explanation of Adjustments As of May 7, 1979

		Capacities Per May 15, 1976 Survey	Adjustments to Date of Capacities		Total Beds Available for	Occupancy	Adj Fun Prior t	not ded			Total Capacities Available and Funded		
_	Budget Entity/Adjustments	Design Hax.	Design	Max.	Design	Hax.	Design	Max.	Design	Max.	19 Design	Max.	Design Ma
He	jor Institutions (continued)												
5.	Lantana Correctional Institution a. By letter of 9/29/76 - reduced maximum capacity		•	(87)									•
6.	Lawtey Correctional Institution  a. Reflects new beds funded in 1976 becoming available for occupancy  b. Deletion of temporary beds in old school house  c. Recalculation for (4) new dorm measurements	·	250 (12)	445 (71) (19)									
7.	Marion Correctional Institution a. Recalculation to reflect construction of separate confinement facility		10	19									
8.	Polk Correctional Institution  a. Reflects Phase I beds becoming available for occupancy		. 384	576									
9.	Reception and Hadical Center  a. By letter of 3/4/77 - reduced  capacity for beds previously  used in hospital to house  immates		(113)	(173)									

# Summary of Capacities Plorida Correctional Facilities Current and Funded Explanation of Adjustments As of May 7, 1979

	Capacities Per May 15, 1976 Survey	Adjustments to Date of Capacities	Total Beds Available for Occupancy	••	for New Faciliti Available for Oc Funded in		oral Capacities Vallable and unded
	0 <b>E</b> 0	<b>→ 4 0</b> 0	H < 0	Prior to 1976	1976	1977	H & H
Budget Entity/Adjustments	Design Hax.	Design Max.	Design Max.	Design Max.	Design Max.	Design Max.	Design Max.
Major Institutions							, de la co
9. Reception and Medical Center (conb. Phase-out of temporary beds c. By letter of 1/25/77 - increase		(280) (280)					

7.	Recention and medical center (continues)		
	b. Phase-out of temporary beds	(280)	(280)
	c. By letter of 1/25/77 - increased		
	capacity for Butler Annex		
	facilities	172	172
10.	Zephyrhills Correctional Institution	•	
	a. Recalculation to reflect new		1
	confinement facility	6	11
	b. Addition of new unit	111	201

## Summary of Capacitites Florida Correctional Facilities Current and Funded Am of May 7, 1979

	Capacities Per May 15, 1976	Survey	Adjustments to Date of	Capacities	Total Beds Available for	Occupancy	Fun	not ided	for New F Available Funde	e for Oc	cupancy Fund	ded in	Total Capacities Available and	Funded
Community Correctional Centers	Design	Max.	Design	Hax.	Design	Max.	Prior t Design	Max.	197 Design	Max.	Design	Hax.	Design	Hax.
Male Population:														
Bartow C. C. C.	60	70			. 60	70							60	70
perrydale C. C. C.	60	60	(60)	(60)							•			
Cocoa C. C. C.	56	70	•		56	70							56	70
Dade County Stockade C. C. C.	65	65	(65)	(65)										
Daytona Beach C. C. C.	60	70	-	•	60	70							60	70
Ft. Pierce C. C. C.	60	70			60	70							60	70
Hollywood C. C. C.	70	70			70	70							70	70
Jackson County C. C. C.	52	77	(52)	(77)										
Jacksonville C. C. C.	100	126	•		100	126						•	100	126
Kissimmee C. C. C.	60	70			60	70							60	70
Lake City C. C. C.	60	70			60	70							60	70
Lakeland C. C. C.	70	70			70	70							70	70
Lantana C. C. C.	60	68			60	68							60	68
Largo C. C. C.	75	75			75	75							75	75
Harlanna C. C. C.	56	56			56	56			. •				56	56
Hiami - North C. C. C.	70	95	30	30	100	125							100	125
Opa Locka C. C. C.	100	125	(4)	(17)	96	108							96	108
Orlando C. C. C.	70	70	( ' '	(1//	70	70							70 70	70
Panama City C. C. C.	56	56			56	56							50	56
Pensacola C. C. C.	56	70			56	70							56	70
Pompano Beach C. C. C.	126	126			126	126							126	126
Santa Fe C. C. C.	60	70			60	70							60	70
Sarasota - Hanatee C. C. C.	56	70			56	70							56	70
Tallahassee C. C. C.	56	70			56	70							56	70
Tampa C. C. C.	167	167	(7)	(7)	160	160							160	160
Tarpon Springs C. C. C.	56	70			56	70			-			<u></u>	56	70
Subtotal - Hen	1,837	2,076	(158)	(196)	1,679	1,880							1,679	1,880

## Summery of Capacitites Florida Correctional Facilities Current and Funded As of May 7, 1979

	pacities Per. y 15, 1976	rvey	justments Date of	pacities	ى بەر ن	d.	Adj	tal Capacities ailable and nded						
	2 4	n n	<b>4</b> 5	3	5 \$ 5	Prior to 1976				ed in 76	Funded in 1977		A A A	
Women's Adjustment Centers	Design	Hax.	Design	Hax.	Design	Max.	Design	Max.	Design	Max.	Design	Hax.	Design	Max.
MOMEN & ACTUALMENT CONTESTS	in the same		DC01An		17201511		<u> </u>		DC01D.				PC D.:	
Female Population:														
Dade ,			16	16	16	16							16	16
Duval			16	16	16	16							16	16
Gaineaville	10	10			10	10							10	10
Lantana	18	18			18	18							18	18
Largo	12	12			12	12							12	12
Orlando	8	8			8	8							8	8
Tallahasses	12	12			12	12							12	12
Tampa	16	16			16	16							16	16
Subtotal - Women	<u>76</u>	<u>76</u>	32	32	108	108				<u> </u>			108	108
Total Community Correctional Centers and Women's Adjustment Centers	1,913	2,152	(126)	(164)	1,787	1,988							1,787	1,988

## Summity of Capacities Florida Correctional Facilities Current and Funded Explanation of Adjustments As of Mny 7, 1979

		Capacities Per May 15, 1976 Survey	Adjustments to Date of	<b>)</b> .	0 5	Occupancy	Adjustments for New Facilities Funded but not Available for Occupancy Funded Funded in Funded in Prior to 1976 1977						Total Capacities Available and Funded		
	Budget Entity/Adjustments	Design Max.	Design	Max.	Design	Max.	Design	Max.	Design	Max.	Des <b>ig</b> n	Max.	Design	Max.	
Co	ommunity Correctional Centers	1,913 2,152	(126)	(164)	1,787	1,988							1,787	1,988	
Ad	ljustments														
1.	Berrydale C.C.C. a. Conversion to a vocational training center		(60)	(60)						•					
2.	Dade County Stockade  a. Reduction in available capacit b. Discontinue inmate trade-off with Hiami North C.C.C 4-79		(35) (30)	(35) (30)											
3.	Jackson County C.C.C. a. Conversion to a vocational training center		(52)	(77)		1									
4.	Hiami North C.C.C.  a. Discontinue inmate trade-off with Dade County Stockade		30	30											
5.	OpaLocka C.C.C.  a. Recalculation of space available in new location		(4)	(17)											
6.	Tampa C.C.C. a. Recalculation of space		(7)	(7)								•			

# Summary of Capacities Plorids Correctional Vacilities Current and Funded Explanation of Adjustments As of May 7, 1979

	ecities Per 14, 1976 vey usthemits lates of ecities		al Beds ilable for upancy	<b>Adjus</b> tbents not	al Capacities ilable and ded			
	Can Service	<u>3</u> 32	70 V V V	Funded	Funded in	Funded in	Tor Ava Fun	
Budget Eneity/Adjustments	Design Hax.	Design Hax.	Design Harry	Prior to 1976 Design Hax.	1976 Design Max.	1977 Design Max.	Design Hex.	
Community Correctional Centers (contin	wed)							
7. Phase-in Dade Women's Adjustment Center		16 16						

. 16

Phase-in Daval Homen's Adjustment

## Summary of Capacitites Florida Correctional Facilities Current and Funded As of May 7, 1979

	Capacities Per May 15, 1976	<b>deni</b> ng	Adjustments to Date of	Capacities	Total Beds Available for	occupancy	Adjustments for New Facilities Funded by not Available for Occupancy Funded Funded in Funded Prior to 1976 1977				ed in	Total Capacties Available and Funded		
Road Prisons	Design	Max.	Design	Heat.	Design	Hax.	Design		Design	Hax.	Dealgn	Hax.	Design	Max.
ale Population:														
Arcadia R.P.	50	73			50	73							50	73
Big Pine Key R. P.	45	64			45	64								64
Brooksville R. P.	50	75			50	75							45 50	75
Caryville R. P.	50	66	(50)	(66)										
Coreland R. P.	45	76	••	• • •	45	76							45	76
Doctor's lelet h. T.	50-	76			50	76							50	76
East Palauks R. P.	45	76			45	76							45	76
Gainesville R. P.	50	73	22	33	72	106							72	106
LaBelle M. P.	50	<b>73</b>			50	73							50	73
Loxahatchee R. P.	50	76			50	76				•			50	76
Niceville R. P.	45	73			45	73							45	73
Quincy R. P.	36	48	(36)	(48)										
Tallahassee R. P.	50	<u>75</u>			50	<u>'75</u>							50	75
tal - Road Prison	616	924	(64)	(81)	552	843							552	843

## Summary of Capacities Florida Correctional Pacilities Current and Funded . Explanation of Adjustments As of May 7, 1979

		Capacities Per May 15, 1976 Survey		Adjustments to Date of Capacities		Total Beds Available for	Occupancy	Adj Fun Prior t	not ided	ts for New Facilities Funded but ot Available for Occupancy Funded in Punded in				Toral Capacities Available and Funded	
	Budget Entity/Adjustment	Design	Max.	Design	Max.	Design	Max.	Design	Max.	Design	Max.	Des1gn	Max.	Design	Max.
Vo	ocational Training Centers			254	335	254	335							254	33!
Ad	justments														
1.	Berrydale V.T.C.  a. Conversion from a C.C.C.  b. Phase-in of new unit  c. Recalculation of apace in new unit based on established standards			60 60 (4)	60 90 (6)			•							·
2.	Caryville V.T.C. a. Conversion from a R.P.			50	66	ı									
3.	Jackson V.T.C. a. Conversion from a C.C.C.			52	77										
4.	Quincy V.T.C. a. Conversion from a R.P.			36	48										

## Summary of Capacitites Florida Correctional Facilities Current and Funded As of May 7, 1979

	Capacities Per May 15, 1976 Survey	Adjustments to Date of Capacities		Total Beds Available for Occupancy		Adjustments for New Pacilities Funded but not Available for Occupancy Funded Funded in Funded in Prior to 1976 1977						Total Capacities Available and Funded	
Vocational Training Centers	Design Max.	Design	Max.	Design	Max.	Design	Max.	Design	Max.	Design	Max.	Design	Max.
Male Population:													
Berrydale V. T. C.		116	144	116	144							116	144
Caryville V. T. C.		50	66	50	66							50	66
Jackson County V. T. C.		52	77	52	77						•	52	77
Quincy V. T. C.			48	36	48							36	48
Total Vocational Training Centers		254	335	254	335							254	335

# Summary of Capacities Florida Correctional Facilities Current and Funded Explanation of Adjustments As of May 7, 1979

		A.	OI May /, 1979				<b>a</b> ·
	sacitims Per 7 15, 1976 cvey	Justments Date of pecifies	allable for cupency	Adjustments	real Capaciti eilable and mded		
	S E S	<b>\$</b> 8 <b>9</b>	A 40	Funded	Available for Oc Funded in	Funded in	7 × 3
Budget Entity/Adjustments	Design Max.	Design Hax.	Design Hax.	Prior to 1976 Design Hax.	1976 Design Max.	1977 Design Max.	Design Hax.
Male Population: Contracted Beds	370 <b>370</b>	(300) (300)	70 70				70 70