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9
 10 **UNITED STATES DISTRICT COURT**
 11 **DISTRICT OF ARIZONA**

12 Victor Parsons, *et al.*, on behalf of themselves
 and all others similarly situated; and Arizona
 Center for Disability Law,

13 Plaintiffs,

14 v.

15 David Shinn, Director, Arizona Department of
 Corrections; and Richard Pratt, Interim
 16 Division Director, Division of Health Services,
 Arizona Department of Corrections, in their
 17 official capacities,

18 Defendants.

NO. 2:12-cv-00601-ROS

**DEFENDANTS’ RESPONSE TO
 PLAINTIFFS’ MOTION TO
 ENFORCE PARAGRAPH 14 OF
 THE STIPULATION (Doc. 3623)**

19 Defendants oppose Plaintiffs’ Motion to Enforce Paragraph 14 of the Stipulation.
 20 (Doc. 3623). Plaintiffs’ Motion is based largely on stale information that predates
 21 Centurion’s assumption of inmate healthcare in July 2019. To ensure compliance with
 22 Paragraph 14 of the Stipulation, Centurion is contractually required to provide interpretation
 23 services for inmates with limited English language proficiency, as well as American Sign
 24 Language (“ASL”) interpretation. Plaintiffs ignore the robust measures already in place
 25 and improperly attempt to expand the Stipulation to create unnecessary new performance
 26 measures and monitoring obligations. For the following reasons, the Court should affirm
 27 its prior rulings on this issue and deny Plaintiffs’ Motion.
 28

1 **I. Background.**

2 Paragraph 14 of the Stipulation states:

3 For prisoners who are not fluent in English, language
4 interpretation for healthcare encounters shall be provided by a
5 qualified health care practitioner who is proficient in the
6 prisoner's language, or by a language line interpretation
7 service.

8 (Doc. 1185, at ¶ 14.) In September 2016, the Court ruled that Paragraph 14's language-
9 interpretation requirements are not categorized as Performance Measures and thus "do not
10 need to be monitored according to the same metric as Performance Measures." (Doc. 1673
11 at 2.) The Court further ruled that "Defendants may provide another method demonstrating
12 compliance," and left it to Defendants' discretion to determine how it would be
13 accomplished. (*Id.*) Defendants subsequently proposed implementation of a "hard stop"
14 software feature in eOMIS that required providers to answer whether an inmate needed
15 interpretation services (or refused) whenever a "SOAPE"¹ note was generated during a
16 healthcare encounter. (Doc. 1703 at 2-3; Doc. 1927 at 2.) Plaintiffs agreed to Defendants'
17 proposal and the eOMIS "hard stop" feature was implemented in early February 2017.
18 (Doc. 1755 at 18-19; Doc. 1782 at 16-17; Doc. 1927 at 1-2.)

19 In February 2019, Plaintiffs sent Defendants a Notice of Substantial Non-
20 Compliance, alleging that Defendants were not providing deaf inmates with ASL
21 interpretation services during healthcare encounters. (Doc. 3255-1 at 108-113.) The parties
22 mediated the dispute in August 2019, but did not reach a resolution. (Doc. 3348.) In
23 response to Plaintiffs' monitoring tour document requests, Defendants have regularly
24 produced a list of all patients for whom language interpretation was used for a healthcare
25 encounter, including the inmate's name and number, date of healthcare encounter, and unit
26 location. (Exh. 1, HS Encounter Lists for Tours.)

27 _____
28 ¹ "SOAPE" notes document a healthcare encounter and include the subjective, objective, assessment, plan, and education components of the encounter.

1 On July 1, 2019, Centurion replaced Corizon as the inmate healthcare vendor for the
2 Arizona Department of Corrections, Rehabilitation and Reentry (“ADCRR”). Director
3 Shinn replaced Director Ryan in October 2019. (Doc. 3649-1, ¶ 1.) Director Shinn
4 appointed Larry Gann as the Assistant Director of the Medical Services Contract
5 Monitoring Bureau (“MSCMB”) in April 2020. (Doc. 3649-2, ¶ 13.) At no point after
6 Centurion’s assumption of inmate healthcare or ADCRR’s new leadership did Plaintiffs
7 specifically inquire into Centurion’s or ADCRR’s compliance with Paragraph 14. Had
8 Plaintiffs done so, they would have learned that Centurion provides expansive language
9 interpretation services. Instead, they filed their Motion to Enforce *almost a year* after the
10 mediation.

11 **II. ADCRR Requires, and Centurion Provides, Language Interpretation Services**
12 **That Comply With Paragraph 14 and Comport With the Standard of Care.**

13 **A. The ADCRR-Centurion Contract.**

14 ADCRR requires Centurion to provide language interpreter services for inmates,
15 including those with a significant difficulty in verbal communication. (Exh. 2, Decl. L.
16 Gann, ¶ 14.) The ADCRR-Centurion contract specifies that “[a] qualified interpreter or a
17 language line interpretation service shall be provided for inmates who are not fluent in
18 English, or exhibit significant difficulty in verbal communication unless the qualified
19 healthcare staff is proficient in the inmate’s language.” (Exh. 3, Decl. T. Dolan, ¶ 3.) This
20 contract requirement substantially mirrors the language in Paragraph 14 of the Stipulation.
21 (See Doc. 1185, ¶ 14.) ADCRR also contractually requires Centurion to train its healthcare
22 staff on the use of interpreter services and to display posters in the clinics and medical
23 services area to advise healthcare staff and inmates regarding the availability of interpreter
24 services. (Exh. 2, Decl. L. Gann, ¶14; Exh. 3, Decl. T. Dolan, ¶ 7.)

25 **B. Centurion’s Compliance with the Contract and Paragraph 14 of the**
26 **Stipulation.**

27 Centurion understands the importance of effective communication between medical
28 providers and their patients and ensures adequate medical services to Limited English

1 Proficient (“LEP”) inmates, including hearing-impaired inmates, in several ways. (Exh. 3,
2 Decl. T. Dolan, ¶18.)

3 **Staffing & Training**

4 As of July 23, 2020, Centurion employed 1,357 providers, nurses, and other medical
5 professionals in ADCRR’s ten state-operated prison complexes. (Exh. 3, Decl. T. Dolan, ¶
6 5.) As of the morning of July 27, 2020, five hundred twenty-four (524) Centurion
7 employees (38.7%) from these complexes and Centurion’s Regional Office responded to a
8 survey regarding language proficiency. (Id.) Two hundred forty (240) of the respondents
9 (45.8%) indicated that they are proficient in one or more languages. (Id.) One hundred
10 thirty-three (133) respondents (25.4%) indicated that they are proficient in Spanish. (Id.)
11 Other languages spoken by Centurion healthcare staff include: Arabic (2), French (13),
12 French Creole (3), German (1), Hindi (2), Japanese (1), Korean (1), Mandarin (1), Panjabi
13 (3), Persian (1), Polish (4), Portuguese (5), Romanian (2), Russian (6), Swahili (3),
14 Tagalong (8), and Urdu (2). (Id.) Ten respondents also reported proficiency in languages
15 other than those listed. Additionally, seven Centurion healthcare staff reported that they are
16 proficient in ASL. (Id.)

17 Centurion healthcare staff is trained on the use and availability of interpretive
18 services, and these topics are discussed in detail at every Centurion New Employee
19 Orientation. (Id., ¶7.) Posters are displayed in all medical clinics and other medical service
20 areas to remind staff and inmates of the availability of interpretive services. (Id.) The
21 MSCMB verifies that these posters are displayed. (Exh. 2, Decl. L. Gann, ¶14.)

22 **Audio & Video Translation Services**

23 If an inmate requires translation services, healthcare staff will locate a staff member
24 who is proficient in the patient’s language. (Exh. 3, Decl. T. Dolan, ¶4.) If one is not
25 available, healthcare staff utilizes LanguageLine Solutions services to provide
26 communication assistance. (Id., ¶¶4, 6, 8.) The LanguageLine Solutions platform is user
27 friendly and diverse. It provides audio interpreters through any telephone, 24 hours a day,
28 7 days a week, for over 240 languages. (Id., ¶8.) In November 2019, video interpretation

1 services were added to the LanguageLine Solution platform. (Id., ¶ 12.) Video
 2 interpretation services, including ASL, can be accessed from any laptop, desktop, or any
 3 other internet connected device that is equipped with a camera, speakers, and microphone.
 4 (Id., ¶ 13.) This technology is also available on Centurion's AmWell platform, which is
 5 used for telehealth encounters. (Id.) Video interpreters are available 24 hours a day, 7 days
 6 a week, in ASL, Spanish, Arabic, Cantonese, Mandarin, Polish, and Russian. (Id., ¶ 10.)
 7 Video interpreters are available Monday through Friday in Albanian, Amharic, Armenian,
 8 Bengali, Bosnian, British Sign Language, Burmese, Farsi, French, German, Greek, Haitian
 9 Creole, Hebrew, Hindi, Hmong, Italian, Japanese, Karen, Khmer, Korean, Laotian,
 10 Lithuanian, Malay, Nepali, Portuguese, Punjabi, Romanian, Somali, Swahili, Tagalog,
 11 Thai, Tigrigna, Turkish and Vietnamese (with extended weekend hours for Korean,
 12 Portuguese, Somali, and Vietnamese). (Id., ¶11.)

13 In its first year, Centurion healthcare staff placed 2,700 LanguageLine calls for voice
 14 translations. (Id., ¶¶ 14-16.) The total length of those calls was over 600 hours, and the
 15 average length of each call was 13 ½ minutes. (Id.) The following table summarizes the
 16 call details by month:

Month	Number	Minutes	Avg. Length	Languages
Jul-19	200	2,540	12.7	Spanish (200)
Aug-19	197	2,519	12.8	Spanish (196); Arabic (1)
Sep-19	225	2,902	12.9	Spanish (225)
Oct-19	259	3,927	12.8	Spanish (253); Arabic (2); Serbian (1); Somali (3)
Nov-19	194	2,435	12.5	Spanish (188); Arabic (2); Karen (2); Vietnamese (2)
Dec-19	165	2,210	13.4	Spanish (157); Arabic (2); Bosnian (1); Serbian (1); Somali (4)
Jan-20	241	3,737	14.3	Spanish (233); Arabic (4); Croatian (1); Dinka (1); Somali (1); Swahili (1)
Feb-20	303	4,156	13.7	Spanish (300); Arabic (1); Dinka (1); Somali (1)

1	Mar-20	258	3,810	14.8	Spanish (252); Arabic (1); Mandarin (5)
2	Apr-20	220	2,695	12.3	Spanish (215); Kinyarwanda (4); Somali (1)
3	May-20	214	2,829	13.2	Spanish (213); Burmese (1)
4	Jun-20	224	2,820	12.6	Spanish (224)
5	Totals	2,700	36,580	13.5	
6					

7 (Id., ¶16.)

8
9 From November 2019 through June 2020, Centurion healthcare staff used the
10 LanguageLine video interpretation services, including for ASL, 111 times. (Id., ¶ 17.) The
11 total length of those video sessions was over 1,000 minutes, with an average session length
12 of 9.2 minutes. (Id.) The following table summarizes the video details by month.

13	Month	Number	Minutes	Avg. Length	Languages
14	Nov-19	16	109	6.8	ASL (10); Farsi (1); Spanish (5)
15	Dec-19	7	57	8.1	ASL (4); Spanish (3)
16	Jan-20	1	10	10	ASL (1)
17	Feb-20	6	46	7.7	ASL (6)
18	Mar-20	17	97	5.7	ASL (8); Spanish (8)
19	Apr-20	16	178	11.3	ASL (13); Spanish (3)
20	May-20	22	300	13.6	ASL (19); Spanish (3)
21	Jun-20	26	226	8.7	ASL (19); Spanish (7)
22	Total	111	1,023	9.2	

23 (Id.)

24 All Centurion staff has access to simple instructions to access LanguageLine
25 services, and postings are prevalent throughout the medical units, including exam and
26 waiting rooms. (Exh. 2, Decl. L. Gann, ¶ 14; Exh. 4, Decl. A. Cerrillo, ¶ 16.) Inmates are
27 likewise informed about LanguageLine services via postings in English and Spanish in all
28 of the medical clinics, including the intake waiting room. (Id.) ASL and other forms of

1 non-verbal language are offered through the LanguageLine as a video conference service,
2 using telehealth equipment in the clinic.² (Exh. 3, Decl. T. Dolan, ¶¶ 10, 13.)

3 **Hard-Stop Function in eOMIS**

4 As discussed above, in February 2017, a “hard stop” function was added to eOMIS,
5 which requires healthcare staff to determine whether an inmate needs translation services
6 before proceeding with documenting a healthcare encounter. Centurion’s on-boarding
7 training for new staff and continuing education for current staff includes training sessions
8 that focus on these steps. (See Exh. 5, Decl. J. Gahrns, ¶¶ 6-8.) Training instructions are
9 provided for nurse and provider sick call encounters, as well as for chronic care encounters.
10 (Id., ¶ 8.) Similar instructions are provided for mental health and dental encounters. (Id,
11 ¶ 10.)

12 Generally, an encounter is created when healthcare staff opens the appointment tab
13 in eOMIS and clicks the patient’s date/time hyperlink in the schedule grid for the
14 appropriate appointment. (Id., ¶ 9.) The healthcare staff then clicks “Prepare to Add
15 Encounter,” which is located at the bottom of the appointment detail, to start a SOAPE note.
16 (Id) The staff member then selects the appropriate type of visit. (Id.)

17 After completing these steps, the staff member is required to answer an interpreter
18 services question. (Id., ¶ 11.) The question asks, “Are interpreter services needed for this
19 inmate?” (Id.) This question acts as a hard-stop, which means it must be answered before
20 the staff member can continue. (Id.) If the answer is “No,” then the staff member may
21 continue to the next section.³ (Id.) If the answer is “Yes,” then an additional drop-down
22 menu appears and asks, “What type of interpreter services were used for the encounter?”
23 (Id.) The choices are “Language Line,” “Healthcare Staff Used for Interpreter Services,”

24
25 ² At ASPC-Perryville, for example, there are currently seven deaf inmates. (Exh.4,
26 Decl. A. Cerrillo, ¶ 18.) All of these inmates have indicated that they are proficient at lip
27 reading and choose this method of communication instead of video interpretation services.
28 (Id. at 19.)

³ If the staff member conducting the encounter is proficient in the same language as
the inmate, the correct answer is “No.” (Exh. 6, Decl. R. Faulkner, ¶ 14; Exh. 4, Decl. A.
Cerrillo, ¶ 14.)

1 or “Inmate Refused Interpreter Services.” (Id.) This acts as a second hard-stop and must
2 be answered before continuing. (Id.)

3 The interpreter service “hard stop” is required for over 70 types of provider, nursing,
4 mental health, and dental encounters. (Id., ¶ 10.) For these 70-plus encounter types,
5 healthcare staff must answer the interpreter services hard-stop question(s) before they may
6 continue in the SOAPE note. (Id., ¶¶ 9, 11.) Encounters such as pill call or picking up a
7 medical device, however, are two examples where a non-SOAPE encounter can take place.
8 (Id., ¶ 12.) In these situations, there is no need for interpreter services. (Id.)

9 Since July 1, 2019, there have been 6,100 encounters where healthcare staff selected
10 “Yes” indicating that interpreter services were needed. (Id., ¶¶ 13-15.) Of those, “Language
11 Line” was selected 2,429 times, “Healthcare Staff Used for Interpreter Services” was
12 selected 3,469 times, and “Inmate Refused Interpreter Services” was selected 202 times.⁴
13 (Id., ¶ 14.) This evidence demonstrates that the “hard stop” function is effective in ensuring
14 that healthcare staff identify whether interpreter services are needed. (Id., ¶ 16.)

15 Intake Processes

16 During an inmate’s first medical encounter at intake, the “hard stop” eOMIS function
17 identifies inmates who may require translation services. (Exh. 4, Decl. A. Cerrillo, ¶¶ 8,
18 11; Exh. 6, Decl. R. Faulkner, ¶¶ 9, 12.) Deaf inmates are likewise identified and
19 documented during the intake process in conjunction with their “Mobility
20 Restrictions/Physical Disabilities and Impairments” assessment. (Exh. 4, Decl. A. Cerrillo,
21 ¶¶ 8-9; Exh. 6, Decl. R. Faulkner, ¶¶ 9-12.)

22 New inmates are processed at ASPC-Perryville (female inmates) and ASPC-
23 Phoenix (male inmates), where they receive a comprehensive intake screening and are seen
24 by a nurse, a provider, and dental and mental health professionals. (Exh. 4, Decl. A.
25 Cerrillo, ¶¶ 6-7; Exh. 6, Decl. R. Faulkner, ¶¶ 7-9.)

26
27 ⁴ It is reasonable that the number of encounters where the “hard stop” was entered at
28 the beginning of the encounter would be less than the actual number of calls placed using
LanguageLine services. (Exh. 5, Decl. Gahris, ¶ 15.)

1 At the start of this medical intake process, a nurse interviews the inmate and
2 completes an Intake Assessment regarding the inmate's current medical conditions. (Exh.
3 4, Decl. A. Cerrillo, ¶ 8; Exh. 6, Decl. R. Faulkner, ¶ 9.) The intake screening includes
4 questions to determine Mobility Restrictions/Physical Disabilities and Impairments,
5 including specific questions to determine if an inmate is blind or deaf. (Id.) If the inmate
6 is blind or deaf, the condition is documented as a chronic condition in eOMIS using an ICD-
7 9/10 code (at ASPC-Perryville) or a M4 or M5 designation based on severity (at ASPC-
8 Phoenix)—these codes appear in eOMIS and are clearly visible to all healthcare providers
9 to designate an inmate as blind, deaf, and/or hearing impaired. (Exh. 4, Decl. A. Cerrillo,
10 ¶ 9; Exh. 6, Decl. R. Faulkner, ¶¶ 10-11.)

11 Many staff members at ASPC-Perryville, including the intake nurse and intake
12 medical provider, are fluent in both English and Spanish and thus do not require the
13 LanguageLine to effectively communicate with Spanish-speaking inmates. (Exh. 4, Decl.
14 A. Cerrillo, ¶¶ 11-15.) Likewise, multiple current staff members at ASPC-Phoenix,
15 including several members of the nursing staff and providers, are bilingual in both English
16 and Spanish and do not require the LanguageLine to effectively communicate with Spanish-
17 speaking inmates. (Exh. 6, Decl. R. Faulkner, ¶¶ 13-18.) In addition, currently one ASPC-
18 Phoenix nurse can communicate using ASL. (Id. at ¶19.)

19 **C. Centurion's Language Interpretation Services Meet or Exceed the**
20 **Correctional Standard of Care.**

21 Centurion's language interpretation services are in accordance with accepted
22 correctional healthcare standards. (Exh. 7, Attach. 1, Report of Penn M.D., at 67-70.)
23 Contrary to Plaintiffs' unsubstantiated allegation, the standard of care does not require the
24 use of certified interpreters for all healthcare encounters, nor are they required for group
25 psychotherapy. (Id. at 50, 67.) The need for an interpreter is dependent upon the nature
26 and extent of the encounter and the inmate's ability to meaningfully participate, and it is
27 left to the provider's medical discretion. (Id. at 67.)
28

1 The standard of care for accommodating LEP inmates is constantly evolving. (Id. at
2 68.) The current widely accepted practice for community and correctional healthcare
3 providers is to use translation/interpretation services if the healthcare staff member is not
4 proficient in the language spoken by the inmate. (Id. at 70.) The staff member assesses
5 their own level of proficiency and determines whether an interpreter or language service is
6 necessary. (Id. at 69.) If the staff member is not proficient, then translation and
7 interpretation services may be sought through another staff member who is proficient in the
8 inmate's language, including a nurse, medical assistant, or another healthcare
9 administrative support staff member, or through a commercially available voice language
10 telephone line. (Id. at 70.) The standard of care does not require certification or proficiency
11 testing for a medical encounter. (Id. at 67.) With respect to ASL inmates, the current
12 standard is the use of a videoconference service if an ASL proficient staff member is not
13 available. (Id. at 70.) ADCRR and Centurion utilize *all* of these services.

14 Healthcare encounters have a variety of complexities. (Id. at 69.) The need for an
15 interpreter, as compared to another accommodation, such as using easily understood
16 English language, speaking slower, or using written communication may be all that is
17 necessary. (Id.) The standard of care does not require the use of translators/interpreters for
18 all encounters, much less certified translators/interpreters; rather, it depends upon the nature
19 and extent of the encounter. (Id. at 67, 69.) For example, an inmate receiving a simple
20 blood pressure measurement, or a finger stick blood sugar test, most likely does not need a
21 translator. (Id. at 69.) On the other hand, discussions regarding advance directives are
22 particularly complex, and such discussions, which can be scheduled in advance, should be
23 conducted with someone who is proficient in the inmate's language. (Id. Further, in some
24 circumstances, e.g., urgent or emergent situations, there is not time to locate an interpreter.
25 (Id.) In those situations, the standard of care is to provide emergency care, even in the
26 absence of an interpreter or translator. (Id.) In fact, a delay in care to secure translation
27 services could result in medical malpractice. (Id.)

28

1 With respect to deaf inmates, there are varying degrees of deafness. (Id. at 70.)
2 Some inmates may be able to effectively communicate with hearing aids. (Id.) Other
3 inmates may be comfortable with lip reading. (Id.) There is no one-size-fits-all standard
4 for interacting with deaf inmates, and whether ASL interpretation is warranted depends on
5 the inmate and the nature and scope of the particular encounter. (Id.)

6 The National Commission on Correctional Healthcare (“NCCHC”) and American
7 Correctional Association (“ACA”) are the leading authorities on best practices in
8 correctional healthcare. (Id. at 67-68.) Centurion’s practices comply with both NCCHC
9 and ACA standards. (Id.) Although the NCCHC 2018 Prison Healthcare standards do not
10 contain any explicit standard relating to effective communication with LEP inmates,
11 NCCHC references several standards in the notes—Centurion complies with them all.
12 (Id.) For example, Standard P-E-1, Information on Health Services, states:

13 Arrangements should be made for an interpreter or an assistive
14 device whenever effective communication is compromised due
15 to speech, hearing, or language deficits. Selection of the
16 interpreter and form of assistance should consider the patient’s
17 needs and abilities. Inmate and Officer interpreters should not
18 be used except in emergency.⁵

19 (Id. at 67.) Standard P-E-2, Receiving Screening, further states:

20 Receiving screening should be conducted using a form and
21 language fully understood by the inmate, who may not speak
22 English or may have a physical (e.g., speech, hearing, sight) or
23 mental disability.

24 (Id. at 68.)

25 The ACA Performance Based Expected Practices for Adult Correctional Institutions
26 also addresses LEP concerns. Standard 5-6A-4344 provides, in part, that intake health
27

28 ⁵ The intent of NCCHC Standard P-E-1 recommending that other inmates and security staff personnel are only used to translate in the event of an emergency, is to ensure that the inmate patient is comfortable with the translator and does not feel that his medical privacy rights are being violated. (Exh. 7, Attach. 1, Report Penn, M.D., at 70.) Where the inmate specifically consents or requests the use of an inmate or staff member to translate or interpret, it is appropriate to use such a resource. (Id.)

1 services orientation information “is conveyed in a language that is easily understood by
2 each inmate. When a literacy or language problem prevents an inmate from understanding
3 written information, a staff member or translator assists the inmate.” (Id.) Standard 5-6C-
4 4397 further provides that “[i]nformed consent standards in the jurisdiction are observed
5 and documented in a language understood by the offender.” (Id.)

6 Plaintiffs’ reliance on California Department of Corrections and Rehabilitation
7 (“CDCR”) Policy, 15 CCR § 3999.20, and Orleans Parish Prison (a New Orleans Louisiana
8 county jail, not a Louisiana state prison) protocols regarding the use of certified interpreters
9 is misplaced because neither one applies to ADCRR or is incorporated into Paragraph 14
10 of the Stipulation, and neither one establishes the nationally recognized standard of care.
11 (Id.) Both were the result of consent judgment settlements, and they *exceed* the correctional
12 healthcare standard of care.⁶ (Id.)

13 Here, Defendants are not required to use only certified translators/interpreters or
14 qualified ASL interpreters to provide healthcare encounter translation services. Where
15 healthcare staff is proficient in translating for the complexity of the encounter presented,
16 certification is not necessary. Likewise, where the nature of the encounter is not complex,
17 written notes are an appropriate method for communication with deaf inmates. Moreover,
18 industry standards do not require Defendants to employ a separate intake process to identify
19 what language an inmate speaks when the eOMIS “hard stop” mechanism goes above and
20 beyond, requiring language assessment and need for translation services to be determined
21 each and every time there is a healthcare encounter. Because Centurion provides translation
22 services for healthcare encounters that meet industry standards, Defendants cannot be found
23 substantially noncompliant with Paragraph 14.

24
25
26
27 ⁶ See *Armstrong v. Brown*, 939 F. Supp. 2d 1012, 1021 (N.D. Cal. 2013) (challenging
28 CDCR’s own remedial plan compliance); *Jones v. Gusman*, 296 F.R.D. 416, 454 (E.D. La.
2013) (challenging proposed stipulated consent judgment terms).

1 **III. Plaintiffs’ Anecdotal Allegations of Substantial Noncompliance Are Based**
2 **Primarily on Encounters With the Prior Healthcare Vendor and Do Not**
3 **Establish that Inmates Are Systemically Denied Constitutional Care.**

4 Plaintiffs’ allegation of substantial noncompliance is based on anecdotal allegations
5 by fourteen inmates. However, most of those encounters go back as far as 2016 and do not
6 reflect the current state of Centurion’s translation services. (Exh 7, Attach. 1, Report of
7 Penn, M.D. at 7.) Those dated allegations involving Corizon’s conduct do not establish that
8 Defendants and Centurion are *currently* noncompliant with Paragraph 14 or are *currently*
9 providing constitutionally deficient care. Nevertheless, a review of those individual
10 encounters reveals that the provided language accommodations were appropriate in any
11 event.

12 Inmate [REDACTED] is a 68-year-old male with a history of sensorineural hearing loss
13 (bilateral), hypertension, diabetes mellitus type 2 without retinopathy, knee pain, lower back
14 pain, ankle joint effusion and joint pain, and elevated lipids. (Id. at 7.) Inmate [REDACTED] has
15 no history of mental health services and does not have a SMI designation. (Id.)

16 Plaintiffs point to eight encounters where it is noted that Inmate [REDACTED] is deaf. (Id.;
17 Doc. 3629, Norris Decl. at ¶¶ 9, 11, 13, 15, 17, 19, 21, 23). However, those notes include
18 indications that [REDACTED] is able to read lips (id. at ¶ 11), and later that he was provided with
19 multiple hearing aids (id. at ¶ 23), both of which suggest that there was effective
20 communication with healthcare staff. (Id.) Further, it is noted that on August 12, 2018, a
21 nursing encounter occurred during an Incident Command System (“ICS”) incident, where
22 an inmate interpreter was used to provide ASL interpretation (id. at ¶ 19.) (Id.) During
23 emergent incidents, which may occur in facility areas where ASL interpretative systems are
24 not located, it would be improper to delay care, and the use of an inmate interpreter
25 comports with the standard of care. (Id. at 8.)

26 An eOMIS review further reveals that Inmate [REDACTED] submitted 42 Health Needs
27 Requests (“HNRs”) between June 2016 and January 2020. (Id. at 8-11.) Those HNRs
28 demonstrate that Inmate [REDACTED] was able to effectively communicate in writing his

1 healthcare issues (e.g., dental, wheelchair, foot and joint pain, gastrointestinal complaints,
2 ibuprofen refill requests), and healthcare staff responded appropriately. (Id.)

3 Since July 1, 2019, Inmate ██████ utilized healthcare staff only once (on June 28,
4 2020) for interpretive services. (See Exh. 5, Decl. J. Gahris, ¶¶ 19, 20.) Inmate ██████ has
5 not filed any medical grievances while in custody.⁷ (See Exh. 2, Decl. L. Gann, ¶ 7.)

6 ██████
7 Inmate ██████ is a 25-year-old male with a history of acquired deaf mutism
8 (disorder), mild intermittent asthma, low vision both eyes, dermatitis, foot pain, and past
9 allergic reactions. (See Exh. 7, Attach. 1, Report of Penn, M.D., at 11.) Inmate ██████
10 has no history of mental health services and does not have a SMI designation. (Id.)

11 Plaintiffs detail nine encounters dating back to November 2018, where his deafness
12 is noted (Doc. 3629, Norris Decl. at ¶¶ 42, 44, 46, 48, 54, 58, 62, 70, 72). (Id.) During
13 these encounters, there are multiple references to communications conducted in writing,
14 either on paper or on a computer, (id. at ¶¶ 46, 54, 58, 70), as well as a request for hearing
15 aids (id. at ¶ 58). (Id.) It is readily apparent from his subsequent encounters and HNRs that
16 his request was granted and hearing aids were provided to him. (Id.) This indicates that
17 there was effective communication with healthcare staff, and that use of an ASL interpreter
18 may not have been necessary during these encounters, particularly depending on the nature
19 and complexity of the encounter and if he was using his hearing aids. (Id.)

20 An eOMIS review further reveals that Inmate ██████ submitted 21 HNRs between
21 November 2018 and May 2020, and was able to effectively communicate in writing his

22 _____
23 ⁷ As outlined in DO 802, inmates have access to an Inmate Grievance Procedure that
24 allows them to informally and then formally raise issues related to their medical care. (Exh.
25 2, Decl. L. Gann, ¶ 3.) An inmate must first attempt to resolve their complaint informally.
26 If they are unable to resolve it informally, they may file a formal grievance. (Id., ¶ 4.)
27 Medical grievances are forwarded to the Facility Health Administrator, who then
28 investigates the grievance and prepares a response. (Id.) The MSCMB tracks health care
grievances submitted by inmates to monitor quality of care issues and to monitor whether
responses to the grievances were responded to within the time set forth in Performance
Measure 26 (Are responses to health care grievances completed within fifteen (15) working
days of receipt (by health care staff) of the grievance? (Id. ¶ 5.) Inmates file grievances
when they have an issue with the healthcare they receive. This includes, but is not limited
to, issues related to treatment, medication, co-pays, interpreter services, etc. (Id. ¶ 6.)

1 healthcare issues (e.g., hearing aids, bottom bunk requests, gastrointestinal complaints, skin
2 problems, asthma medication and inhaler refill requests, a “cold,” and a request for a diet
3 card), and healthcare staff responded appropriately. (Id. at 11-13.)

4 Since July 1, 2019, it does not appear that health care staff indicated that Inmate
5 ██████ required interpreter services during an encounter. (See Exh. 5, Decl. J. Gahris, ¶
6 18.) Inmate ██████ has not filed any medical grievances while in custody. (See Exh. 2,
7 Decl. L. Gann, ¶ 7.)

8 ██████
9 Inmate ██████ is a 55-year-old male with a history of hearing loss and speech and
10 language deficit NOS (not otherwise specified), late effects of cerebrovascular disease, and
11 urinary frequency. (See Exh. 7, Attach. 1, Report of Penn, M.D. at 13.) Inmate ██████ has
12 no history of mental health services and does not have a SMI designation. (Id.)

13 He was admitted to ADCRR in July 2007, and was released in September 2018, nine
14 months before Centurion began providing inmate healthcare. (Id.) Inmate ██████ submitted
15 only one sick call request, on January 14, 2015, complaining he had “trouble urinating, was
16 seen on January 21, 2015, and was provided medication. (Id.) His encounter clearly
17 demonstrates that he was able to effectively communicate his healthcare issue, and that
18 healthcare staff responded appropriately. (Id. at 14-16.) Inmate ██████ had active Special
19 Needs Orders (SNOs) on file noting that he required hearing aids and hearing aid batteries
20 during his incarceration. (Id. at 13.) His hearing aids were repaired at least two times while
21 he was incarcerated. (Id.) He was given four hearing aid batteries on February 19, 2016.
22 (Id.)

23 Inmate ██████ was released prior July 1, 2019, and therefore Centurion does not have
24 data on any prior use of language line interpretation services for this inmate. (See Exh. 5,
25 Decl. of Gahris, ¶ 18.) Inmate ██████ has not filed any medical grievances while in custody.
26 (See Exh. 2, Decl. L. Gann, ¶ 7.)
27
28

1 [REDACTED]
2 Inmate [REDACTED] is a 38-year-old male with a history of deaf mutism disorder (deaf
3 non-speaking not elsewhere classified), chronic hepatitis C, asthma (uncomplicated),
4 xerosis cutis (dry skin), low back pain, allergic rhinitis, partial edentulism (tooth loss),
5 alcohol dependence, cannabis dependence, other stimulant dependence, and other
6 psychoactive substance dependence. (Exh. 7, Attach. 1, Report Penn, M.D., at 16.) He
7 was released from custody on June 10, 2019, prior to Centurion assuming the provision of
8 healthcare services. (Exh. 5, Decl. J. Gahris, ¶ 18.)

9 Dating back to his intake in January 2016, Plaintiffs detail five encounters where his
10 deafness is noted (Doc. 3629, Norris Decl. at ¶¶ 89, 91, 93, 95, 97). (Exh. 7, Attach. 1,
11 Report Penn, M.D. at 16.) Among these encounters, there are multiple references to
12 communications conducted in writing (id. at ¶¶ 93, 97), as well as to the fact that he could
13 read lips (id. at ¶ 95). (Id. at 16.)

14 An eOMIS review further reveals that detailed and effective communications were
15 had with healthcare staff, and that use of an ASL interpreter may not have been necessary
16 during many of the encounters, particularly depending on the nature and complexity of the
17 encounter. (Id. at 17.) Plaintiffs detail a May 17, 2018 refusal of an appointment by [REDACTED]
18 (Doc. 3629, Norris Decl. at ¶ 99). (Id. at 16-17.) The provider simply noted that [REDACTED]
19 had signed a refusal and did not appear for the encounter. (Id.) Since no encounter
20 occurred, there was no need for the provider to document how effective communication
21 was achieved since he did not interact with the inmate on that date. (Id.) Inmate [REDACTED]
22 was also able to effectively communicate in writing about his healthcare issues (e.g., dental
23 complaints and a request to mental healthcare staff for a television), and healthcare staff
24 responded appropriately. (Id. at 17-18.)

25 Inmate [REDACTED] was released prior July 1, 2019, and therefore Centurion does not
26 have data on any prior use of language line interpretation services for this inmate. (See
27 Exh. 5, Decl. of Gahris, ¶ 18.) Inmate [REDACTED] has not filed any medical grievances while
28 in custody. (See Exh. 2, Decl. L. Gann, ¶ 7.)

1 [REDACTED]
2 Inmate [REDACTED] is a 26-year-old male with a past medical history of congenital
3 deafness, dermatitis, jaw pain status post closed fracture of mandible, angle of jaw. (Exh.
4 7, Attach. 1, Report Penn, M.D., at 18.) Inmate [REDACTED] also received past psychiatric
5 diagnoses of mood disorder, specifically disruptive mood dysregulation disorder, and
6 anxiety disorder, not otherwise specified. (Id.) He did not have an SMI designation. (Id.)

7 Dating back to his intake in May 2017, Plaintiffs detail 10 encounters where his
8 deafness is noted (Doc. 3629, Norris Decl. at ¶¶ 106, 108, 114, 116, 122, 126, 128, 132,
9 134, 142). (Id. at 19.) Among these encounters, there are multiple references to
10 communications conducted in writing (id. at ¶¶ 118, 122–123, 126, 128, 132, 134, 142).
11 (Id.) These facts indicate that there was effective communication with healthcare staff, and
12 that use of an ASL interpreter may not have been necessary during many of these
13 encounters, particularly depending on the nature and complexity of the encounter. (Id.)
14 Plaintiffs detail a July 7, 2017 ICS response, but that was an emergent situation, where it
15 would be inappropriate to wait for an interpreter to be available before rendering care (id.
16 at ¶ 118.) (Id.) An eOMIS review further reveals that Inmate [REDACTED] submitted 24 HNRs
17 between mid-2017 and early 2019. (Id. at 19-20.) He was released from custody in April
18 2019, before Centurion assumed responsibility for providing healthcare. He was able to
19 effectively communicate in writing his healthcare issues (e.g., dry skin complaints, work
20 related complaints, dental complaints, jaw injury, right leg, hand, feet, and ear pain, a
21 request to healthcare staff for kitchen work approval to be off due to possible illness, and a
22 request to healthcare staff for a vibration/vibrating watch), and healthcare staff responded
23 appropriately. (Id. at 19-20.)

24 Inmate [REDACTED] was released prior July 1, 2019, and therefore Centurion does not
25 have data on any prior use of language line interpretation services for this inmate. (See
26 Exh. 5, Decl. of Gahris, ¶ 18.) Although Inmate [REDACTED] submitted two medical grievances
27 regarding the lack of an ASL interpreter during medical appointments, both grievances were
28 filed during Corizon's tenure. (See Exh. 2, Decl. L. Gann, ¶¶ 8-9.)

1 [REDACTED]
2 Inmate [REDACTED] is a 35-year-old male with a medical history of congenital deaf
3 mutism, dental cavities, pain in left arm (mononeuropathy unspecified). (Exh. 7, Attach. 1,
4 Report Penn, M.D., at 21.) He has no history of requiring/receiving any mental health
5 services and is not designated as SMI. (Id.)

6 Dating back to his intake in August 2016, Plaintiffs detail 13 encounters where his
7 deafness is noted (Doc. 3629, Norris Decl. at ¶¶ 147, 149, 151, 155, 157, 159, 163, 165,
8 167, 169, 173, 175, 177). (Id.) Among these encounters, there are multiple references to
9 communications conducted in writing (id. at ¶¶ 147, 149, 157, 165, 167, 175). (Id.) In
10 addition, there is a reference where he refused an ASL interpreter (id. at ¶ 159), where an
11 ASL interpreter was attempted, but could not connect via videoconference (id. at ¶ 167),
12 and where an ASL interpreter was present via videoconference (id. at ¶¶ 169, 175, 177).
13 (Id.) These facts indicate that there was effective communication with healthcare staff, and
14 that use of an ASL interpreter may not have been necessary during all encounters,
15 particularly depending on the nature and complexity of the encounter.⁸ (Id.)

16 An eOMIS review further reveals that Inmate [REDACTED] submitted 12 HNRs between
17 December 2018 and April 2020, and that he was able to effectively communicate in writing
18 his healthcare issues (e.g., a request for a low bunk, mouth pain, tooth pain, ear pain, nausea,
19 vomiting, gastrointestinal complaints, and a request for a television), and healthcare staff
20 responded appropriately. (Id. at 22.)

21
22
23 ⁸ Plaintiffs misclassify two encounters (id. at ¶¶ 161, 171) where [REDACTED] refused
24 medical care. There, medical staff noted that he did not appear for appointments and refusal
25 forms were submitted. In such instances, an interpreter is not necessary because the inmate
26 was not present. Plaintiffs also note a March 11, 2020 encounter when [REDACTED] was on watch
27 status (id. at ¶ 175.) Since watch contacts often occur at or near the watch cells, where
28 videoconference equipment is not located, it may not be medically appropriate to transport
the inmate away from the area to permit videoconference interpreter use. Further, the
purpose of the watch encounter is to assess the inmate for potential for self-harm, which
typically is not a complicated encounter. In this instance, the provider noted that paper was
used to communicate effectively, which is appropriate under the circumstance. (Exh. 7,
Attach. 1, Report Penn, M.D., at 21.)

1 Since July 1, 2019, the LanguageLine was used three times to provide interpretation
2 services to Inmate [REDACTED]. Inmate [REDACTED] refused translation services at one encounter. (See
3 Exh. 5, Decl. J. Gahris, ¶¶ 19, 21.) Although he filed one medical grievance regarding the
4 lack of an ASL interpreter during medical appointments, he submitted the grievance during
5 Corizon's tenure. (See Exh. 2, Decl. L. Gann, ¶¶ 8, 10.)

6 [REDACTED]

7 Inmate [REDACTED] is a 49-year-old male with a past medical history of deaf mutism, deaf
8 nonspeaking not otherwise classified, hydronephrosis with renal and ureteral calculous
9 obstruction, cellulitis and a cutaneous abscess of buttock, chronic low back pain, dental
10 cavities, onychomycosis, and tinea unguium. (Exh. 7, Attach. 1, Report Penn, M.D., at 22.)
11 Inmate [REDACTED] has no history of mental health services and does not have a SMI designation.
12 (Id. at 23.)

13 Dating back to his intake in October 2018, Plaintiffs detail 10 encounters where his
14 deafness is noted (Doc. 3629, Norris Decl. at ¶¶ 182, 186, 192, 196, 198, 200, 201, 204,
15 206). (Id.) Among these encounters are multiple references to communications conducted
16 in writing (id. at ¶¶ 188, 192, 196, 198, 200, 204), as well as a request for hearing aids (id.
17 at ¶¶ 188 and 190). (Id.) In addition, there is a reference that a mental health staff member
18 provided ASL interpretation (id. at ¶ 188), where a TTY device was attempted to be used
19 during an emergent walk-in encounter on February 11, 2019 (id. at ¶ 196), and where an
20 inmate ASL interpreter came with him to a dental appointment (id. at ¶ 201). (Id.) These
21 facts indicate that there was effective communications with healthcare staff, and that use
22 of an ASL interpreter may not have been necessary during many of these encounters,
23 particularly depending on the nature and complexity of the encounter, or if he had his
24 hearing aids on. (Id.) Further, with respect to the February 11, 2019 emergency walk-in
25 encounter (id. at ¶ 196), while the use of a TTY was attempted, in an emergent situation it
26 is not appropriate to delay emergent care while awaiting use of assistive devices. (Id.)

27 An eOMIS review further reveals that Inmate [REDACTED] submitted 26 HNRs between
28 October 2018 and July 2020, and that he was able to effectively communicate in writing his

1 complex medical encounters, and can be effectively completed with simple written prompts
2 or by proficient Spanish speaking providers. (Id.)

3 An eOMIS review further reveals that Inmate ██████ submitted 37 HNRs
4 between April 2015 and May 2020. Several HNRs were submitted in Spanish and then
5 translated by healthcare or administrative staff. (Id. at 32-36.) These requests demonstrate
6 that Inmate ██████ has been able to effectively communicate in writing his healthcare
7 issues (e.g., vision issues, a request for new eyeglasses, skin and ear problems, ankle pain,
8 request for Hepatitis C treatment, change/resume his antidepressant anti-anxiety
9 medications, hearing voices and trouble sleeping, a request to see the unit mental health
10 staff, testicular pain, request for a special protein diet, and requests for teeth cleaning), and
11 healthcare staff responded appropriately. (Id.)

12 Since July 1, 2019, the LanguageLine was used 15 times to provide interpretation
13 services for Inmate ██████ and healthcare staff was used once. Inmate ██████
14 refused translation services at one encounter. (See Exh. 5, Decl. J. Gahris, ¶¶ 19, 22.) He
15 has not filed any medical grievances regarding his medical care. (See Exh. 2, Decl. L.
16 Gann, ¶ 7.)

17 ██████
18 Inmate ██████ is a 60-year-old male with a past medical history of acoustic nerve
19 disorder, hypertension, thyroid cancer, chronic obstructive pulmonary disease (COPD),
20 Type 2 diabetes mellitus without complications, gastroesophageal reflux disease without
21 esophagitis (GERD), universal ulcerative colitis, non-ST elevation (NSTEMI) myocardial
22 infarction, atherosclerotic heart disease of native coronary artery without angina pectoris,
23 status post diverticulitis of large intestine with perforation and abscess without bleeding,
24 status post-acute abdomen, acute ileus, constipation, urinary hesitancy due to benign
25 prostatic hypertrophy, asthma, hypothyroidism, unspecified; bronchitis, scrotal varices, and
26 unspecified abdominal hernia without obstruction or gangrene. (Exh. 7, Attach. 1, Report
27 Penn, M.D., at 36.) Inmate ██████ previously received mental health services but does not
28 have a SMI designation. (Id. at 37.)

1 of encounters (and their detailed nature), it is likely that healthcare staff were proficient
2 Spanish speakers and effectively communicated with him. (Id. at 38.) Moreover, healthcare
3 staff noted in September 2019 that Inmate ██████ speaks English clearly, but writes in
4 Spanish because he cannot write in English. (Id.)

5 An eOMIS review further reveals that Inmate ██████ submitted 104 HNRs
6 between October 2014 and July 2020. (Id. at 39.) One request (dated December 2, 2019)
7 is particularly detailed: “I work in the kitchen, on Friday when it was raining I slipped and
8 fell with the water. My right knee hurts because I landed on it and my left hand and it hurt
9 my left shoulder, my left hip also hurts, left side of my neck also. I have a lot of pain. S.M.I.”
10 (Id.) Nursing staff assessed Inmate ██████ that same day. (Id.) These requests
11 demonstrate that he has been able to effectively communicate in writing his healthcare
12 issues (e.g., numerous physical complaints such as headaches, cough, varying medication
13 refill requests, urination issues, gastrointestinal complaints, requests to see nursing staff
14 and/or mental health staff, a request for a medical pillow, sunscreen, wide brimmed hat,
15 long sleeved shirts to prevent sunburn, skin lubricant, a request to see mental health staff
16 about receiving SMI designation and a television, low bunk requests), and healthcare staff
17 responded appropriately. (Id. at 39-46.) Of note, a few HNRs were submitted in Spanish
18 and then translated by healthcare or administrative staff. (Id. at 39.)

19 Since July 1, 2019, healthcare staff was used four times to provide interpretation
20 services for Inmate ██████. (See Exh. 5, Decl. J. Gahris, ¶¶ 19, 23.) Inmate ██████
21 has not filed any medical grievances regarding his medical care. (See Exh. 2, Decl. L.
22 Gann, ¶ 7.)

23 ██████
24 Inmate ██████ is a 62-year-old male with a past medical history significant for deaf
25 nonspeaking (not elsewhere classified), constipation, other chronic pain, asthma,
26 esophageal reflux versus gastro-esophageal reflux disease without esophagitis, and back
27 disorder (not otherwise specified). (Exh. 7, Attach. 1, Report Penn, M.D. at 61.) Inmate
28

1 ■■■■ has a mental health designation, Outpatient-Specialized MH Program, but does not
2 have an SMI designation. (Id. at 62.)

3 Plaintiffs detail five encounters where accommodations were used to effectively
4 communicate with him. Some encounters used written communication (Doc. 3629, Norris
5 Decl. at ¶¶ 281, 283), one references the use of an ASL inmate aide (id. at ¶ 285), one
6 references the use of an ASL interpreter (id. at ¶ 286), and one documents that ASL
7 proficient security personnel provided interpretation, with Inmate ■■■■ consent (id. at ¶
8 289). (Id. at 62.) These encounters demonstrate both an awareness of Inmate ■■■■
9 hearing impairment, and the provision of appropriate language accommodations. (Id. at 62-
10 67.)

11 An eOMIS review reveals that Inmate ■■■■ submitted 23 HNRs between December
12 2014 and May 2020 which demonstrates that he has been able to effectively communicate
13 in writing his healthcare issues (e.g., toe nail trimming, medication renewals, diabetic diets,
14 soft mechanical diets, upper respiratory illness complaints, rubber pegs for his cane, and
15 eye glasses), and healthcare staff responded appropriately. (Id. at 62-67.)

16 Since July 1, 2019, healthcare staff was used two times to provide interpretation
17 services for Inmate ■■■■. (Exh. 5, Decl. J. Gahris, ¶¶ 19, 24.) Inmate ■■■■ has not filed
18 any medical grievances while in custody. (See Exh. 2, Decl. L. Gann, ¶ 7.)

19 ■■■■
20 Inmate ■■■■ is a 36-year-old male with a past medical history of abdominal
21 pain, painful urination, skin rash, hemorrhoids, and left shoulder pain. (Exh. 7, Attach. 1,
22 Report Penn, M.D., at 47.) Inmate ■■■■ has no history of mental health services and
23 does not have a SMI designation. (Id.)

24 Plaintiffs detail two walk-in nursing sick call encounters where Spanish-language
25 proficient health services personnel were used to provide translation services (Doc. 3629,
26 Norris Decl. at ¶¶ 293, 295). (Id.) Plaintiffs also note four encounters with the same mid-
27 level provider, where interpretation services were not marked as necessary (id. at ¶¶ 297,
28

1 299, 301, 303). (Id.) It is probable that this provider is Spanish language-proficient and
2 therefore would not require a translator for effective communication. (Id.)

3 An eOMIS review further reveals that Inmate ██████ submitted 12 HNRs
4 between July 2018 and July 2020, which demonstrates that he has been able to effectively
5 communicate in writing his healthcare issues (e.g., left knee pain, eye pain, flu symptoms,
6 stomach complaints, lab results, request for COVID-19 testing, several requests for
7 timeframe, dates, status clarification re: specialty GI consultation, possible skin allergic
8 reaction, and a request for a physical exam), and healthcare staff responded appropriately.
9 (Id. at 48-49.) Of note, a majority of the HNRs were submitted in Spanish and then
10 translated by healthcare or administrative staff. (Id. at 48.)

11 Since July 1, 2019, healthcare staff was used four times to provide interpretation
12 services for Inmate ██████. (See Exh. 5, Decl. J. Gahris, ¶¶ 19, 25.) Inmate ██████
13 has not filed any medical grievances regarding his medical care. (See Exh. 2, Decl. L.
14 Gann, ¶ 7.)

15 ██████
16 Inmate ██████ is a 52-year-old transgender (trans female) female with a past
17 medical history of Hepatitis C, allergic rhinitis, constipation, hypothyroidism,
18 hyperlipidemia, status post/history of bilateral orchiectomy, allergic dermatitis, candidiasis,
19 low back pain, pyogenic granuloma, and dental cavities. (Exh. 7, Attach. 1, Report Penn,
20 M.D., at 49.) Inmate ██████ has past psychiatric diagnoses of gender dysphoria (formerly
21 known as gender identity disorder), unspecified mood [affective] disorder,
22 combination/combined drug dependence, and schizophrenia. (Id. at 49-50.) Inmate
23 ██████ has a mental health designation, Outpatient-Specialized MH Program, for gender
24 dysphoria, but does not have a SMI designation. (Id. at 50.)

25 Plaintiffs detail five encounters where Spanish-language translation services were
26 provided (Doc. 3629, Norris Decl. ¶¶ 307, 309, 311, 313, 315). (Id. at 50.) Of these, two
27 were with the same Psych Associate who Inmate ██████ recognized as speaking Spanish
28 (id. at ¶¶ 307, 309; Doc. 3630, Exh. 165, ██████ Decl., ¶¶ 7-8), one was an encounter with

1 a mid-level provider where a Spanish language proficient nurse was present and provided
2 translation services (id. at ¶ 311; Doc. 3630, Exh. 165, ██████ Decl., ¶ 9), and one was an
3 encounter where Inmate ██████ did not want to wait for use of the LanguageLine and
4 admitted that effective communication was held in simple English (id. at ¶ 315; Doc. 3630,
5 Exh. 165, ██████ Decl., ¶ 12). (Id.) The last encounter was a January 13, 2020 Group
6 Counseling encounter where no interpreter was identified as being present (id. at ¶ 313.)
7 (Id.) Depending on the group dynamics, it may not be appropriate to have a translator
8 present, which can frustrate and interfere with the therapeutic benefit to English speaking
9 members of the group. (Id.) However, the appropriate course of action was undertaken by
10 the providers, as acknowledged by Inmate ██████, through the creation of a Spanish-
11 language group. (Id.; Doc.3630, Exh. 165, ██████ Decl., ¶ 11.)

12 An eOMIS review further reveals that Inmate ██████ submitted 133 HNRs between
13 October 2014 and October 2019, which demonstrates that Inmate ██████ has been able to
14 effectively communicate in writing his healthcare issues (e.g., renewals, increases, or
15 adjustments to estrogen/feminizing hormones, requests to be re-evaluated by endocrinology
16 for hormone treatment and dose increases, suicidal thoughts and suicide monitoring when
17 hormones held/not prescribed, sports bra due to breast growth, HIV testing, flu symptoms,
18 nail clippers, lab testing, headaches/migraines, dental requests, mouth lesion causing
19 distress, glasses, request for Dove soap, request for physical examination, possible allergy
20 to Dove soap, requests for KOP (keep on person) medications, back pain, and request for a
21 back brace), and healthcare staff responded appropriately. (Id. at 50-61.)

22 Since July 1, 2019, the LanguageLine was used once to provide interpretation
23 services to Inmate ██████ and healthcare staff was used twice. (See Exh. 5, Decl. J. Gahris,
24 ¶¶ 19, 26.) Inmate ██████ has submitted seven medical grievances, all before Centurion
25 was the healthcare vendor. None of the grievances complained about interpreter services.
26 (See Exh. 2, Decl. L. Gann, ¶¶ 8, 12.)

27 In sum, healthcare staff has been able to appropriately and effectively communicate
28 with inmates regarding their medical care. Plaintiffs fail to prove that any individual, let

1 along systemic, communication challenges resulted in a constitutional injury, or that
2 Defendants were deliberately indifferent to a serious medical need.¹⁰ Either the
3 LanguageLine or healthcare staff interpretation were appropriately utilized, or no
4 translation services were required under the circumstances. Only two inmates filed
5 grievances regarding the lack of ASL services but those were filed during Corizon's tenure.
6 Furthermore, the lack of grievances is compelling evidence that there is not a systemic
7 interpreter issue. Plaintiffs' anecdotal challenges to translation services fail to establish
8 substantial noncompliance with Paragraph 14.

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12
13 ¹⁰ Plaintiffs rely on the opinions of Dr. Pablo Stewart. However, it is unclear whether
14 Dr. Stewart is board certified in forensic psychiatry, a subspecialty of general psychiatry.
15 Dr. Stewart also lacks experience as a staff psychiatrist either in a direct clinical or
16 administrative capacity in any state or federal prison system. While Dr. Stewart's CV notes
17 that he was employed for a little over a year as the Director, Forensic Psychiatric Services,
18 for the City and County of San Francisco, which included direct clinical and administrative
19 responsibility of the Jail Psychiatric Services and Forensic Unit at San Francisco General
20 Hospital, the patient population would have been jail inmates, not prison inmates. There are
21 significant clinical, evaluation, and treatment differences between jail and prison inmates
22 and populations. Dr. Stewart's conclusory opinions are questionable, at best, given his stark
23 clinical inexperience in any state or federal prison system. (See generally, Exh. 7, Attach.
24 1, Report Penn, M.D, at 70-77.)

25 By contrast, Dr. Penn, who offers opinions in support of Defendants' Response, is
26 triple-certified in forensic psychiatry, general psychiatry, and child and adolescent
27 psychiatry by the American Board of Psychiatry and Neurology (ABPN). Since 1998, he
28 has focused his clinical, administrative, and forensic work within adult and juvenile
correctional settings, including jails, prisons, and juvenile detention facilities. Dr. Penn
remains current in the evaluation, diagnosis, and treatment of individuals within both
correctional and non-correctional settings as demonstrated by his national board re-
certification and maintenance of certification within general, child and adolescent, and
forensic psychiatry. Since 2008, Dr. Penn has served as the Director of Mental Health
Services for UTMB Correctional Managed Care (CMC). He oversees the provision of
psychiatric, psychological, and mental health services to approximately 80%
(approximately 110,000 adult offenders) of the entire Texas state jail and state adult prison
population housed within the Texas Department of Criminal Justice (TDCJ) facilities
statewide. He also oversees the delivery of psychiatric services to approximately 1,000
youths housed statewide within state juvenile correctional institutional facilities (referred
to as state schools) and halfway houses within the Texas Juvenile Justice Department
(TJJD). Dr. Penn additionally oversees the delivery of psychiatric services to several county
jails and short term detention facilities in Texas. (Id. at 2-3).

1 **IV. Plaintiffs’ Requested Relief Impermissibly Seeks to Rewrite the Stipulation and**
2 **Imposes Additional Obligations on Defendants.**

3 This Court has admonished that it will not undue rulings previously issued by Judge
4 Duncan or deviate from the rationale of prior rulings. (See, e.g., Doc. 3232 at 1; Trans.
5 12/6/18 at 14:22-25, 16:14-17:7, 30:20-31:9, 31:7-9.)

6 On September 6, 2016, Judge Duncan ruled that the requirements of Paragraph 14
7 “are not categorized as Performance Measures in the Stipulation. Accordingly, these
8 requirements do not need to be monitored according to the same metric as Performance
9 Measures.” (Doc. 1673 at 1-2.) While Defendants must still comply with Paragraph 14,
10 monthly CGAR reporting is not required. (Id. at 2.) As discussed above, Defendants are
11 in compliance with Paragraph 14.

12 Plaintiffs improperly seek an expansion of the Stipulation and the creation of
13 unnecessary new Performance Measures. Plaintiffs’ misguided attempt has already been
14 rejected once by the Court and should not be reversed now, nearly four years later. As for
15 Plaintiffs’ first request for relief—implementation of a system that identifies inmates during
16 medical intake who are not fluent in English—Defendants and Centurion are already doing
17 this (and have been since 2017). The eOMIS “hard stop” function is utilized during the first
18 medical assessment encounter during intake. The eOMIS records relied upon by Plaintiffs
19 reveal regular documentation by healthcare providers as to what language challenge
20 prompted a “yes” finding. There is no need to track inmates who are not fluent in English
21 “at a later time” when eOMIS contemporaneously maintains all prior encounters on an
22 ongoing basis. Likewise, inmates are already informed how to request interpreter services
23 and healthcare staff is trained on how to secure those services.

24 Plaintiffs’ second request for relief —creation of a process to identify, evaluate, and
25 train “qualified healthcare practitioners” who have non-English language proficiency— far
26 exceeds not only the Stipulation, but the standard of care and is not required.¹¹ Moreover,

27 ¹¹ Defendants maintain that Plaintiffs’ request for identification of all healthcare staff
28 that speak languages other than English exceeds the scope of the Stipulation and
unnecessarily leads to further demands for qualitative assessment and testing of healthcare

1 Plaintiffs’ request would create an untenable patchwork of qualitative assessment and
2 testing of healthcare practitioner language skills, which would inevitably lead to the judicial
3 mandating of hiring a certain number and type of staff (certified translators), in violation of
4 Paragraph 36’s no-staffing provision. (Doc. 1185, ¶ 36.)

5 Plaintiffs’ third request for relief seeks to create new Performance Measures that
6 require qualitative analysis of both translation needs and provision of services. Plaintiffs
7 demand that Defendants run reports every month “for all class members who are not fluent
8 in English and determin[e] whether appropriate interpretation in fact was provided.” (Doc.
9 3623 at 17.) Plaintiffs likewise demand that Defendants determine compliance for *every*
10 *healthcare encounter*, report the compliance numbers, and provide Plaintiffs with all source
11 documents used to support the compliance computation. The Court has already rejected
12 Plaintiffs’ argument that newly created Performance Measures could govern Paragraph 14.
13 Plaintiffs’ demand exceeds even the scope of existing monitoring methodologies for
14 Performance Measures, where a small random selection of inmate files is audited at each
15 applicable complex/unit. Plaintiffs’ demand requires qualitative auditing of every single
16 healthcare encounter for every single inmate who may not be fluent in English. To perform
17 such qualitative review would necessarily require an interview of both the healthcare
18 provider and the inmate as to every single encounter that inmate had in a month. This
19 demand is unduly burdensome, not supported by any precedent in this case or any other
20 case, and far exceeds the scope of the Stipulation and the standard of care.

21 **V. Conclusion.**

22 For these reasons, Plaintiffs’ Motion to Enforce should be denied and Defendants
23 awarded their reasonable attorneys’ fees and costs incurred in responding to Plaintiffs’
24 Motion.

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28 practitioner’s language skills. However, in so responding to Plaintiffs’ Motion, Defendants
have provided survey statistics regarding the breadth of languages spoken by a cross section
of Centurion’s healthcare staff. (Exh. 3, Decl. T. Dolan, ¶5.)

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DATED this 27th day of July, 2020.

STRUCK LOVE BOJANOWSKI & ACEDO, PLC

By /s/Rachel Love

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CERTIFICATE OF SERVICE

I hereby certify that on July 27, 2020, I electronically transmitted the attached document to the Clerk's Office using the CM/ECF System for filing and transmittal of a Notice of Electronic Filing to the following CM/ECF registrants:

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I hereby certify that on this same date, I served the attached document by U.S. Mail, postage prepaid, on the following, who is not a registered participant of the CM/ECF System:

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