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 SA2006303236

13  
 14 IN THE UNITED STATES DISTRICT COURT  
 15 FOR THE EASTERN DISTRICT OF CALIFORNIA  
 16 SACRAMENTO DIVISION

17  
 18 **L.H., et al.,**

19 Plaintiffs,

20  
 21 **v.**

22  
 23 **ARNOLD SCHWARZENEGGER, et al.,**

24 Defendants.

2:06-cv-02042 LKK GGH

**DEFENDANTS' MEMORANDUM  
 OF POINTS AND AUTHORITIES IN  
 OPPOSITION TO PLAINTIFFS'  
 MOTION FOR CLASS  
 CERTIFICATION**

Date: February 20, 2007  
 Time: 10:00 a.m.  
 Courtroom: 4 (15<sup>th</sup> Floor)  
 Judge: The Honorable  
 Lawrence K. Karlton

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I

INTRODUCTION

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3 Plaintiffs seek to certify their First Amended Complaint (FAC) as a class action. The  
4 Plaintiffs' motion for class certification is made pursuant to Federal Rules of Civil Procedure  
5 23(a) and 23(b)(2). Plaintiffs make this request on behalf of over 4,000 juveniles. (FAC ¶ 1.)  
6 Plaintiffs assert constitutional claims on behalf of these juveniles under the Due Process and  
7 Equal Protection clauses of the Fourteenth Amendment (FAC ¶ 1), and claims for disability  
8 accommodations under the Americans with Disabilities Act (42 U.S.C. §§ 1209 *et seq.*) (ADA)  
9 and the Rehabilitation Act (Section 504 of the Rehabilitation Act of 1973, 29 U.S.C. § 705(20))  
10 (Section 504). (FAC ¶¶ 148-151.) Plaintiffs seek injunctive relief. (FAC Prayer for Relief at  
11 35-36.)

12 Plaintiffs allege that the class of plaintiffs is composed of (1) juvenile parolees in  
13 California who are in the community under parole supervision or at large; (2) juvenile parolees  
14 in custody in California as alleged parole violators, and who are awaiting revocation of their  
15 parole; and (3) juvenile parolees in California who are in custody, having been found in violation  
16 of parole and returned to custody. (FAC ¶ 105.)

17 Plaintiffs' motion is most easily evaluated by considering their request for class  
18 certification relating to (1) constitutional claims under the Fourteenth Amendments, and (2)  
19 disability claims under the ADA and Section 504. Defendants oppose Plaintiffs' motion for  
20 certification of classes for both constitutional claims and disability claims.

21 Defendants oppose certification of Plaintiffs' class regarding both constitutional and  
22 disability claims on the grounds that class certification is unnecessary when only injunctive relief  
23 is requested and all purported class members will benefit from an injunction issued on behalf of  
24 the named Plaintiffs.

25 Defendants separately oppose certification of Plaintiffs' class regarding disability  
26 claims on several grounds. First, Plaintiffs have failed to meet the basic prerequisites of class  
27 certification under Federal Rule of Civil Procedure 23(a), namely typicality and numerosity.  
28 Plaintiffs L.H. and D.K. do not have standing to assert disability claims and therefore do not

1 meet the typicality requirement for class representatives. Additionally, Plaintiffs have not  
2 presented evidence of numerosity to support a class action with respect to disability claims.  
3 Finally, certification of a class action for disability claims is inappropriate, because disability  
4 claims are unique and require individual evaluation of both the disability and the required  
5 accommodation.

6 Defendants oppose class certification since Plaintiff D.K. is not a proper class  
7 representative. Plaintiffs seek to certify a class on behalf of "juvenile parolees *in California*"  
8 whether in custody or at large. (FAC ¶ 105.) (Emphasis added.) However, D.K. does not reside  
9 in California, and is not monitored for parole compliance by these Defendants. Therefore, one of  
10 the four named Plaintiffs fails to meet the most basic criterion for class certification: namely,  
11 being a juvenile parolee in California.

12 In light of these facts, the Court should deny Plaintiffs' motion. In the alternative,  
13 Defendants assert that Plaintiffs' motion is premature, and request that the court defer ruling on  
14 this motion until completion of discovery relating to the nature and extent of Plaintiffs' claims  
15 and their ability to represent a class. This is appropriate in light of the substantial factual  
16 inconsistency between the facts in Plaintiffs' files compared to the allegations made in their First  
17 Amended Complaint.

## 18 II

### 19 STANDARDS FOR CLASS CERTIFICATION

#### 20 A. Prerequisites for Class Certification.

21 Before a class can be certified, plaintiffs must satisfy the four requirements of Rule  
22 23(a). Rule 23(a) states four threshold requirements applicable to all class actions:

23 (1) numerosity (a "class [so large] that joinder of all members is  
24 impracticable"); (2) commonality ("questions of law or fact common  
25 to the class"); (3) typicality (named parties' claims or defenses "are  
typical . . . of the class"); and (4) adequacy of representation  
(representatives "will fairly and adequately protect the interests of the class").

26 *Amchem Products, Inc. v. Windsor*, 521 U.S. 591, 613 (1997).

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1 The burden of demonstrating that the elements of Rule 23(a) are satisfied is on the  
2 party seeking class certification. *Doninger v. Pacific Northwest Bell, Inc.*, 564 F.2d 1304, 1308  
3 (9th Cir. 1977); *Nguyen Da Yen v. Kissinger*, 70 F.R.D. 656, 661 (N.D. Cal. 1976).

4 “[T]here must not only be allegations relative to the matters mentioned in Rule 23 . . .  
5 but, in addition, there must be a statement of basic facts. *Mere repetition of the language of the*  
6 *rule is inadequate.*” *Doninger v. Pacific Northwest Bell, Inc.*, 564 F.2d at 1309 quoting  
7 *Gillibeau v. Richmond*, 417 F.2d 426, 432 (9th Cir. 1969). Failure to meet any one of the  
8 requirements of Rule 23(a) destroys the class action. *Rutledge v. Electric Hose & Rubber Co.*,  
9 511 F.2d 668, 673 (9th Cir. 1975); *Nguyen Da Yen*, 70 F.R.D. at 661. Upon the failure of the  
10 class representative to meet any one of the four prerequisites of Rule 23(a), class certification  
11 will be denied. *Milonas v. Williams*, 691 F.2d 931, 938 (10th Cir. 1982).

12 In determining whether a matter should proceed as a class action, the court is required  
13 to make findings concerning each essential element of the class action rule. *Nguyen Da Yen*,  
14 70 F.R.D. at 661. “A class may only be certified if we are satisfied, after a rigorous analysis, that  
15 the prerequisites of Rule 23(a) have been satisfied.” *Hanon v. Dataproducts Corp.*, 976 F.2d  
16 497, 509 (9th Cir. 1992) citing *General Telephone Company of Southwest v. Falcon*, 457 U.S.  
17 147, 161 (1982). Actual, not presumed, conformance with Rule 23(a) remains indispensable.  
18 *General Telephone Company of Southwest v. Falcon*, 457 U.S. at 160. The lenient application  
19 of Rule 23 to certain civil rights class actions is an illusion. *Nguyen Da Yen*, 70 F.R.D. at 670.

20 The court is “at liberty to consider evidence which goes to the requirements of Rule 23  
21 even though the evidence may also relate to the underlying merits of the case” in ruling on a  
22 motion for class certification. *Hanon v. Dataproducts Corporation*, 976 F.2d at 509 citing *In re*  
23 *Unioil Sec. Litig.*, 107 F.R.D. 615, 618 (C.D. Cal.1985). In making a certification decision, a  
24 judge must look somewhere “between the pleading and the fruits of discovery . . . . [E]nough  
25 must be laid bare to let the judge survey the factual scene on a kind of sketchy relief map,  
26 leaving for later view the myriad of details that cover the terrain.” *Sirota v. Solitron Devices,*  
27 *Inc.*, 673 F.2d 566, 571-72 (2nd Cir. 1982) quoting *Professional Adjusting Systems of America,*  
28 *Inc. v. General Adjustment Bureau, Inc.*, 64 F.R.D. at 38.

1 Sometimes the issues are plain enough from the pleadings to determine  
2 whether the interests of the absent parties are fairly encompassed within the  
3 named plaintiff's claim, and sometimes it may be necessary for the court to  
4 probe behind the pleadings before coming to rest on the certification  
5 question.

6 *General Telephone Company of Southwest v. Falcon*, 457 U.S. at 160.

7 In addition to satisfying Rule 23(a)'s prerequisites, parties seeking class certification  
8 must show that the action is maintainable under Rule 23(b)(1), (2), or (3). *Amchem*, 521 U.S. at  
9 614. Plaintiffs have sought certification here under Rule 23(b)(2). Rule 23(b) permits class  
10 actions for declaratory or injunctive relief where "the party opposing the class has acted or  
11 refused to act on grounds generally applicable to the class." *Id.*

### 12 **B. Typicality Requirement Under Rule 23(a)(3).**

13 The Supreme Court has repeatedly held that "a class representative must be part of the  
14 class and 'possess the same interest and suffer the same injury' as the class members." *General*  
15 *Tel. Co.*, 457 U.S. at 156. An individual litigant seeking to maintain a class action must meet the  
16 prerequisites of numerosity, commonality, typicality, and adequacy of representation specified in  
17 Rule 23(a). *Id.* These requirements "limit the class claim to those fairly encompassed by the  
18 named plaintiff's claims." *Id.* Upon the failure of the class representative to meet any of the  
19 prerequisites of Rule 23(a), class certification will be denied. *Milonas v. Williams*, 691 F.2d at  
20 938.

21 The purpose of the typicality requirement is to ensure that the interests of the named  
22 representative align with the interests of the class. *Hanon v. Dataproducts Corp.*, 976 F.2d at  
23 508 citing *Weinberger v. Thornton*, 114 F.R.D. 599, 603 (S.D. Cal.1986). Typicality refers to  
24 the nature of the claim of the class representative, and not to the specific facts from which it  
25 arose or the relief sought. *Id.* The test of typicality "is whether other members have the same or  
26 similar injury, whether the action is based on conduct which is not unique to the named  
27 plaintiffs, and whether other class members have been injured by the same course of conduct."  
28 *Hanon*, 976 F.2d at 508 citing *Schwartz v. Harp*, 108 F.R.D. 279, 282 (C.D. Cal.1985).

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1           **C. The Necessity of a Class Action May Be Considered by the Court in Ruling**  
2           **on Class Certification.**

3           Courts have recognized that class certification is unnecessary if all the class members  
4 will benefit from an injunction issued on behalf of the named plaintiffs. The “necessity  
5 requirement” is a practice followed by several circuits of denying class certification under Rule  
6 23(b)(2) when a class is not needed to obtain the same relief. *Dionne v. Bouley*, 757 F.2d 1344,  
7 1355 (1st Cir. 1985). In *Galvan v. Levine*, 490 F.2d 1255 (2d Cir. 1973), one of the lead cases in  
8 this area, the court stated:

9           Insofar as the relief sought is prohibitory, an action seeking declaratory or  
10          injunctive relief against state officials on the ground of unconstitutionality  
11          of a statute or administrative practice is the archetype of one where class  
12          action designation is largely a formality, at least for the plaintiffs.

13          *Galvan v. Levine*, 490 F.2d at 1261, cited in *Dionne v. Bouley*, 757 F.2d at 1355. See also *Gray*  
14          *v. International Broth. Of Elec. Workers*, 73 F.R.D. 638, 640 (D.C.D.C. 1977) (where “the relief  
15          being sought can be fashioned in such a way that it will have the same purpose and effect as a  
16          class action,” the certification of a class action is unnecessary and inappropriate); *Kansas Health*  
17          *Care Ass’n v. Kansas Dep’t of Soc. and Rehabilitation Servs.*, 31 F.3d 1536, 1548 (10th Cir.  
18          1994) (class certification unnecessary where all members benefit from an injunction issued on  
19          behalf of the named plaintiffs).

20          One factor that a court may properly take into account is the fact that the same relief  
21          can, for all practical purposes, be obtained through an individual injunction without the  
22          complications of a class action. *Dionne*, 757 F.2d at 1356. “The language of Rule 23(b)(2) is  
23          reasonably clear: whether the action should be maintained as a class action depends on the  
24          appropriateness of injunctive or corresponding relief with respect to the class as a whole. Thus,  
25          when the same relief can be obtained without certifying a class, a court may be justified in  
26          concluding that class relief is not ‘appropriate.’” *Id.*, quoting 3 B.J. Moore & J. Kennedy,  
27          *Moore’s Federal Practice*, ¶ 23.40[3] at 23-297 n.13 (2d ed. 1982).

28          Both California district courts and appellate court have followed this approach. In  
*James v. Ball*, 613 F.2d 180 (9th Cir. 1979), the court held that the district court did not abuse its

1 discretion in refusing to certify a suit as a class action where “the relief sought will, as a practical  
2 matter, produce the same result as formal class-wide relief.” *James v. Ball*, 613 F.2d at 186,  
3 *rev’d on other grounds* 451 U.S. 355 (1981). *See also, Karine Sokol v. New United Motor Mfg.,*  
4 *Inc.*, 1999 WL 1136683 (N.D. Cal. 1999); *Officers for Justice v. Civil Service Com’n of the City*  
5 *and County of San Francisco*, 371 F. Supp. 1328 (D.C. Cal. 1973).

### 6 III

### 7 ARGUMENT

#### 8 A. The Court’s Decision Is Properly Based Solely on the Facts of this Case.

9 In support of their motion, Plaintiffs include the Declaration of Karen Kennard with  
10 attached Exhibits A through E. These exhibits are the Stipulated Order for Permanent Injunctive  
11 Relief in *Valdivia v. Schwarzenegger (Valdivia)*; the Revised Permanent Injunction in *Armstrong*  
12 *v. Davis (Armstrong)*; the court order on plaintiffs’ motion for class certification in *Valdivia*; the  
13 Order Granting Motion to Enforce Revised Permanent Injunction in *Amrstrong*; and the court  
14 order on cross-motions for summary judgment in *Valdivia*, respectively. In submitting these  
15 exhibits to the court, Plaintiffs are raising a “me, too” argument and suggesting that certification  
16 of these other actions automatically warrants certification of this action. However, there is no  
17 support in the law for this argument.

18 A class may only be certified if the court is satisfied, after a rigorous analysis, that the  
19 prerequisites of Rule 23(a) have been satisfied. *Hanon v. Dataproducts Corp.*, 976 F.2d at 509.  
20 The factors are numerosity, commonality, typicality, and adequacy of representation. The Court  
21 must therefore determine whether Plaintiffs have met their burden on these prerequisites, as well  
22 as determine the necessity for class certification when injunctive relief is requested under Rule  
23 23(b)(2). In making its decision, the Court must look somewhere between the pleadings and the  
24 fruits of discovery. *Sirota v. Solitron Devices, Inc.*, 673 F.2d at 571.

25 The rulings of the district courts in other actions have no bearing on whether on not  
26 these Plaintiffs have satisfied the prerequisites of Rule 23(a), or whether the relief requested can  
27 be obtained without the complications of a class action. Those issues can only be addressed by  
28 analyzing the pleading and facts in this matter.

1           Additionally, the two matters cited, *Valdivia* and *Armstrong*, relate to adult parole  
2 issues, while the present action relates solely to juvenile parole. At this time, juvenile parole  
3 revocation procedures and hearings are under separate and distinct divisions of the California  
4 Department of Corrections and Rehabilitation, namely the Department of Juvenile Justice (DJJ).  
5 (Dec. of John Monday ¶ 7, attached as Ex. A.) DJJ is not a party to either the *Valdivia* or the  
6 *Armstrong* matters.

7           Finally, the policies behind adult corrections and juvenile detention are different. The  
8 stated purpose of adult corrections and imprisonment is punishment (California Penal Code  
9 § 1170(a)(1) (2007)), while the purpose of juvenile detention is correction and rehabilitation as  
10 well as public safety (California Welfare and Institutions Code § 1700 (2007)). Therefore, any  
11 comparison to the adult parole cases is misdirected.

12                           **B. The Court May Decline to Certify the Class Because a Class Action Is Not**  
13                           **Necessary to Obtain the Relief Sought.**

14           Plaintiffs brought the present action complaining of violations of their constitutional  
15 rights under the Fourteenth Amendment and their statutory rights under the ADA and Section  
16 504. (FAC ¶¶ 1, 148-151.) Plaintiffs complain that Defendants are “systematically violating  
17 the[ir] constitutional and statutory rights” (Plaintiffs’ Supporting Mem. of P. & A. 1:4-5), and  
18 have requested prospective injunctive relief (FAC Prayer for Relief at 35-36). Accordingly,  
19 Plaintiffs are requesting system-wide injunctive relief for their constitutional and disability  
20 claims.

21           Where injunctive relief is requested against state officials to correct an alleged system-  
22 wide constitutional or statutory practice or policy, a class action designation is unnecessary.  
23 Under such circumstances, a judgment for one named plaintiff will run to the benefit of all  
24 similarly situated plaintiffs. *Galvan v. Levine*, 490 F.2d at 1261. Class certification is therefore  
25 not necessary since the requested relief can, for all practical purposes, be obtained through an  
26 individual injunction without the complications of a class action. *Dionne v. Bouley*, 757 F.2d at  
27 1356. Where the predominant part of plaintiffs’ prayer seeks declaratory and injunctive relief,

28 ///



1 “[n]o useful purpose would be served by permitting this case to proceed as a class action.” *Gray*  
2 *v. Int’l Broth. of Elec. Workers*, 73 F.R.D. at 641.

3 Plaintiffs have requested prospective injunctive relief against state officials and state  
4 departments. The requested relief relates to alleged system-wide constitutional and disability  
5 practices and procedures. Accordingly, an injunction issued on behalf of the named Plaintiffs  
6 would have a system-wide effect, and would benefit all of the proposed class members.  
7 Therefore, class certification is unnecessary in this case. Further, certifying a class of juveniles  
8 who are or may be subject to the juvenile parole revocation process will result in unnecessary  
9 complication and complexities. Defendants therefore request that the court use its discretion  
10 under Rule 23(b)(2) and deny Plaintiffs’ motion for class certification.

11  
12 **C. The Named Plaintiffs Are Not Proper Class Representatives for Claims  
under the ADA or Section 502.**

13 Plaintiffs’ disability claim is brought under the ADA and Section 504 of the  
14 Rehabilitation Act. Only a person with a “disability” as defined in the ADA may state a claim  
15 under the act. *Davoll v. Webb*, 160 F.R.D.142, 145 (D. Colo. 1995). To qualify for relief under  
16 the Rehabilitation Act, a plaintiff must prove he is an “individual with handicaps” (now  
17 “individual with a disability.”) *Chandler v. City of Dallas*, 2 F.3d 1385, 1390, 1391 n.18 (5th  
18 Cir. 1995). Case law developed under the Rehabilitation Act may be generally applicable to the  
19 term “disability” as used in the ADA. *Davoll v. Webb*, 160 F.R.D. at 144-5.

20 In order to act as a class representative for a claim under the ADA and Section 504 of  
21 the Rehabilitation Act, one or more of the named plaintiffs must be a qualified individual with a  
22 disability. This insures that the nature of the claim by the named plaintiff is the same or similar  
23 to the claim by the class members. This showing is necessary to meet the typicality requirement  
24 under Rule 23(a). The failure of the class representative to meet the typicality (or any other)  
25 prerequisites of Rule 23(a) requires that class certification be denied. *Milonas v. Williams*, 691  
26 F.2d at 938.

27 Here, Plaintiffs’ claims regarding disability accommodation under the ADA and  
28 Section 504 are brought by L.H. and D.K. only. L.H alleges that he suffered unspecified

1 “developmental delays” and “has been a special education student since childhood and requires  
2 assistance with reading.” (FAC ¶ 74.) He denies receiving a high school diploma or a G.E.D.,  
3 and alleges that the Court of Appeal “found him to be an individual with exceptional needs.” *Id.*  
4 These exceptional needs are undefined. Finally, L.H. alleges that he is an individual with a  
5 disability as that term is defined in Section 504 and the ADA, but fails to state what the actual  
6 disability is or what effect, if any, it has with respect to the parole revocation process. *Id.*  
7 Presumably, L.H.’s disability relates to his education abilities.

8 D.K. alleges a history of drug and alcohol abuse, and states that he does not have a  
9 high school diploma nor a G.E.D. (FAC ¶ 74.) He also alleges that his file contains “diagnoses  
10 of mental disorders.” *Id.* D.K. alleges that he is an individual with a disability as that term is  
11 defined in Section 504 and the ADA, but again fails to state what the actual disability is or what  
12 the effect, if any, it has with respect to the parole revocation process. *Id.* Presumably the  
13 disability of D.K. relates to this “mental disorders.”

14 The central files for both of these named Plaintiffs have been obtained and reviewed.  
15 The information contained in these files do not support their allegation of disability. Relevant  
16 documents of L.H. are attached as Exhibit B. These records do confirm early educational  
17 problems. However, these problems appear to be due to habitual truancy rather than any  
18 developmental disability. (Ex. B-1.) As of October 19, 2001, L.H. was in tenth grade and  
19 believed that he was current on his high school credits for a tenth grader. (Ex. B-2) At that time,  
20 L.H. had reading skills and abilities at the advanced basic skills level. (Ex. B-2.) People who  
21 read at this skill level can handle most routine reading, writing and computation tasks related to  
22 their life roles. *Id.* L.H. was planning to complete high school and hoped to enroll in college.  
23 (Ex. B-2, B-3.) No mental health services were required by L.H. as documented in the report of  
24 February 26, 2003. (Ex. B-4.) Additionally, his file is devoid of any record of a developmental  
25 disability. (Dec. of James M. Sobolewski.)

26 Reports relating to D.K. are attached as Exhibit C. D.K.’s annual review dated  
27 February 17, 2005, documents that he completed all proficiency tests in math, reading and  
28 writing in order to take his G.E.D. (Ex. C-1.) The Progress Case Conference dated March 29,

1 2005, as well as the prior annual review indicate that D.K. was attending career academy and  
2 getting ready to take his G.E.D. test to make himself more marketable. (Ex. C-2, C-4.) The  
3 Progress Case Conference also addressed his mental health diagnoses. D.K. did not have a  
4 significant history of mental illness, was not suffering from mental illness, and did not  
5 demonstrate any serious or major impairment of functioning. (Ex. C-3.) There was no evidence  
6 as of February 17, 2005 that D.K. suffered from previously diagnosed mental problems. (Ex. C-  
7 1, C-2.) Therefore, there is no support for the allegation that D.K. is a qualified individual with a  
8 disability, and no basis for his disability claim under the ADA and Section 504.

9           There is no evidence that either L.H. or D.K. are qualified individuals with a disability  
10 who have standing to bring a claim under the ADA and Section 504. Accordingly, neither of  
11 these Plaintiffs meet the typicality requirement under Rule 23(a)(3) to act as class representatives  
12 for disability claims. Since Plaintiffs have no class representatives for disability claims, the  
13 Court should deny their motion for class certification with respect to these claims.

14  
15           **D. Plaintiffs Have Not Established the Numerosity Prerequisite for Their  
16 Disability Claims under the ADA or Section 502.**

17           The first requirement for maintaining a class action under Rule 23(a) is that “the class  
18 is so numerous that joinder of all members is impracticable.” Fed. R. Civ. P. 23(a)(1). In order  
19 for the court to be able to determine whether the class is so numerous that joinder is  
20 impracticable, plaintiffs must show some evidence of, or reasonable estimate of, the number of  
21 class members. *Nguyen Da Yen*, 70 F.R.D. at 661. Mere speculation as to satisfaction of this  
22 requirement does not satisfy Rule 23(a)(a). *Id.*

23           Plaintiffs have failed to established the numerosity requirement relating to their  
24 disability claims under the ADA and Section 504. While Plaintiffs allege that their class is “over  
25 4000 juveniles” at imminent risk for violation of their constitutional rights under the Fourteenth  
26 Amendment (FAC ¶ 1), there is no such allegation regarding the number of juveniles who are in  
27 danger of having their rights under the ADA and Section 504 violated.

28           In order to maintain a disability claim under the ADA and Section 504, Plaintiffs must  
be qualified individuals with a disability, as defined by the acts. As noted above, Plaintiffs L.H.

1 and D.K. fail to meet those criteria. Further, it is unclear how many members of the proposed  
2 class meet this definition. Plaintiffs' only allegation is that the "plaintiff class includes  
3 numerous 'individuals with disabilities' as that term is defined in Section 504 . . . and the ADA."  
4 (FAC ¶¶ 105, 145.)

5 Plaintiffs have a duty to present evidence of—or at least a reasonable estimate of—the  
6 number of class members. This requirement is necessary for the Court to determine whether the  
7 class is so numerous that joinder of all members would be impracticable. However, Plaintiffs  
8 have presented no such evidence or factual representation of the number of qualified  
9 "individuals with a disability." The Court is therefore left to speculate as to this number. Since  
10 Plaintiffs have failed to satisfy the numerosity prerequisite of Rule 23(a), the Court should deny  
11 their motion for class certification with respect to disability claims under the ADA and Section  
12 504.

13 Defendants also note that courts are cautious to certify disability discrimination claims  
14 as class actions, due to the individualized determinations required by these claims. In *Mantolete*  
15 *v. Bolger*, 767 F.2d 1416 (9th Cir. 1985), the Ninth Circuit affirmed the district court's dismissal  
16 of the class allegations. In *Mantolete*, plaintiffs sought to certify a nation-wide class of  
17 epileptics who were denied employment with the United States Postal Service because of their  
18 disability. The court observed that determining the propriety of relief in such cases underscores  
19 the importance of a case-by-case adjudication. Whether a particular individual is a qualified  
20 individual with a disability will necessitate an inquiry into the individual's medical and work  
21 history as well as other factors bearing on the person's fitness for a given position. *Mantolete v.*  
22 *Bolger* at 1425. Similarly, in *Chandler v. City of Dallas*, 2 F.3d 1385 (5th Cir. 1993), plaintiffs  
23 sought to certify a class of persons excluded from a City of Dallas job due to physical standards  
24 adopted by the city to hold that job. Neither of the plaintiffs met these standards. On appeal, the  
25 court found that class certification was inappropriate since "the determinations of whether an  
26 individual is handicapped or 'otherwise qualified' are necessarily individualized inquiries."  
27 *Chandler v. City of Dallas* at 1396. Because of the uncertainty of the number of qualified  
28 individuals with disabilities, the case-by-case review of records and files necessary to determine

1 if a plaintiff is a qualified individual with disability, and the individualized nature of the relief  
2 that may be required, certification of the Plaintiffs' disability claims in the present case should  
3 also be denied.

4  
5 **E. Plaintiff D.K. Is Not a Proper Class Representative Since He Does Not Reside  
in California.**

6 The final requirement of Rule 23(a) is that "the representative parties will fairly and  
7 adequately protect the interests of the class." Fed. R. Civ. P. 23(a)(4). The class of Plaintiffs in  
8 this action is "juvenile parolees in California." (FAC ¶ 105.) An identity of interest between the  
9 class representative and the class insures adequacy of representation. *Nguyen Da Yen*,  
10 70 F.R.D. at 665.

11 Plaintiffs have included D.K. as a named Plaintiff. In this position, D.K. purports to be  
12 a class representative of "juvenile parolees in California." (FAC ¶ 105.) However, D.K. does  
13 not reside in California, and therefore fails to meet the adequacy of representation requirement  
14 under Rule 23(a)(4) necessary to represent this class.

15 The central file of D.K. indicates that he was permitted to move to Kansas to reside  
16 with his father. (Dec. of Al Hunter ¶ 5.) This move was permitted under the Interstate Compact  
17 Agreement. *Id.* D.K. moved to Kansas in June 2006. *Id.* Therefore, D.K. is not a "juvenile  
18 parolee in California," but rather a juvenile parolee in Kansas. As a resident of Kansas, D.K.  
19 does not have a commonality of interest with the proposed class of juveniles in California to  
20 adequately represent their interests.

21 Under the interstate agreement, responsibility for supervising D.K.'s compliance with  
22 the terms of his parole shifted to the juvenile parole authorities of the State of Kansas. *Id.* This  
23 shift in responsibility occurred in 2006. *Id.* Therefore, D.K. is now the immediate responsibility  
24 of the juvenile parole system of Kansas and not of California. Because of his move, D.K. is  
25 neither a juvenile parolee in California, nor a parolee under the immediate supervision of the  
26 Defendants. He does not fall into the class that he purports to represent. Accordingly, D.K. is  
27 not a proper class representative for "juvenile parolees in California" claiming relief for either  
28 alleged constitutional or disability violations.

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**IV**

**CONCLUSION**

Plaintiffs request class certification for constitutional claims under the Fourteenth Amendment and disability claims under the ADA and Section 504. Prospective injunctive relief is requested for both claims. Since any injunctive relief obtained by the named Plaintiffs will run to the benefit of all potential Plaintiffs, certification of a class with its attendant complications and difficulties is unnecessary.

Plaintiffs have also failed to meet the prerequisites for class certification for their disability claims under the requirements of Federal Rule of Civil Procedure 23(a). The files of L.H. and D.K., the two named Plaintiffs asserting a disability claim, indicate that neither of these Plaintiffs are qualified individuals with disabilities, and therefore do not have standing to assert disability claims. Additionally, D.K. is not a “juvenile parolee in California.” Therefore, neither of these Plaintiffs meet the typicality prerequisite necessary to maintain a class action for disability claims.

Finally, Plaintiffs have failed to provide evidence of, or a reasonable estimate of, the number of class members as required by the numerosity prerequisite. The Court is therefore forced to speculate whether the class is so numerous that joinder of all members would be impracticable. Further, Plaintiffs’ disability claims are not appropriate for class certification due to the individualized determination of these claims. The necessity for a case-by-case review of records and files to determine if a Plaintiff is a qualified individual with a disability and the individualized nature of the relief that may be required argue against class certification.

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1 Defendants respectfully request that the Court deny Plaintiffs' motion for class  
2 certification.

3 Dated: February 6, 2007

4 Respectfully submitted,

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